

The San Francisco Sentencing Commission

City & County of San Francisco

(Administrative Code 5.250 through 5.250-3)

Safety and Justice Challenge Subcommittee

AGENDA

Tuesday, July 17, 2021, 12:00 pm

REMOTE MEETING VIA VIDEOCONFERENCE

Watch via Zoom: <https://sfdistrictattorney.zoom.us/j/94836471904>

Public Comment Call-In: 877 853 5247 US Toll-free

Meeting ID: 948 3647 1904

Consistent with state and local orders addressing the COVID-19 pandemic, this meeting of the Safety and Justice Challenge Subcommittee will be held remotely via videoconference. The meetings held through videoconferencing will allow remote public comment via the videoconference or through the number noted above. Members of the public are encouraged to participate remotely by submitting written comments electronically to josie.halpern-finnerty@sfgov.org. These comments will be made part of the official public record in these matters and shall be brought to the attention of the members of the Subcommittee. Explanatory and/or Supporting Documents, if any, will be posted at: <https://sfdistrictattorney.org/sentencing-commission-relevant-documents>

1. Call to Order; Roll Call.
2. Public Comment.
 - a. General Public Comment.
 - b. Public Comment on All Agenda Items.
3. Monthly Jail Population Report (discussion and possible action).
4. Presentation by California Policy Lab on People with High Use of Multiple Systems (discussion and possible action).
5. Strategy Updates (discussion and possible action).
 - a. Lead with Race
 - b. Sustain Shared Focus
 - c. Improve Case Processing
 - d. Increase Healthy Connections
 - e. Drive with Data
6. Request for Future Agenda Items (discussion and possible action).
7. Adjournment.

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SUBMITTING WRITTEN PUBLIC COMMENT TO THE SAN FRANCISCO SAFETY AND JUSTICE SUBCOMMITTEE

Persons who are unable to attend the public meeting may submit to the San Francisco Safety and Justice Challenge Subcommittee, by the time the proceedings begin, written comments regarding the subject of the meeting. These comments will be made a part of the official public record and brought to the attention of the Subcommittee. Written comments should be submitted to: Josie Halpern-Finnerty, San Francisco District Attorney's Office, via email: josie.halpern-finnerty@sfgov.org

MEETING MATERIALS

Copies of agendas, minutes, and explanatory documents are available through the Sentencing Commission website at <http://www.sfdistrictattorney.org> or by emailing josie.halpern-finnerty@sfgov.org. The material can be faxed or mailed to you upon request.

ACCOMMODATIONS

To obtain a disability-related modification or accommodation, including auxiliary aids or services, to participate in the meeting, please contact Josie Halpern-Finnerty at josie.halpern-finnerty@sfgov.org at least two business days before the meeting.

TRANSLATION

Interpreters for languages other than English are available on request. Sign language interpreters are also available on request. For either accommodation, please contact Josie Halpern-Finnerty at josie.halpern-finnerty@sfgov.org at least two business days before the meeting.

CHEMICAL SENSITIVITIES

To assist the City in its efforts to accommodate persons with severe allergies, environmental illness, multiple chemical sensitivity or related disabilities, attendees at public meetings are reminded that other attendees may be sensitive to various chemical based products. Please help the City accommodate these individuals.

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Government's duty is to serve the public, reaching its decisions in full view of the public. Commissions, boards, councils and other agencies of the City and County exist to conduct the people's business. This ordinance assures that deliberations are conducted before the people and that City operations are open to the people's review. Copies of the Sunshine Ordinance can be obtained from the Clerk of the Sunshine Task Force, the San Francisco Public Library, and on the City's web site at: www.sfgov.org/sunshine.

FOR MORE INFORMATION ON YOUR RIGHTS UNDER THE SUNSHINE ORDINANCE OR TO REPORT A VIOLATION OF THE ORDINANCE, CONTACT THE SUNSHINE ORDINANCE TASK FORCE:

Administrator
Sunshine Ordinance Task Force
City Hall, Room 244
1 Dr. Carlton B. Goodlett Place,
San Francisco, CA 94102-4683.
Telephone: (415) 554-7724
E-Mail: soft@sfgov.org

CELL PHONES

The ringing of and use of cell phones, pagers and similar sound-producing electronic devices are prohibited at this meeting. Please be advised that the Co-Chairs may order the removal from the meeting room of any person(s) responsible for the ringing or use of a cell phone, pager, or other similar sound-producing electronic devices.

LOBBYIST ORDINANCE

Individuals and entities that influence or attempt to influence local legislative or administrative action may be required by San Francisco Lobbyist Ordinance (SF Campaign and Governmental Conduct Code sections 2.100-2.160) to register and report lobbying activity. For more information about the Lobbyist Ordinance, please contact the Ethics Commission at 30 Van Ness Avenue, Suite 3900, San Francisco CA 94102, telephone (415) 581-2300, FAX (415) 581-2317, and web site <http://www.sfgov.org/ethics/>

GOALS & ACTIVITIES FOR 2021

SF SJC 2021 Overarching Goals:

- 1) Reduce racial disparities in the jail
- 2) Maintain overall jail population reductions or make further reductions if needed amidst the ongoing pandemic
- 3) Develop mechanisms to sustain efforts and changes

Area	Goal(s)	Jan-March	April-June	July-Sept	Oct-Dec
Lead with Race	Center all strategies around racial disparities reduction. Engage community members with lived experience in to inform strategies and activities. Develop new programs/activities focused on disparities reduction.	<ul style="list-style-type: none"> Launch inaugural SJC Fellowship Refine activities and metrics to ensure racial disparities reduction focus across strategies Plan community engagement activities with SJC Fellows focused on expanding diversion options Criminal Justice Racial Equity Work Group (CJREWG) and SJC Fellows develop goals for Racial Justice Act training series Finalize and implement Office of Racial Equity Phase I Action Plans¹ 	<ul style="list-style-type: none"> SJC Fellows begin participatory action research on expanding diversion options Hold Racial Justice Act training series in partnership with CJREWG, SJC Fellows, Bright Research Group Fellows develop recommendations to expand community engagement and diversion options Participate in Office of Racial Equity Phase II planning 	<ul style="list-style-type: none"> Launch second cohort of Fellows Implement new community engagement strategies Develop new training series with CJREWG and Fellows Present recommendations for increasing diversion options to Sentencing Commission 	<ul style="list-style-type: none"> Second Fellow-led participatory action research project Launch new racial disparities reduction training series Implement new diversion options/programming
Sustain Shared Focus	Sustain and enhance a vigorous jail population review (JPR) process. Use the lessons from case review to drive policy change.	<ul style="list-style-type: none"> Hold bimonthly JPR meetings with focus on charges where black people are overrepresented Develop plan to track impact and share lessons learned from JPR Host more intensive case review as needed during COVID 	<ul style="list-style-type: none"> Continue JPR meetings, revisiting case criteria quarterly to ensure focus on racial equity Bring policy recommendations to SJC Workgroup quarterly Host more intensive case review as needed during COVID 	<ul style="list-style-type: none"> Continue JPR meetings, revisiting case criteria quarterly to ensure focus on racial equity Bring policy recommendations to SJC Workgroup quarterly Host more intensive case review as needed during COVID 	<ul style="list-style-type: none"> Continue JPR meetings, revisiting case criteria quarterly to ensure focus on racial equity Bring policy recommendations to SJC Workgroup quarterly Host more intensive case review as needed during COVID
Improve Case Processing	Improve case processing and address lengthy stays in jail. Work with the Superior Court, District Attorney and Defense to adopt systems and structures to reduce delay and coordinate criminal case priorities.	<ul style="list-style-type: none"> Court signs contract with Justice Management Institute (JMI) Kick-off meeting with JMI and justice system partners Court develop dashboards for judges to monitor caseloads, track case management progress, and monitor metrics related to racial disparities 	<ul style="list-style-type: none"> JMI host training on case processing and sentencing best practices JMI conducts site visit and partner interviews, shares interim report, provides TA to Court on dashboards Identify case processing metrics relevant to racial disparities Explore processes/practices related to different types of “holds” in jail 	<ul style="list-style-type: none"> Draft case management plan reviewed by workgroup and leadership Finalize case plan and associated tools for case coordination Finalize Court dashboards 	<ul style="list-style-type: none"> Implement case management plan and associated tools Implement and refine Court dashboards post-C-Track launch Track impact of any changes on racial disparities in jail and at key decision points

¹ See Office of Racial Equity website for more details: <https://www.racialequitysf.org/mandate>

GOALS & ACTIVITIES FOR 2021

Area	Goal(s)	Jan-March	April-June	July-Sept	Oct-Dec
Increase & Maintain Healthy Connections	Increase connections to community-based support for people with behavioral health and/or housing needs in jail. Improve coordination across local criminal justice, public health, and housing systems.	<ul style="list-style-type: none"> Corporation for Supportive Housing (CSH) launches racial disparities analysis and system mapping project with Reentry Council Homebase provide TA series to help partner agencies navigate the housing system SJC and Reentry Council host joint meeting with Prop C Committee to inform funding allocations DPH clinician works with people in jail who have BH needs, referring to JPR and community-based supports, with focus on individuals from overrepresented groups DA Sentencing Planner develops individualized plans for community-based care to support dispositions 	<ul style="list-style-type: none"> Continue work of DPH clinician and DA Sentencing Planner, with focus on overrepresented groups Training for Judges/DAs on serving people with BH needs CA Policy Lab completes system high utilizer descriptive analysis and presents to the SJC Workgroup CSH shares interim findings from analysis with SJC Workgroup Share lessons learned from Tipping Point pilot bridge housing project with SJC Workgroup 	<ul style="list-style-type: none"> Continue work of DPH clinician and DA Sentencing Planner, with focus on overrepresented groups CSH finalizes analysis, system map, and recommendations Develop recommendations based on CPL and CSH reports and share with Sentencing Commission, Reentry Council, Prop C Committee Monitor progress of new citywide crisis response efforts and participate as needed 	<ul style="list-style-type: none"> Continue work of DPH clinician and DA Sentencing Planner, with focus on overrepresented groups Determine if and how pilot bridge housing investments need to be sustained or expanded to best serve justice-involved people, and identify ongoing funding streams Develop new workflows and protocols to serve people who touch multiple systems, with focus on reducing racial disparities
Drive with Data	Build a more transparent, data-driven justice system in San Francisco. Develop tools and data-sharing agreements that enhance partners' ability to sustain jail reductions.	<ul style="list-style-type: none"> Continue sharing monthly Jail population presentation with SJC Workgroup, refining based on input Data team meets monthly, develops indicators to track decision-points critical to reducing disparities Continue development of internal and external facing data dashboards Finalize a cross-agency agreement to guide data-sharing through the JUSTIS hub 	<ul style="list-style-type: none"> Data team meets monthly to at data trends and data sharing needs Present racial disparities indicators at SJC Workgroup; refine disparities reduction activities across strategies as needed Finalize key performance indicators for the criminal justice system developed by the JUSTIS partners; develop a plan to regularly share with City leadership and the public 	<ul style="list-style-type: none"> Data team meets monthly to at data trends and data sharing needs, with focus on racial disparities indicators Justice Dashboard transitions from CA Policy Lab to CCSF hosted platform 	<ul style="list-style-type: none"> Data team meets monthly to at data trends and data sharing needs, with focus on racial disparities indicators Refine disparities reduction activities across strategies as needed based on indicators

