Safety and Justice Challenge Subcommittee

AGENDA

Tuesday, January 18, 2022, 12:00 pm
REMOTE MEETING VIA VIDEOCONFERENCE
Watch via Zoom:  https://sfdistrictattorney.zoom.us/j/94836471904
Public Comment Call-In:  877 853 5247 US Toll-free
Meeting ID: 948 3647 1904

Consistent with state and local orders addressing the COVID-19 pandemic, this meeting of the Safety and Justice Challenge Subcommittee will be held remotely via videoconference. The meetings held through videoconferencing will allow remote public comment via the videoconference or through the number noted above. Members of the public are encouraged to participate remotely by submitting written comments electronically to josie.halpern-finnerty@sfgov.org. These comments will be made part of the official public record in these matters and shall be brought to the attention of the members of the Subcommittee. Explanatory and/or Supporting Documents, if any, will be posted at: https://sfdistrictattorney.org/sentencing-commission-relevant-documents

1. Call to Order; Roll Call.

2. Public Comment.
   a. General Public Comment.
   b. Public Comment on All Agenda Items.

3. Findings to Allow Teleconferenced Meetings Under California Government Code Section 54953(e). (Discussion and Action)
   a. The Safety and Justice Challenge Workgroup will consider adoption of a resolution making findings that Government Code Section 54953(e) requires in order to allow the Workgroup to hold meetings remotely, as currently required under local law, without complying with infeasible Brown Act requirements.


5. Presentation by the San Francisco Department of Homelessness and Supportive Housing on Coordinated Entry and Problem-Solving Services for Justice-Involved Households. (Discussion and Possible Action).

6. Strategy Updates. (Discussion and Possible Action).

7. Request for Future Agenda Items. (Discussion and Possible Action).

8. Adjournment.
SUBMITTING WRITTEN PUBLIC COMMENT TO THE SAN FRANCISCO SAFETY AND JUSTICE SUBCOMMITTEE
Persons who are unable to attend the public meeting may submit to the San Francisco Safety and Justice Challenge Subcommittee, by the time the proceedings begin, written comments regarding the subject of the meeting. These comments will be made a part of the official public record and brought to the attention of the Subcommittee. Written comments should be submitted to: Josie Halpern-Finnerty, San Francisco District Attorney’s Office, via email: josie.halpern-finnerty@sfgov.org

MEETING MATERIALS
Copies of agendas, minutes, and explanatory documents are available through the Sentencing Commission website at http://www.sfdistrictattorney.org or by emailing josie.halpern-finnerty@sfgov.org. The material can be faxed or mailed to you upon request.

ACCOMMODATIONS
To obtain a disability-related modification or accommodation, including auxiliary aids or services, to participate in the meeting, please contact Josie Halpern-Finnerty at josie.halpern-finnerty@sfgov.org at least two business days before the meeting.

TRANSLATION
Interpreters for languages other than English are available on request. Sign language interpreters are also available on request. For either accommodation, please contact Josie Halpern-Finnerty at josie.halpern-finnerty@sfgov.org at least two business days before the meeting.

CHEMICAL SENSITIVITIES
To assist the City in its efforts to accommodate persons with severe allergies, environmental illness, multiple chemical sensitivity or related disabilities, attendees at public meetings are reminded that other attendees may be sensitive to various chemical based products. Please help the City accommodate these individuals.

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Government's duty is to serve the public, reaching its decisions in full view of the public. Commissions, boards, councils and other agencies of the City and County exist to conduct the people's business. This ordinance assures that deliberations are conducted before the people and that City operations are open to the people's review. Copies of the Sunshine Ordinance can be obtained from the Clerk of the Sunshine Task Force, the San Francisco Public Library, and on the City's web site at: www.sfgov.org/sunshine.

FOR MORE INFORMATION ON YOUR RIGHTS UNDER THE SUNSHINE ORDINANCE OR TO REPORT A VIOLATION OF THE ORDINANCE, CONTACT THE SUNSHINE ORDINANCE TASK FORCE:
Administrator
Sunshine Ordinance Task Force
City Hall, Room 244
1 Dr. Carlton B. Goodlett Place,
San Francisco, CA 94102-4683.
Telephone: (415) 554-7724
E-Mail: soft@sfgov.org

CELL PHONES
The ringing of and use of cell phones, pagers and similar sound-producing electronic devices are prohibited at this meeting. Please be advised that the Co-Chairs may order the removal from the meeting room of any person(s) responsible for the ringing or use of a cell phone, pager, or other similar sound-producing electronic devices.