SJC WORKING GROUP

Tuesday August 17th,
2021



Supported by the John D. and Catherine T. MacArthur Foundation

Safety and Justice Challenge July 2021 Report

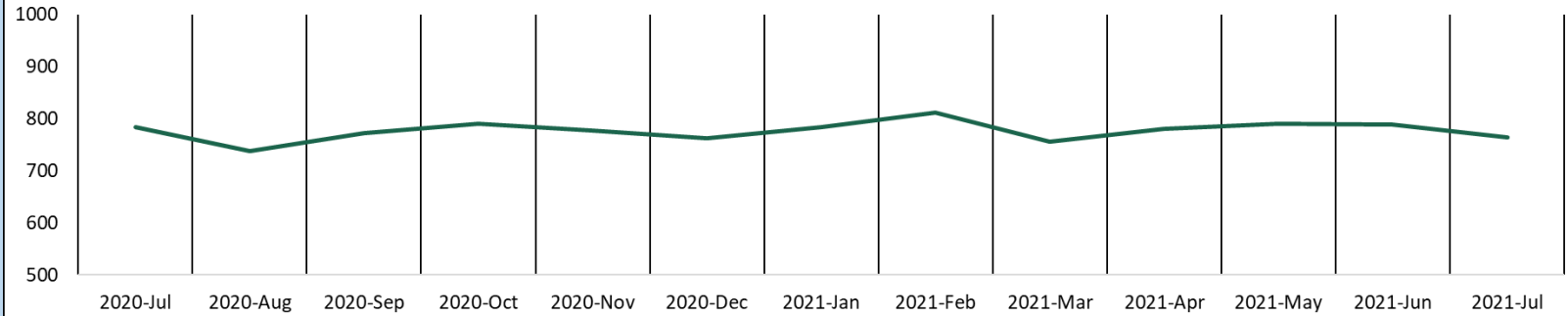
Average Daily Population

This Month
765

Change from last month
3% ↓

Change from last year
3% ↓

Average Daily Population Last 12 Months



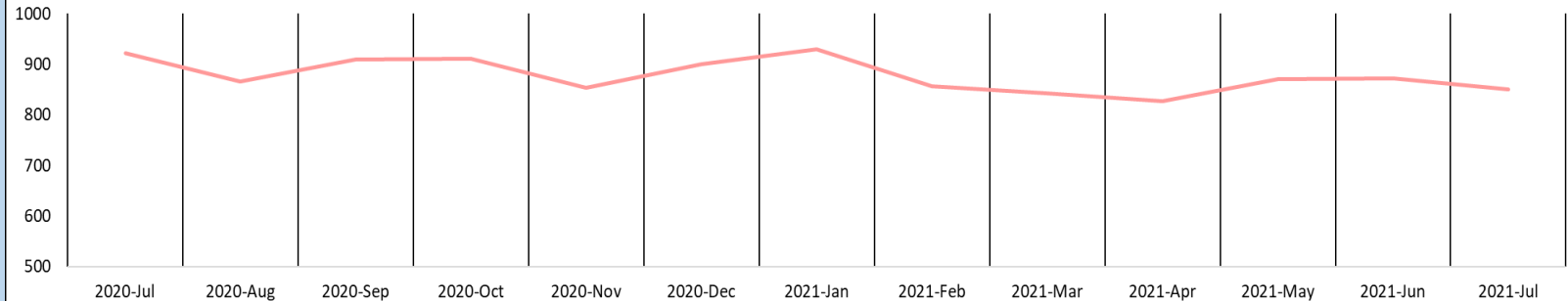
Bookings

This Month
850

Change from last month
3% ↓

Change from last year
8% ↓

Bookings Last 12 Months



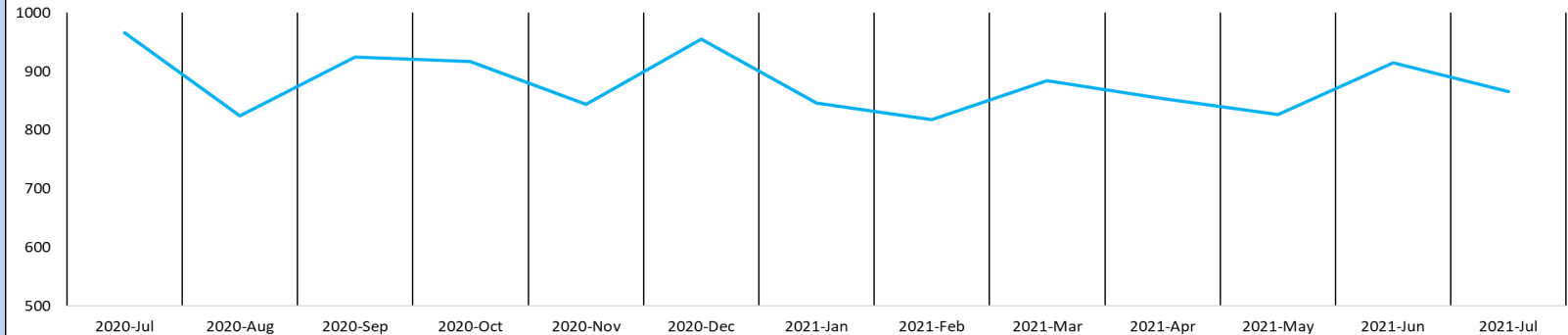
Releases

This Month
866

Change from last month
5% ↓

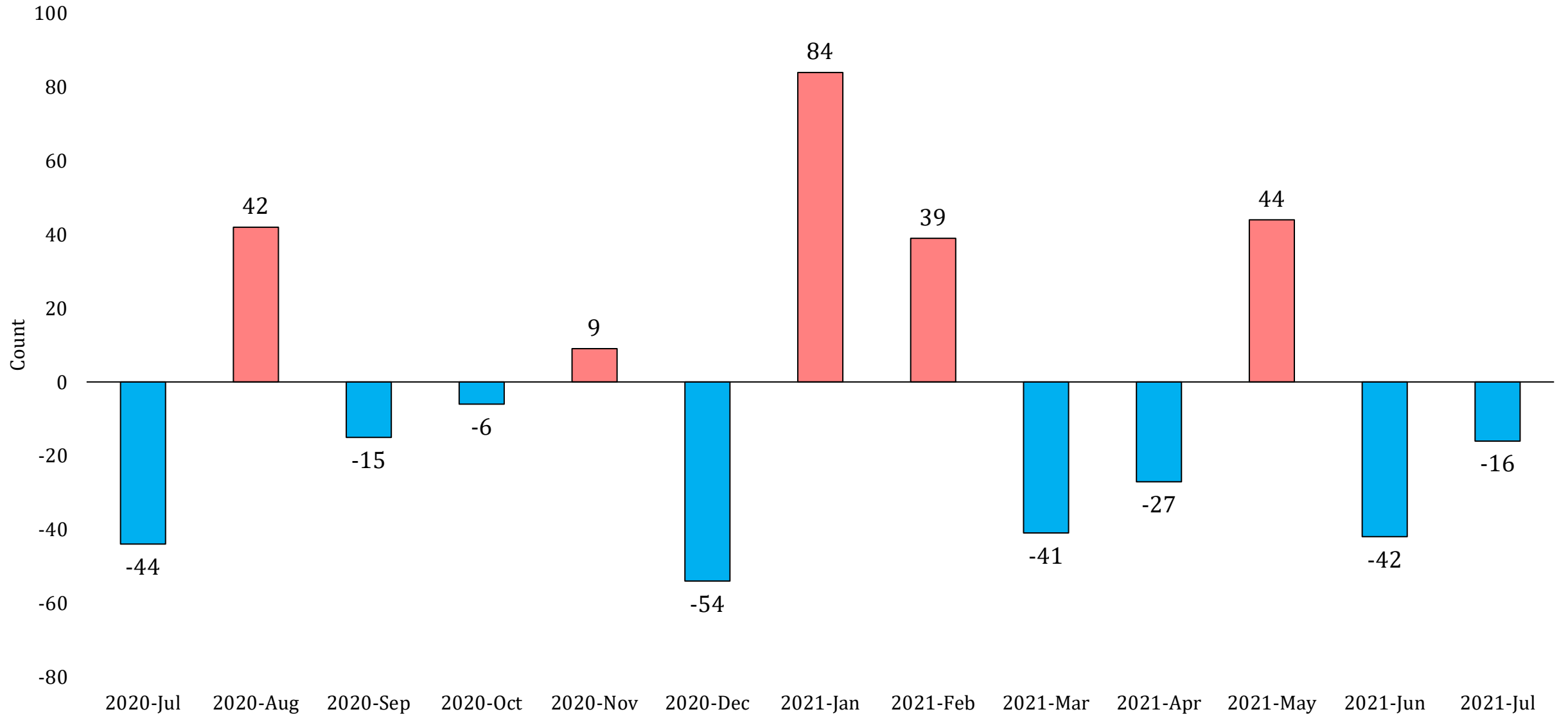
Change from last year
10% ↓

Releases Last 12 Months



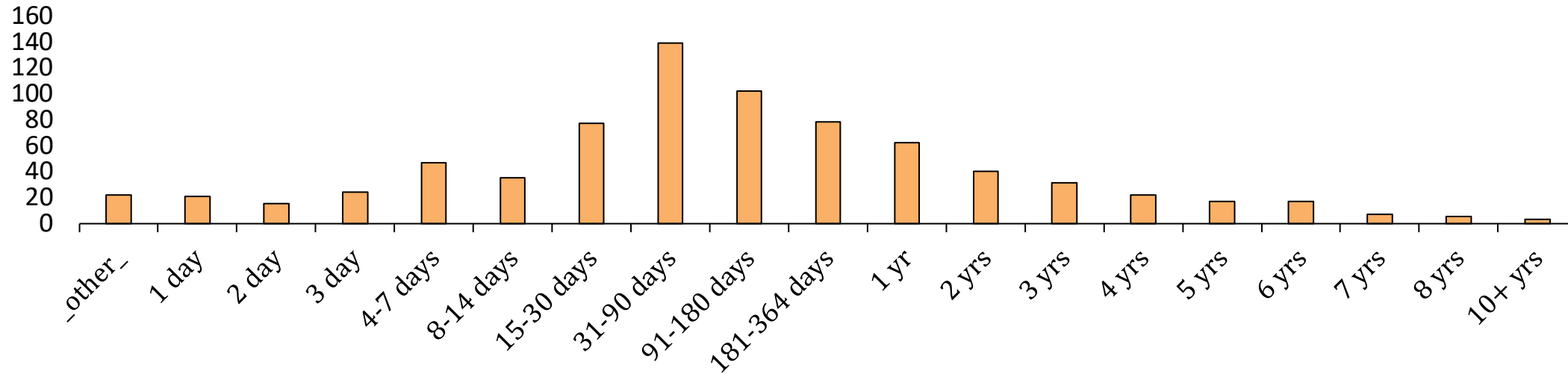
Safety and Justice Challenge July 2021 Report

Monthly difference in bookings vs. releases



Snapshot Population July 2021 Report

Time in custody for snapshot population on July 20, 2021



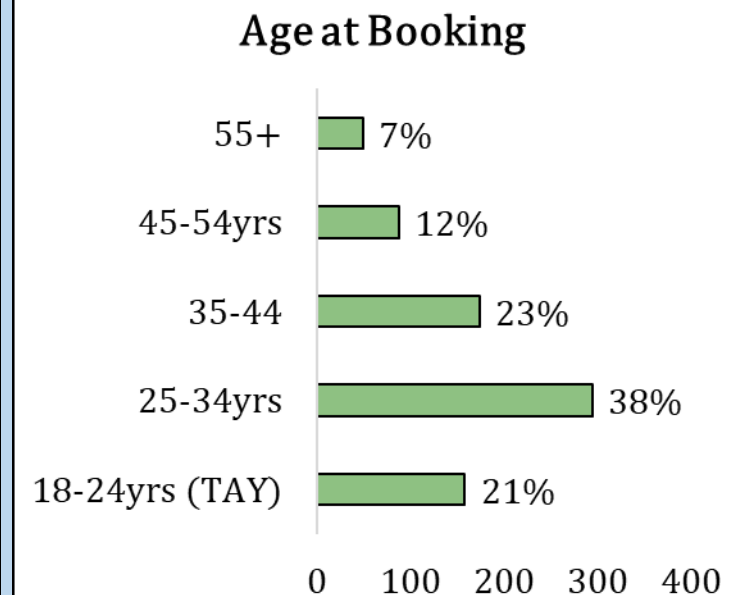
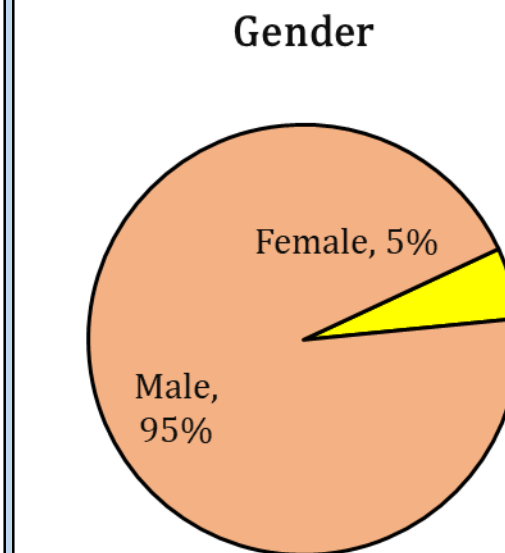
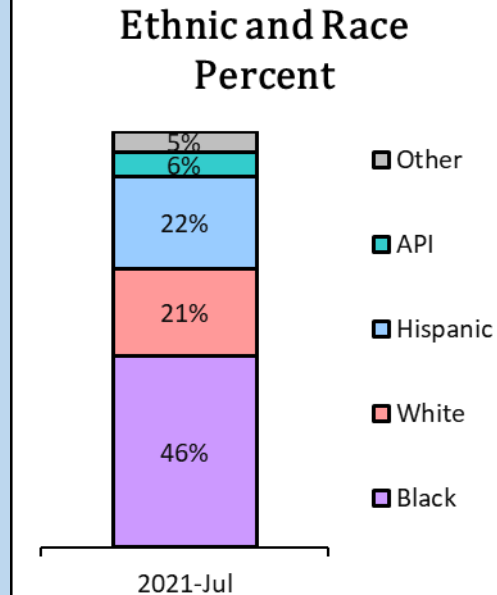
Average time in custody 411

Median time in custody 102

Average age at booking 34

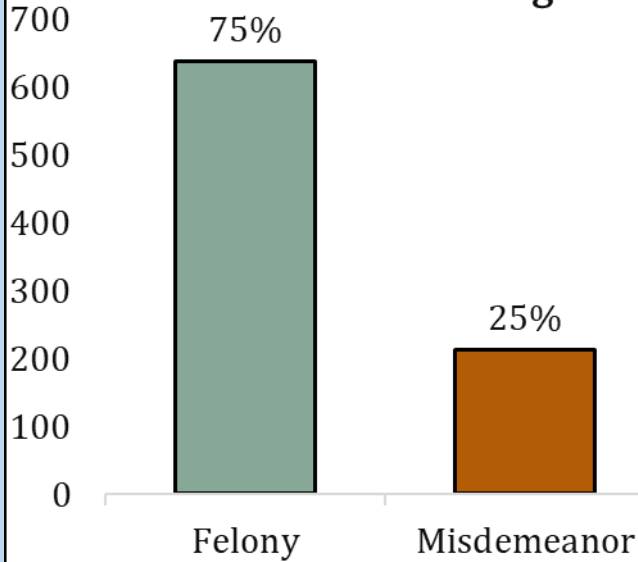
Median age at booking 32

	July	Last 12 Months
Black	46%	Low 45 High 49
White	22%	Low 19 High 22
Hispanic	21%	Low 21 High 22
API	6%	Low 6 High 8
Other	5%	Low 4 High 5

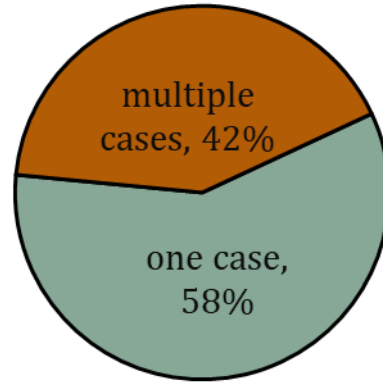


Monthly Bookings July 2021

Crime Class at Booking



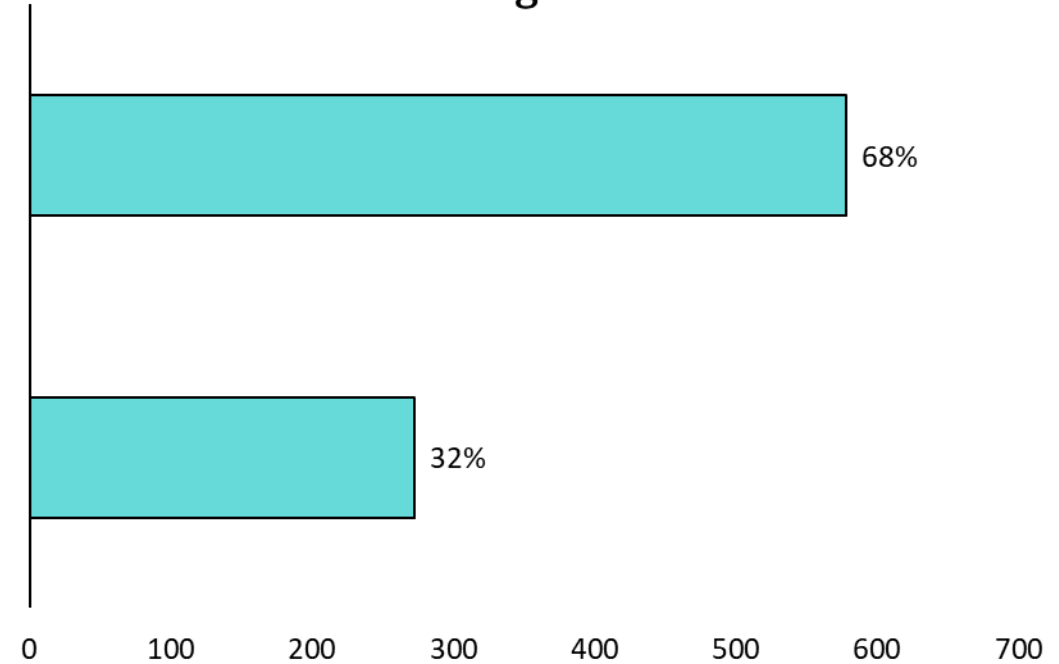
Case Load per Booking Number



On View Charges

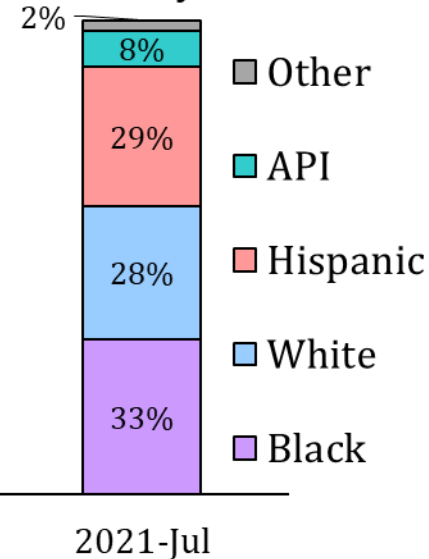
New felonies and non-citable misdemeanors

Other

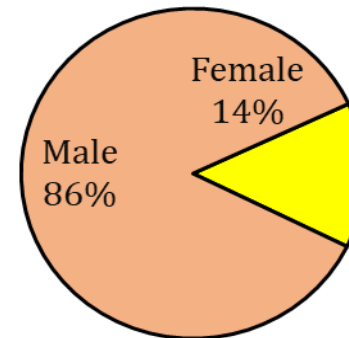


	July	Last 12 Months
Black	33%	Low 33 High 40
White	28%	Low 24 High 29
Hispanic	29%	Low 25 High 32
API	8%	Low 5 High 8
Other	2%	Low 1 High 3

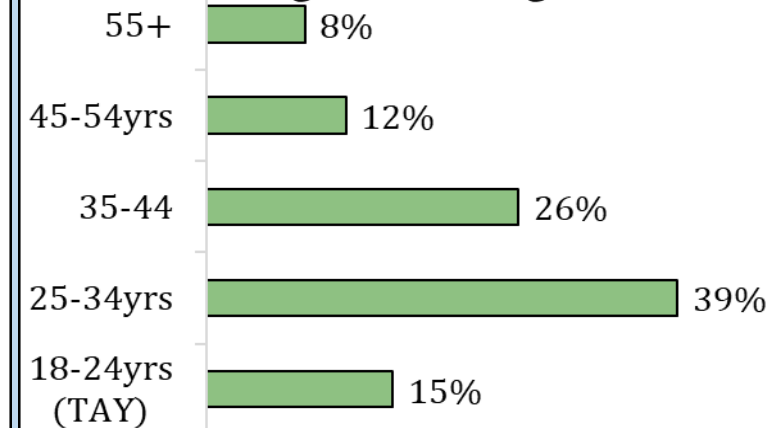
Ethnicity and Race



Gender

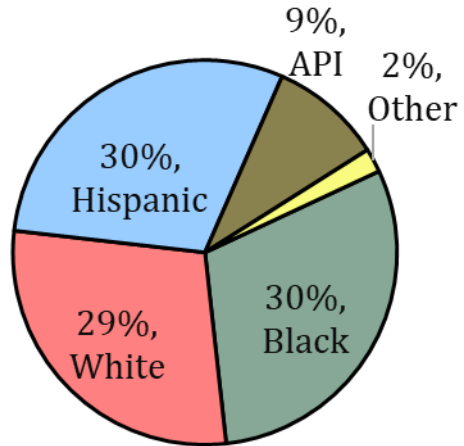


Age at Booking

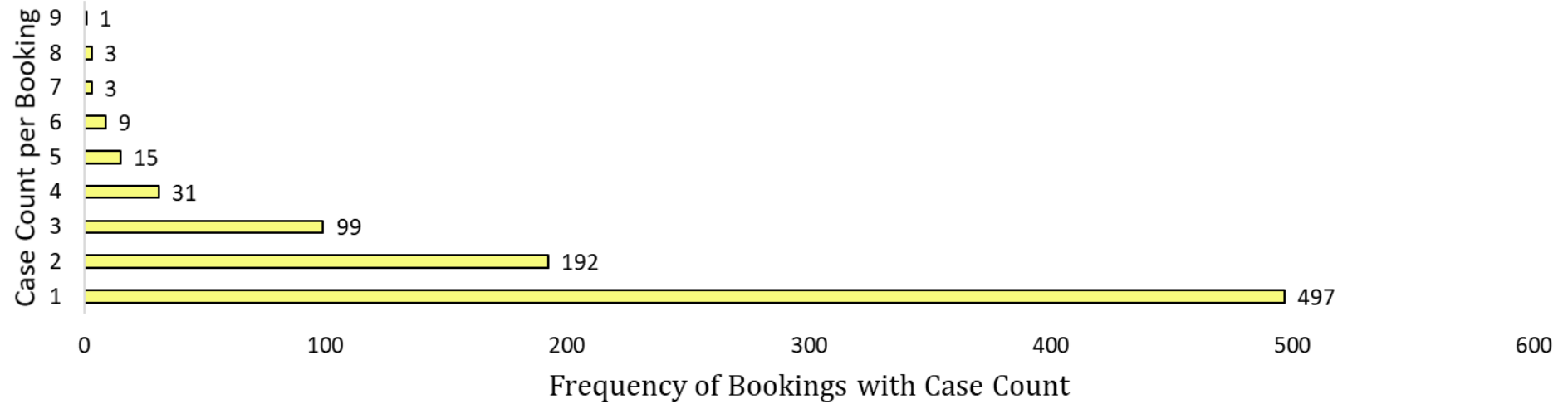


Monthly Bookings July 2021

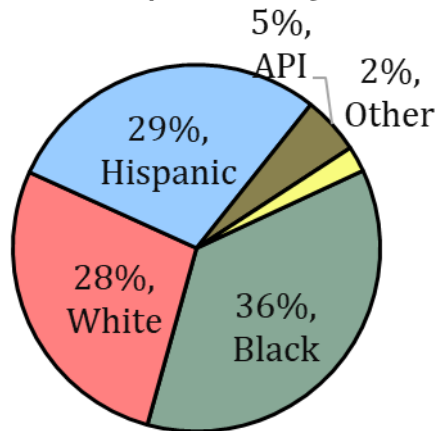
One Case
Race/Ethnicity



Cases per Booking



Multiple Cases
Race/Ethnicity

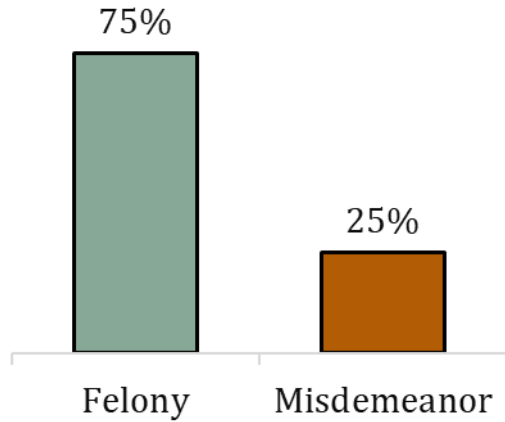


Frequency of Bookings in July

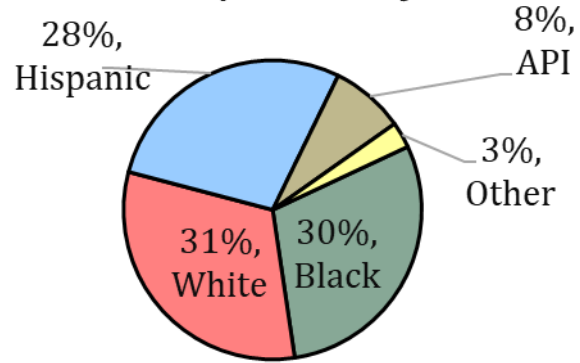


Monthly Bookings July 2021

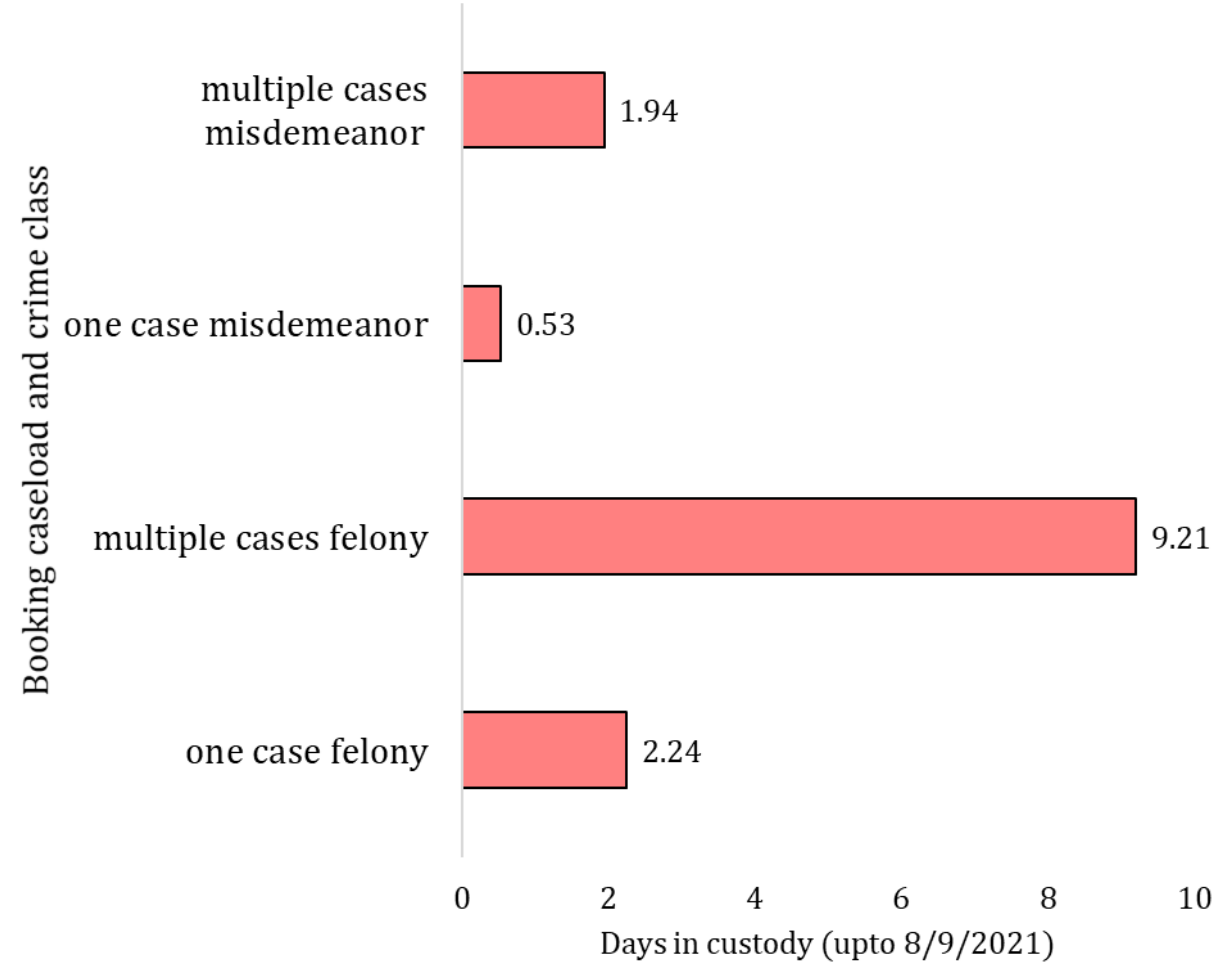
Crime Class at Booking



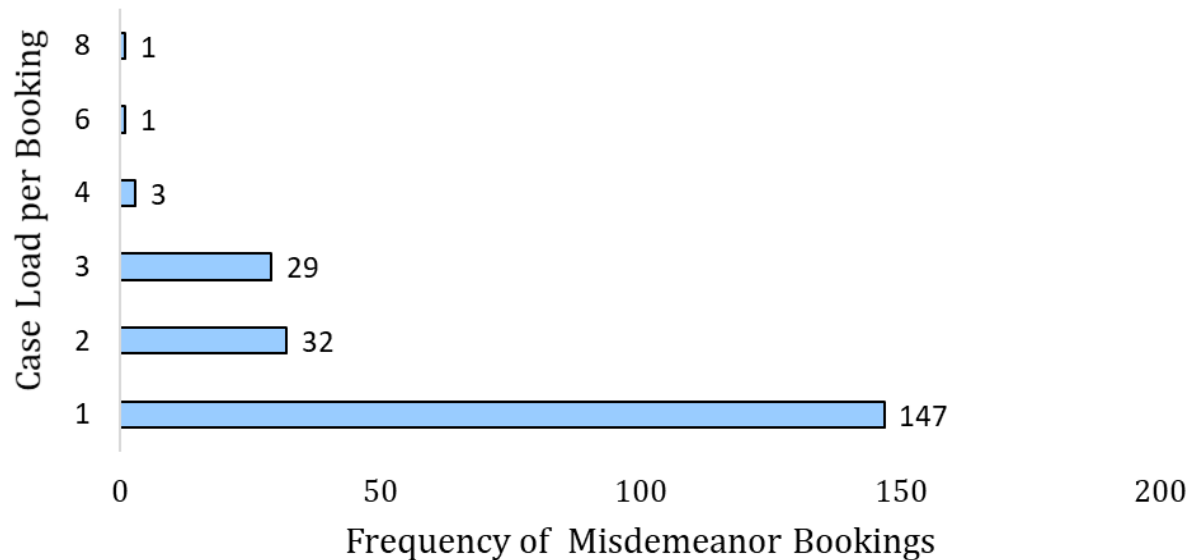
Misdemeanor Race/Ethnicity



Median Time in Custody (days) by Case Load of Booking

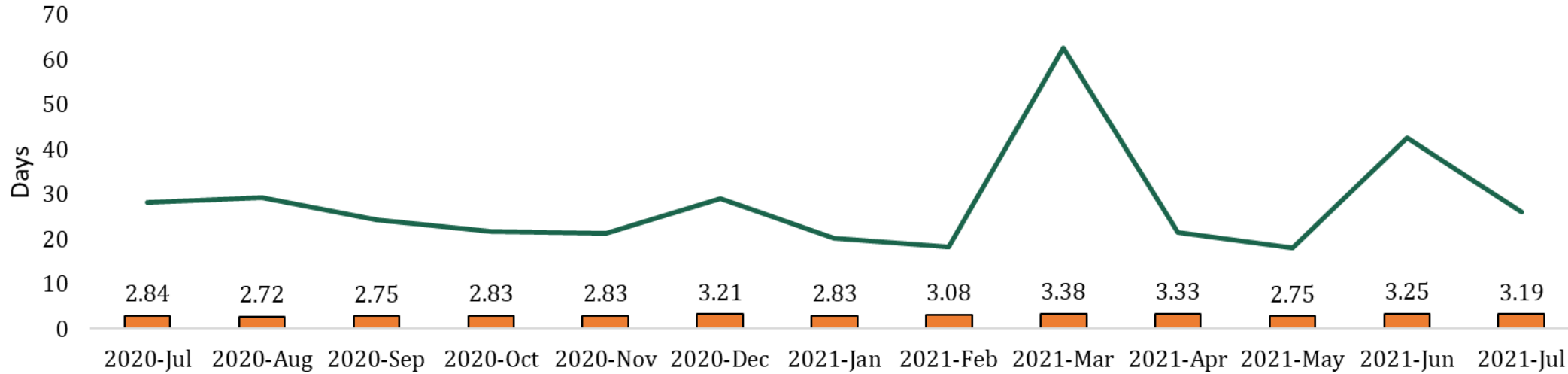


Misdemeanor Bookings Case Counts



Monthly Releases July 2021

Average and median length of stay for released individuals



Average length of stay for month
days 26.0

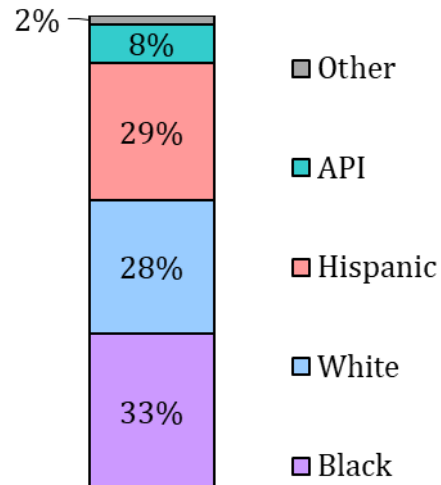
Median length of stay for month
3.19 days

Average age at booking 35

Median age at booking 33

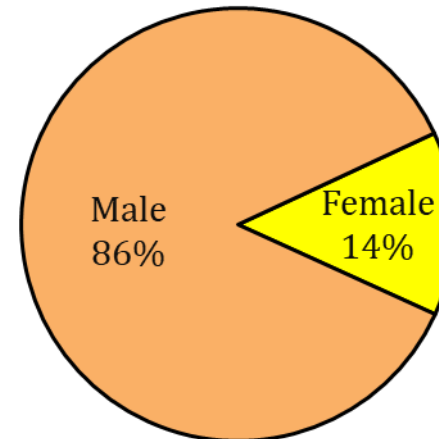
	July	Last 12 Months
Black	33%	Low 33 High 42
White	28%	Low 24 High 29
Hispanic	29%	Low 25 High 32
API	8%	Low 5 High 8
Other	2%	Low 1 High 3

Ethnic and Race Percent

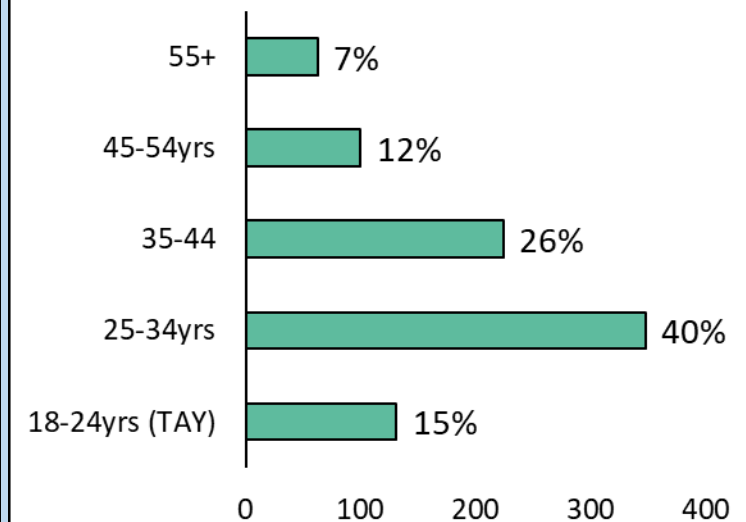


2021-Jul

Gender

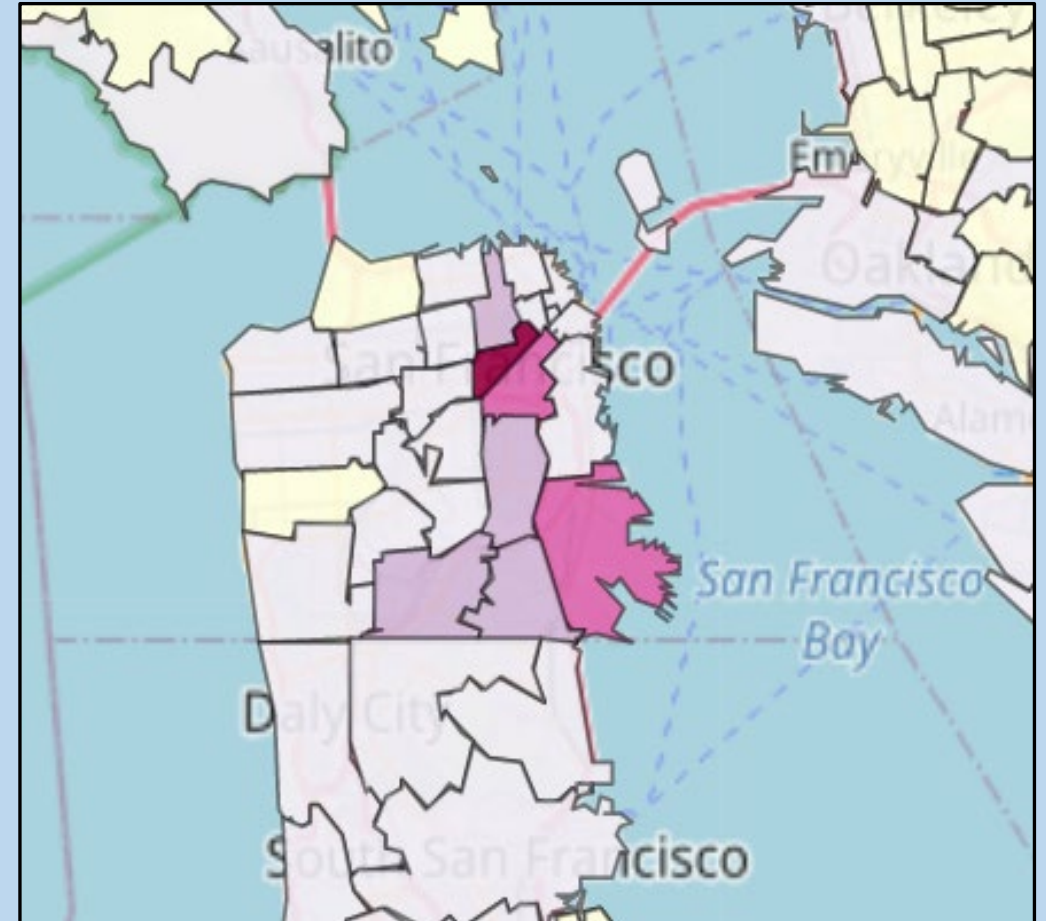
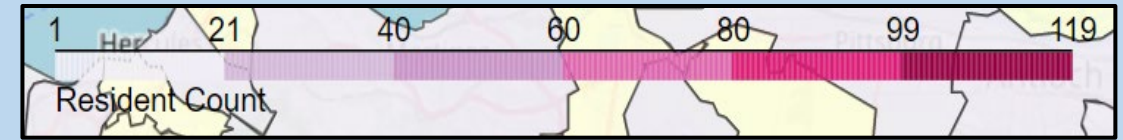
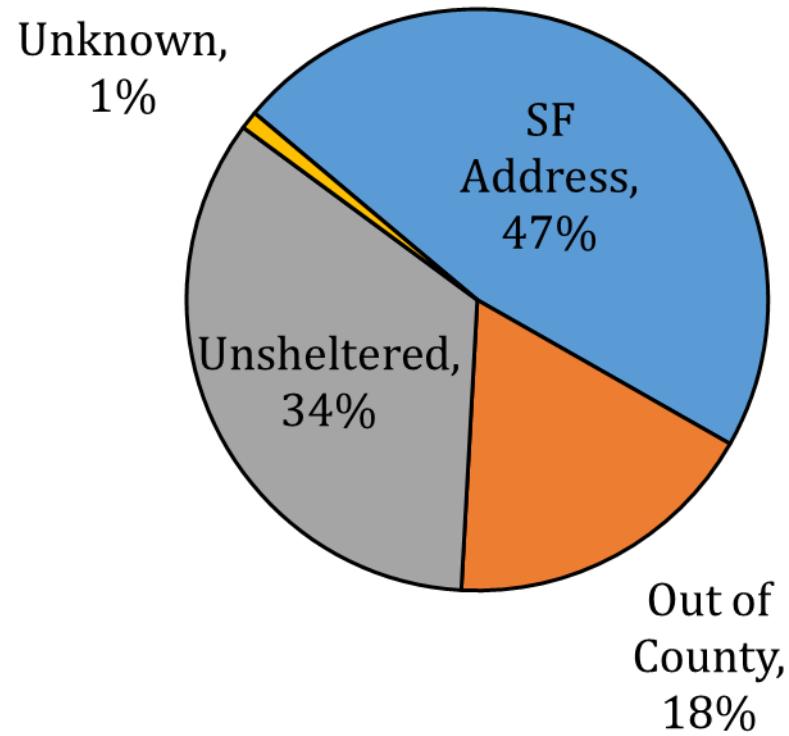


Age at Booking

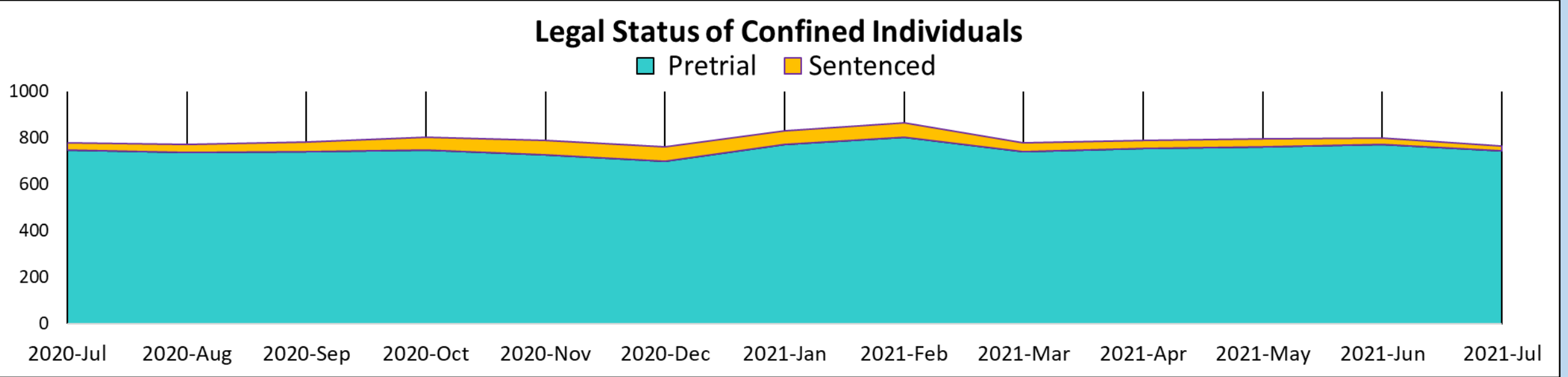


Snapshot Residency July 2021

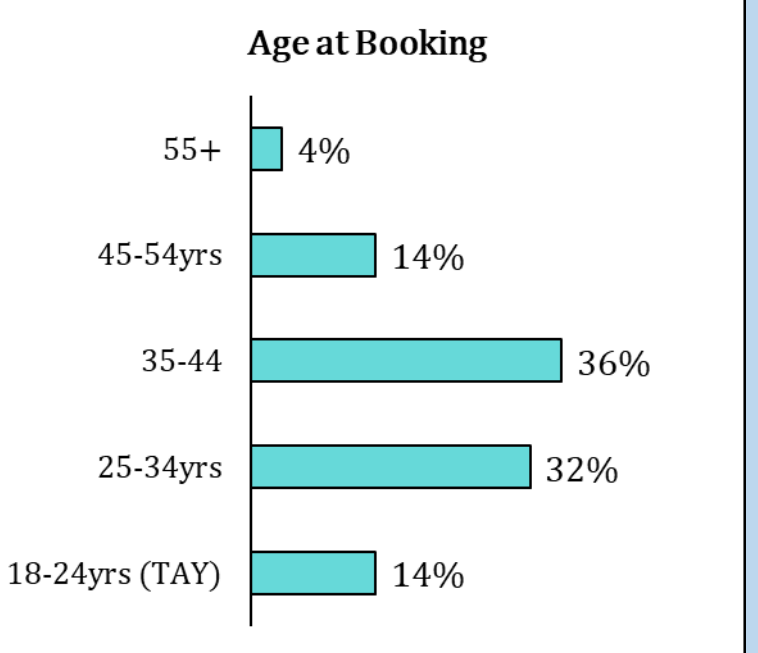
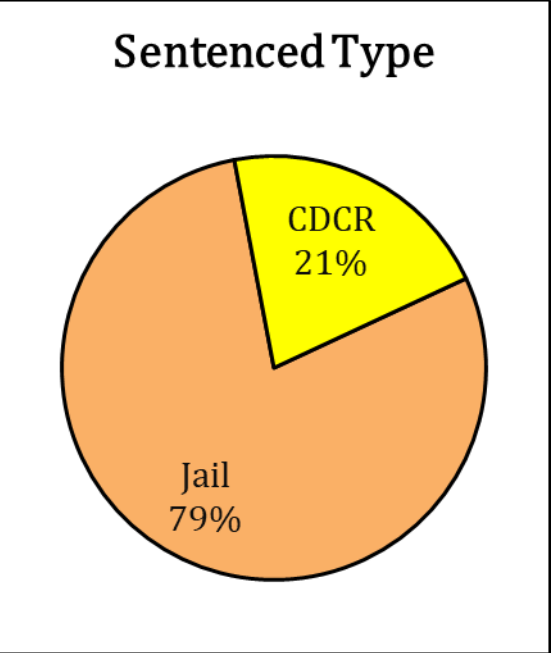
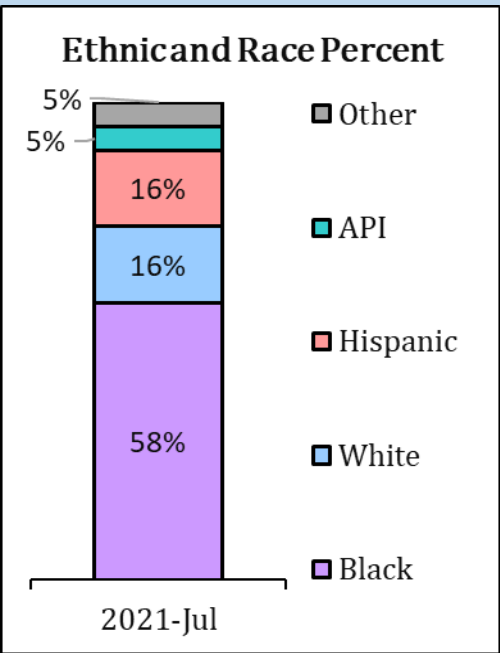
Snapshot Population by Residency



Sentenced of the Snapshot Population July 2021



	July	Last 12 Months
Black	58%	Low 32 High 61
White	16%	Low 11 High 29
Hispanic	16%	Low 8 High 26
API	5%	Low 4 High 13
Other	5%	Low 0 High 7



END OF SLIDESHOW



Supported by the John D. and Catherine T. MacArthur Foundation



High utilizers of multiple SF systems

Presentation of interim results

August 17, 2021

Johanna Lacoe, Ph.D.

Research Director, California Policy Lab, UC Berkeley

**CALIFORNIA
POLICY
LAB**

Data sources

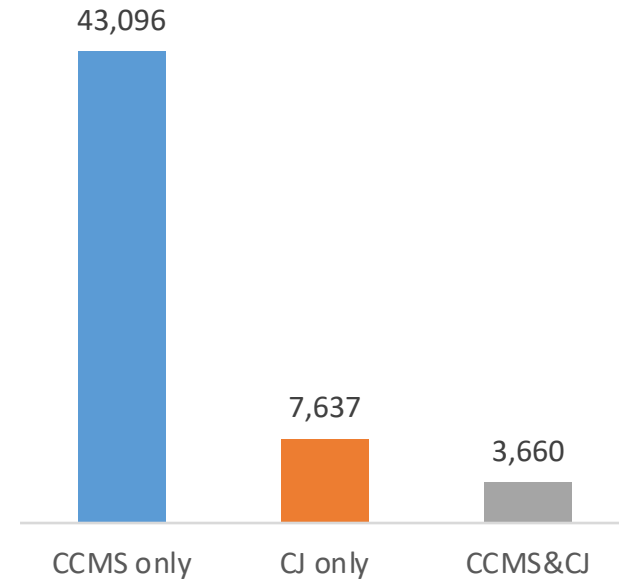
- Criminal justice system data:
 - SF Sheriff's Office (jail bookings)
 - SF District Attorney's Office (charges filed)
 - Approximately 13,500 people booked into jail on new criminal activity each year
- San Francisco Department of Public Health (SFDPH):
 - Coordinated Case Management System (CCMS) data on diagnoses and services received for individuals receiving urgent and emergent care in a fiscal year
 - Approximately 47,000 clients per year

Defining high utilization

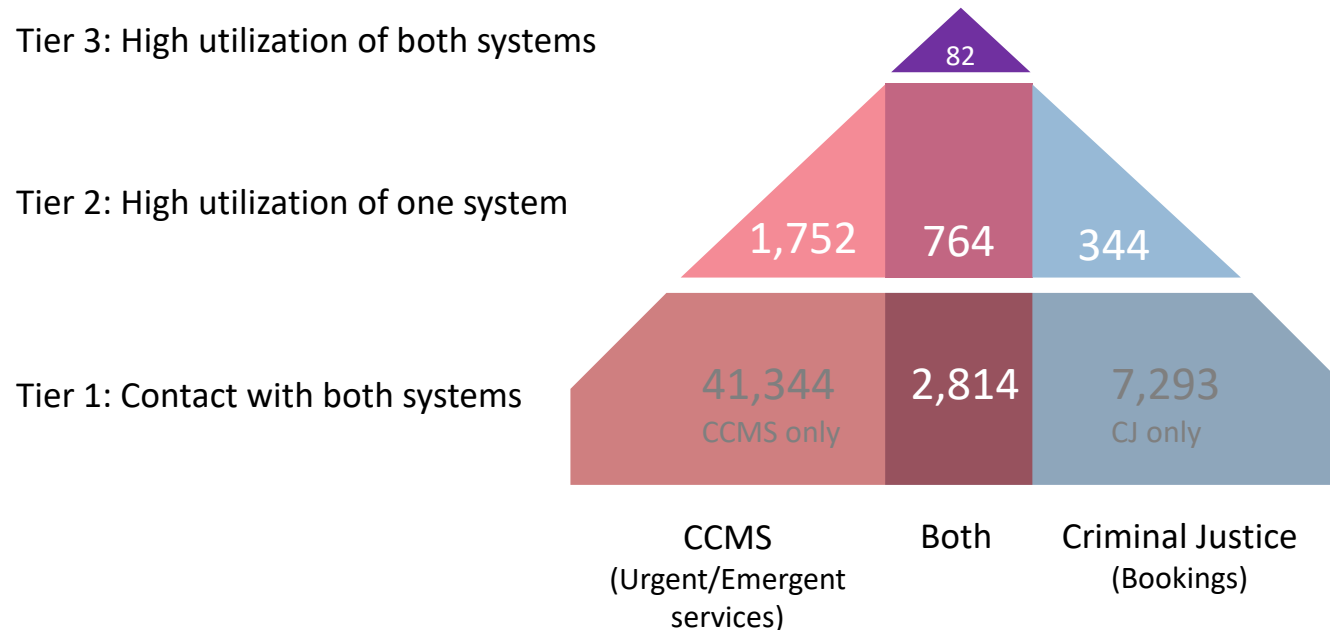
- Criminal justice:
 - Individuals who are in the top 5% of jail booking frequency in San Francisco in a given fiscal year
 - Cutoff: 4 or more bookings in a year
- CCMS:
 - Individuals who are in the top 5% of service utilizers across urgent/emergent medical, mental health and substance use disorder services for a given fiscal year
 - Cutoff: more than 8 service contacts in a year

Data linkage

- Linkage between data systems to identify San Franciscans who are among the top 5% of service utilizers in both the criminal justice and public health systems
- Use Fiscal Year 2018-19 (July 1, 2018 – June 30, 2019) as a representative year

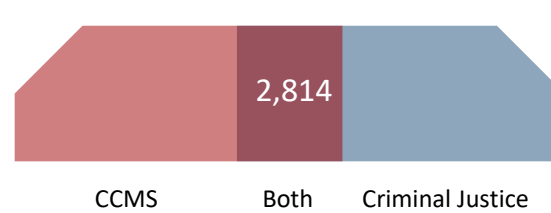


Tiers of contact



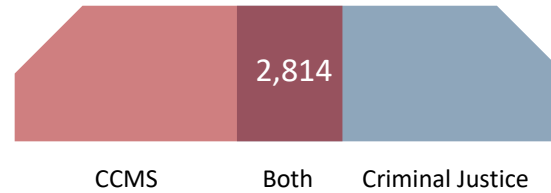
Interim findings – subject to change

Tier I: Contact with both systems

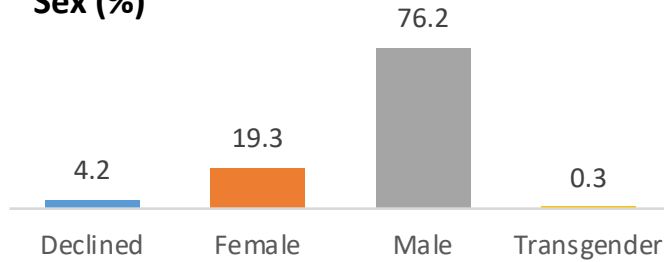


- Tier I individuals have been in contact with both systems, but are not high utilizers of either
- Average contacts
 - Average urgent/emergent services: 2.5
 - Average bookings: 1.5
- Understanding their demographics, patterns of contact, and need might indicate opportunities for preventative intervention or increase coordination between the systems for individuals they both serve
- $N = 2,814$

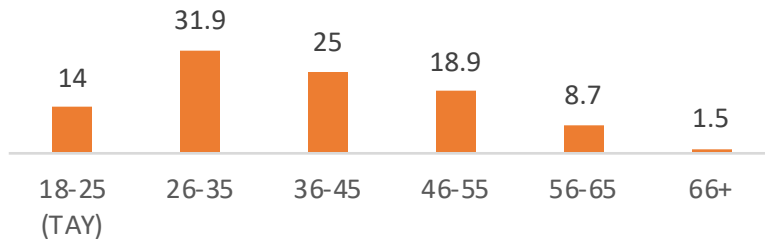
Tier I: Demographics



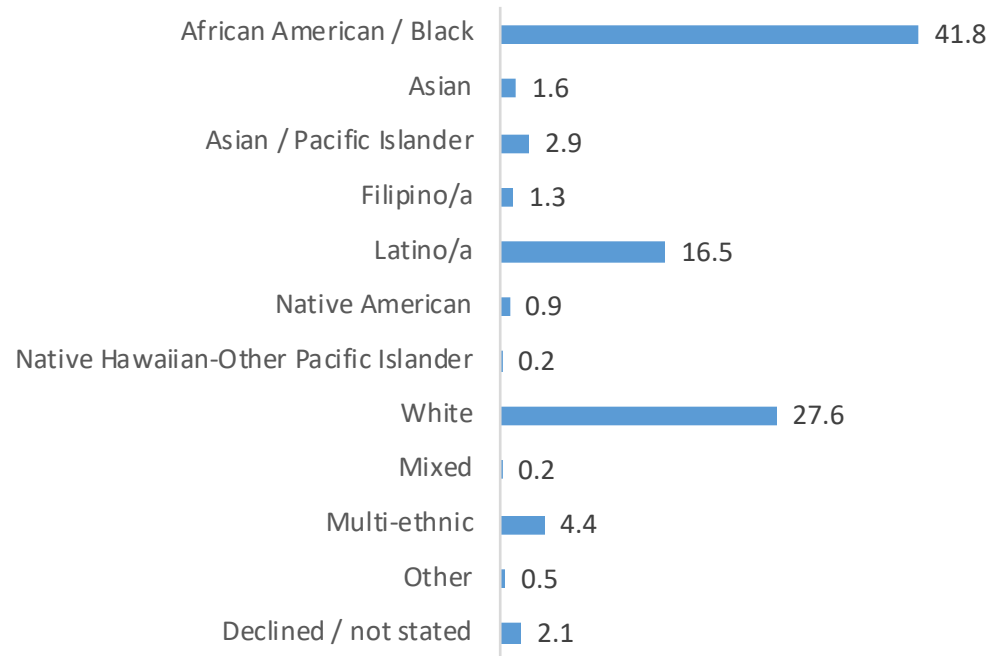
Sex (%)



Age (%)

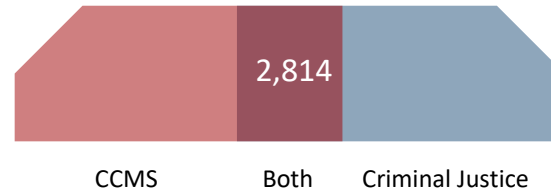


Race & ethnicity (%)

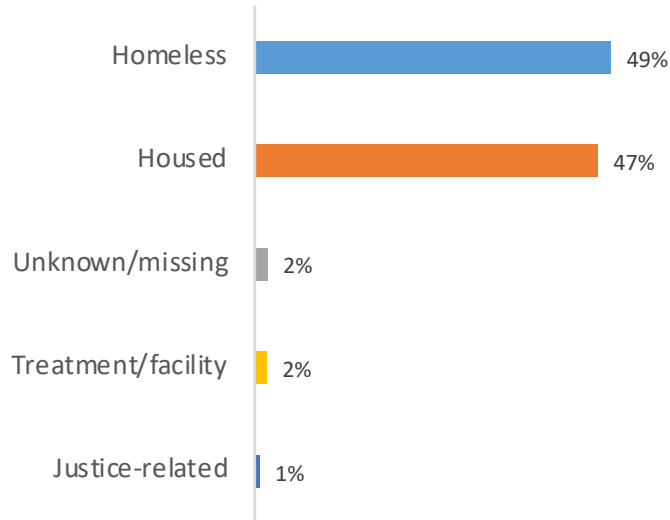


Interim findings – subject to change

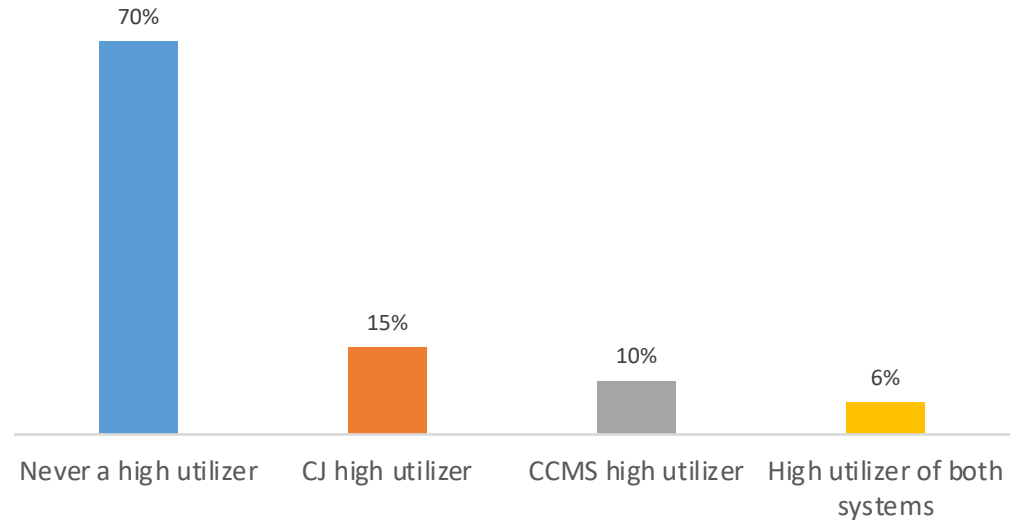
Tier I: Needs



Reported housing situation

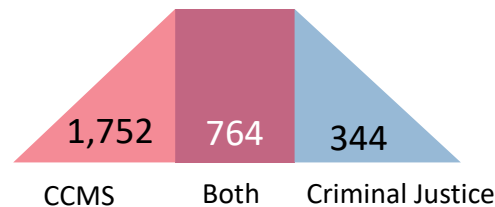


High utilization in other years



Interim findings – subject to change

Tier 2: High utilization of one system



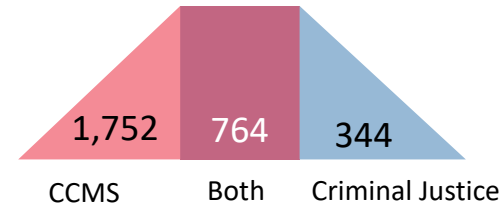
- Tier 2 individuals are high utilizers of one system, and may or may not have contact with the other system
- Average contacts

Type of contact	CCMS	Both	Criminal Justice
Urgent/Emergent services	19.4	13.3	0
Jail bookings	0	3.4	4.9

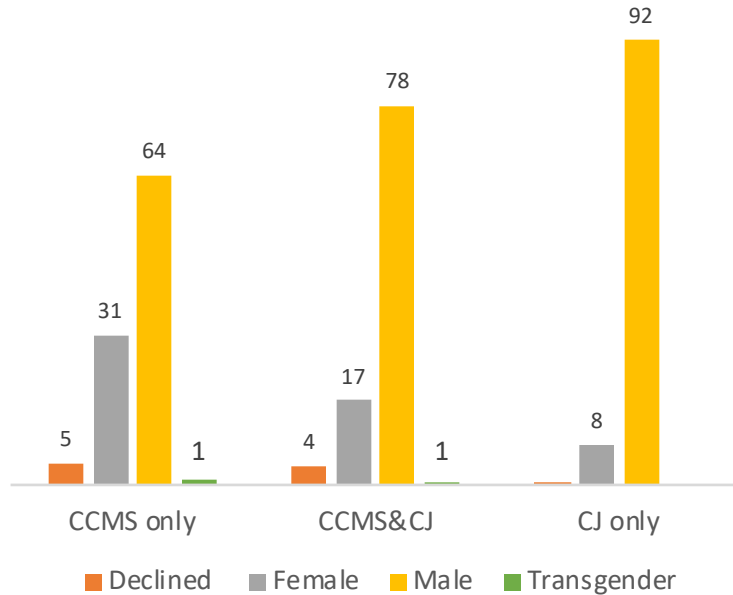
- Needs may vary within this group, depending on the system of high utilization
- N = 2,860

Interim findings – subject to change

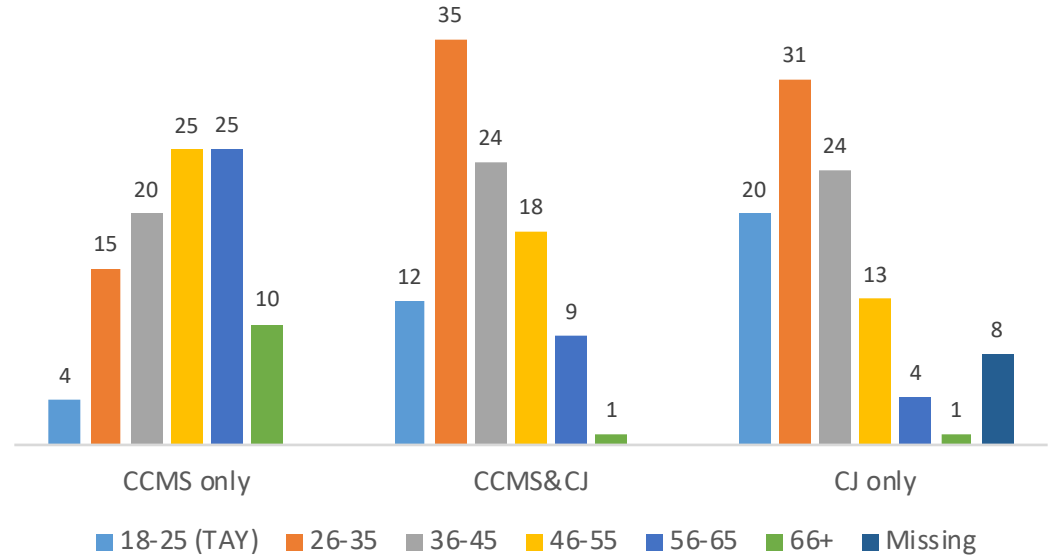
Tier 2: Demographics



Sex (%)

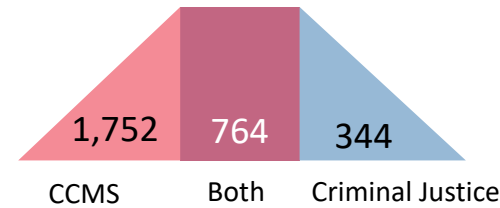


Age (%)

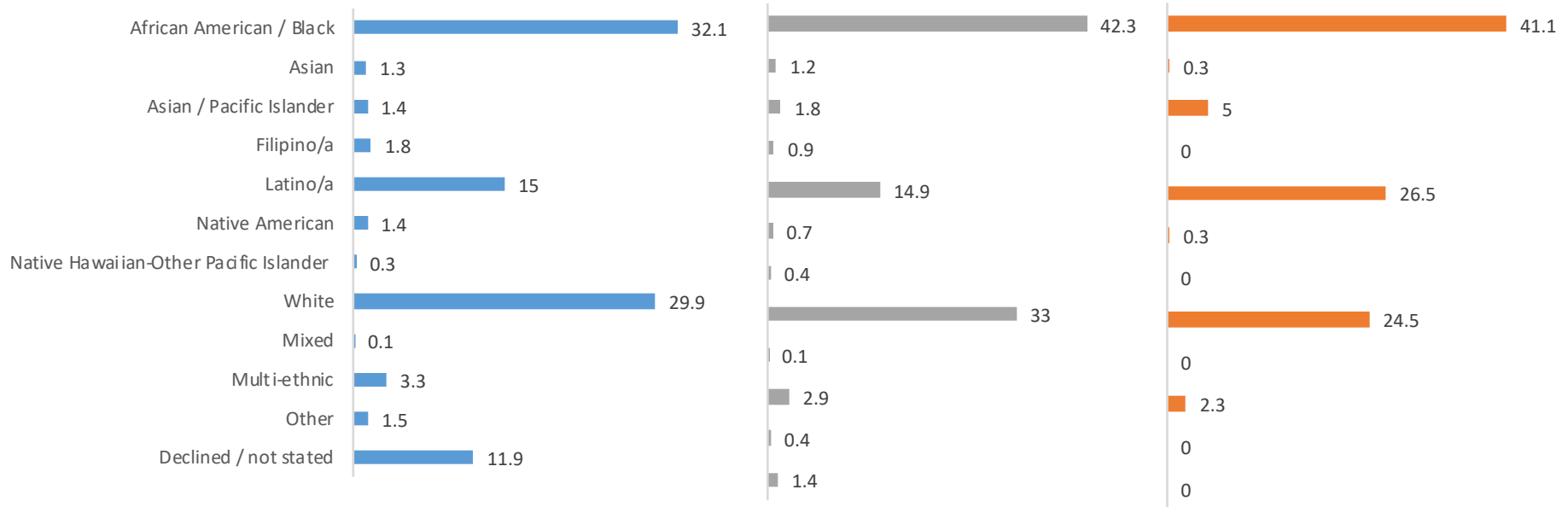


Interim findings – subject to change

Tier 2: Demographics



Race & ethnicity (%)



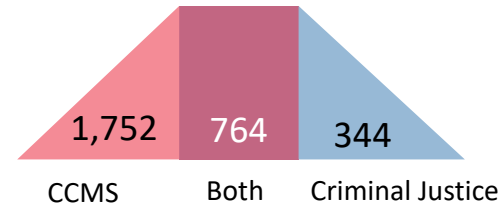
*Interim findings –
subject to change*

■ CCMS only

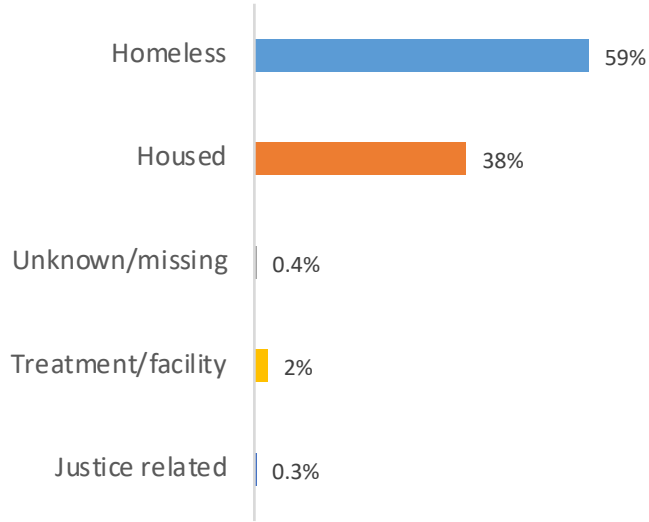
■ CCMS&CJ

■ CJ only

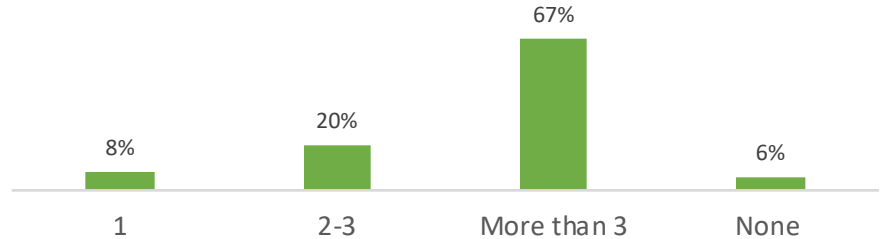
Tier 2: Needs*



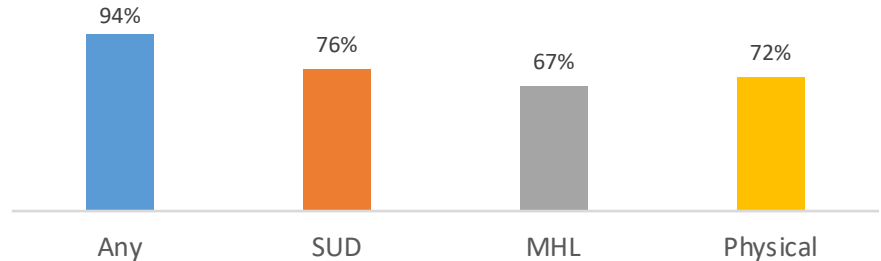
Reported housing situation



Number of diagnoses

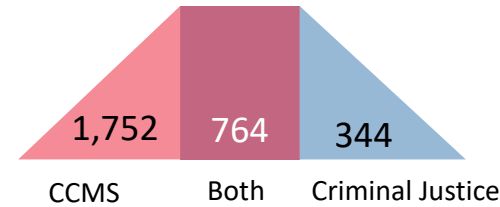


Diagnosis type

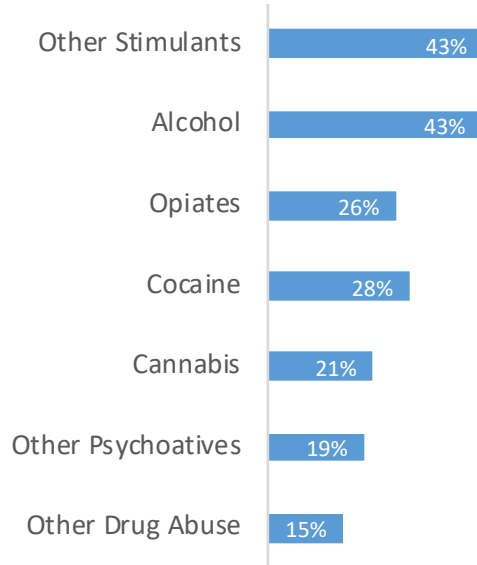


* Of the 2,516 individuals in CCMS data
Interim findings – subject to change

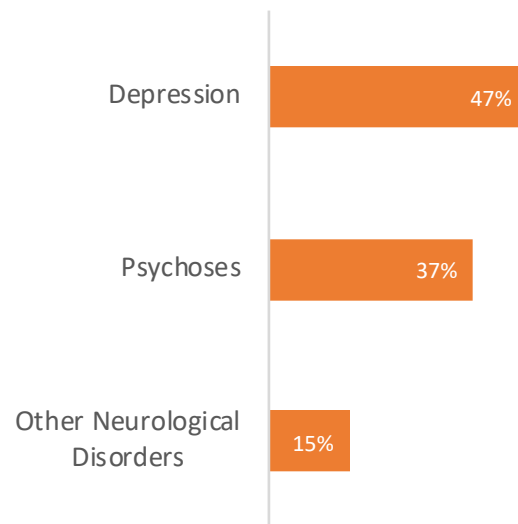
Tier 2: Types of diagnoses*



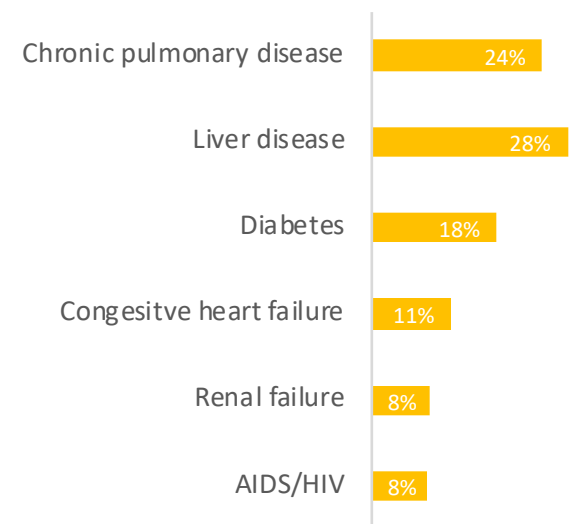
SUD Diagnoses



Mental Health Diagnoses



Physical Health Diagnoses



Interim findings – subject to change

**Of the 2,516 who appear in CCMS*

Tier 3: High utilization of both systems



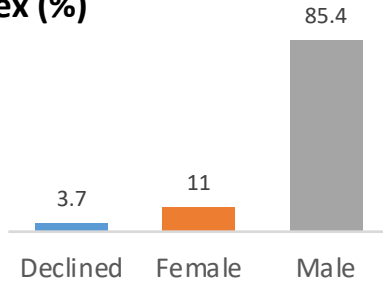
- Tier 3 individuals are the highest need – they are high utilizers of both systems in the same FY
- Average contacts
 - Average urgent/emergent services: 24.3
 - Average bookings: 5.2
- They represent a very small number of individuals with significant needs
- Interventions for this population will likely be more intensive than for the other tiers
- $N = 82$

Interim findings – subject to change

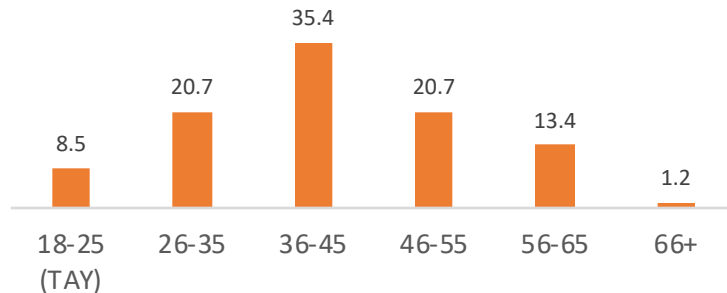
Tier 3: Demographics



Sex (%)

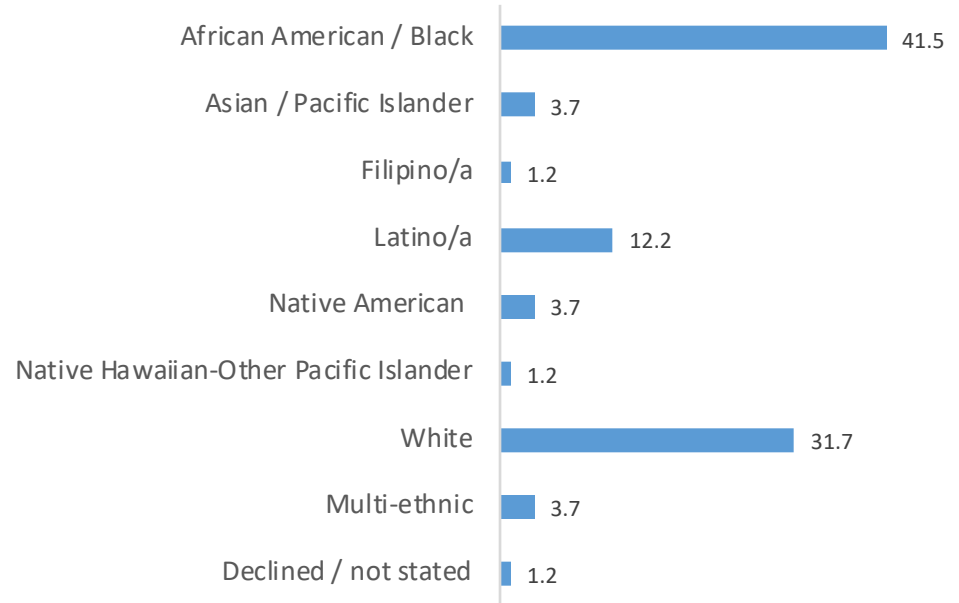


Age (%)



Interim findings – subject to change

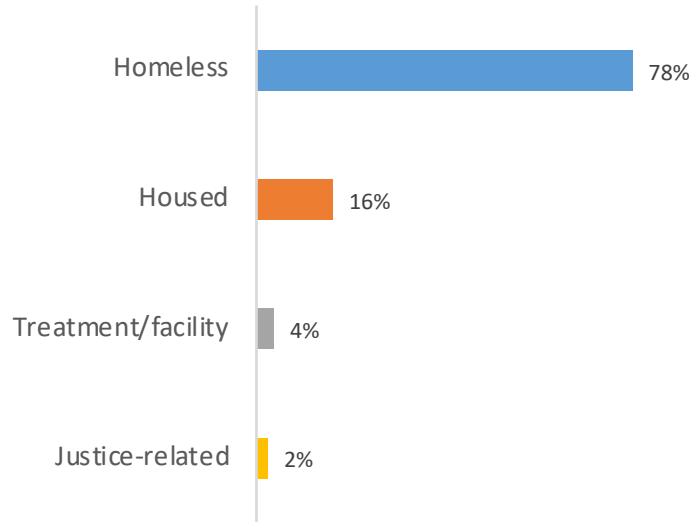
Race & ethnicity (%)



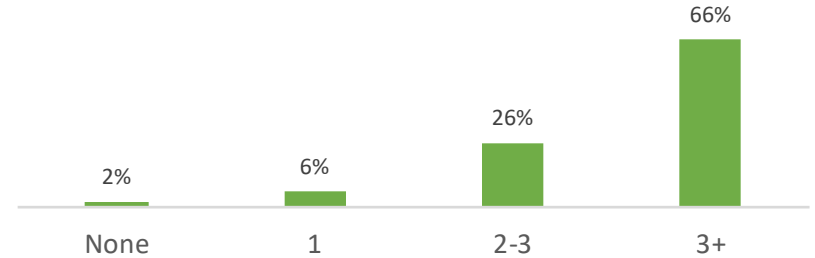
Tier 3: Needs



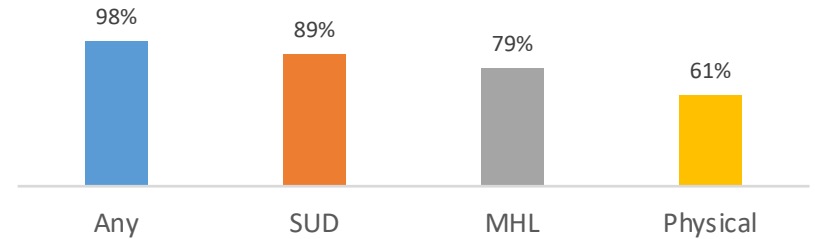
Reported housing situation



Number of diagnoses



Diagnosis type

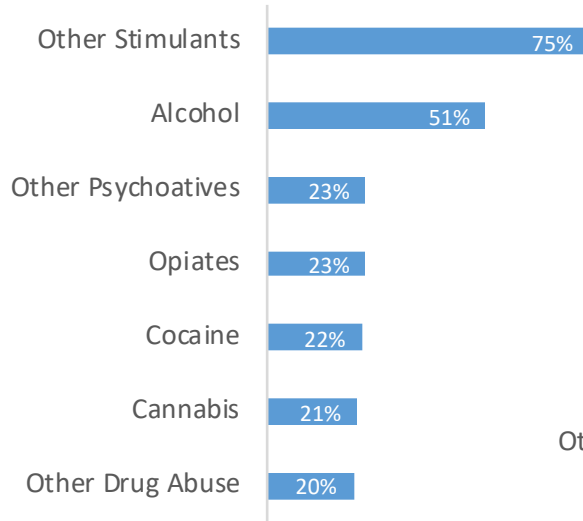


Interim findings – subject to change

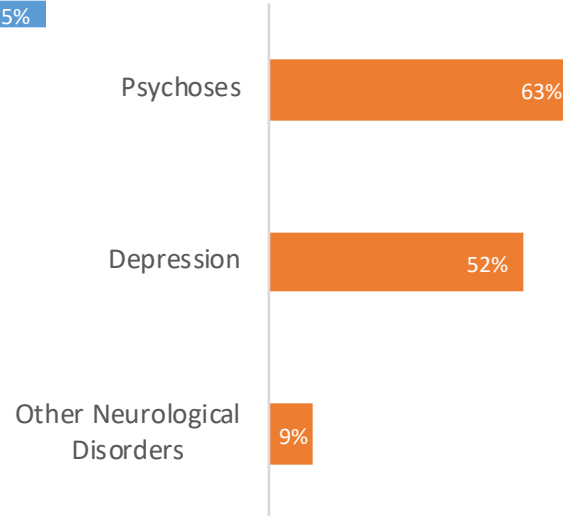
Tier 3: Types of diagnoses



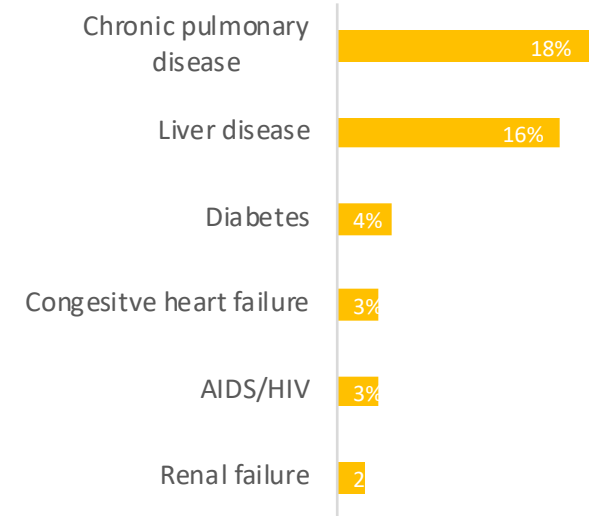
SUD Diagnoses



Mental Health Diagnoses



Physical Health Diagnoses



Interim findings – subject to change

Next steps

- Work with our UCSF partners to identify which types of services indicate crisis, and which indicate stabilization or progress
- Describe service utilization and justice system contact for the three tiers
- Summarize results in a policy brief
- Work with partners to identify potential points of intervention and collaboration