LOBBYIST ORDINANCE
Individuals and entities that influence or attempt to influence local legislative or administrative action may be required by San Francisco Lobbyist Ordinance (SF Campaign and Governmental Conduct Code sections 2.100-2.160) to register and report lobbying activity. For more information about the Lobbyist Ordinance, please contact the Ethics Commission at 30 Van Ness Avenue, Suite 3900, San Francisco CA 94102, telephone (415) 581-2300, FAX (415) 581-2317, and web site http://www.sfgov.org/ethics/
RESOLUTION MAKING FINDINGS TO ALLOW TELECONFERENCE MEETINGS UNDER CALIFORNIA GOVERNMENT CODE SECTION 54953(e)

WHEREAS, California Government Code Section 54953(e) empowers local policy bodies to convene by teleconferencing technology during a proclaimed state of emergency under the State Emergency Services Act so long as certain conditions are met; and

WHEREAS, In March, 2020, the Governor of the State of California proclaimed a state of emergency in California in connection with the Coronavirus Disease 2019 (“COVID-19”) pandemic, and that state of emergency remains in effect; and

WHEREAS, In February 25, 2020, the Mayor of the City and County of San Francisco (the “City”) declared a local emergency, and on March 6, 2020 the City’s Health Officer declared a local health emergency, and both those declarations also remain in effect; and

WHEREAS, On March 11 and March 23, 2020, the Mayor issued emergency orders suspending select provisions of local law, including sections of the City Charter, that restrict teleconferencing by members of policy bodies; those orders remain in effect, so City law currently allows policy bodies to meet remotely if they comply with restrictions in State law regarding teleconference meetings; and

WHEREAS, On September 16, 2021, the Governor signed AB 361, a bill that amends the Brown Act to allow local policy bodies to continue to meet by teleconferencing during a state of emergency without complying with restrictions in State law that would otherwise apply, provided that the policy bodies make certain findings at least once every 30 days; and

WHEREAS, While federal, State, and local health officials emphasize the critical importance of vaccination and consistent mask-wearing to prevent the spread of COVID-19, the City’s Health Officer has issued at least one order (Health Officer Order No. C19-07y, available online at www.sfdph.org/healthorders) and one directive (Health Officer Directive No. 2020-33i, available online at www.sfdph.org/directives) that continue to recommend measures to promote
physical distancing and other social distancing measures, such as masking, in certain contexts; and

WHEREAS, The California Department of Industrial Relations Division of Occupational Safety and Health (“Cal/OSHA”) has promulgated Section 3205 of Title 8 of the California Code of Regulations, which requires most employers in California, including in the City, to train and instruct employees about measures that can decrease the spread of COVID-19, including physical distancing and other social distancing measures; and

WHEREAS, Without limiting any requirements under applicable federal, state, or local pandemic-related rules, orders, or directives, the City’s Department of Public Health, in coordination with the City’s Health Officer, has advised that for group gatherings indoors, such as meetings of boards and commissions, people can increase safety and greatly reduce risks to the health and safety of attendees from COVID-19 by maximizing ventilation, wearing well-fitting masks (as required by Health Officer Order No. C19-07), using physical distancing where the vaccination status of attendees is not known, and considering holding the meeting remotely if feasible, especially for long meetings, with any attendees with unknown vaccination status and where ventilation may not be optimal; and

WHEREAS, On July 31, 2020, the Mayor issued an emergency order that, with limited exceptions, prohibited policy bodies other than the Board of Supervisors and its committees from meeting in person under any circumstances, so as to ensure the safety of policy body members, City staff, and the public; and

WHEREAS, the Safety and Justice Challenge Workgroup of the San Francisco Sentencing Commission has met remotely during the COVID-19 pandemic and can continue to do so in a manner that allows public participation and transparency while minimizing health risks to members, staff, and the public that would be present with in-person meetings while this emergency continues; now, therefore, be it

RESOLVED, That the Safety and Justice Challenge Workgroup finds as follows:
1. As described above, the State of California and the City remain in a state of emergency due to the COVID-19 pandemic. At this meeting, the Safety and Justice Challenge Workgroup has considered the circumstances of the state of emergency.

2. As described above, State and City officials continue to recommend measures to promote physical distancing and other social distancing measures, in some settings.

3. As described above, because of the COVID-19 pandemic, conducting meetings of this body and its committees in person would present imminent risks to the safety of attendees, and the state of emergency continues to directly impact the ability of members to meet safely in person; and, be it

FURTHER RESOLVED, That for at least the next 30 days meetings of the Safety and Justice Challenge Workgroup and its committees will continue to occur exclusively by teleconferencing technology (and not by any in-person meetings or any other meetings with public access to the places where any policy body member is present for the meeting). Such meetings of the Safety and Justice Challenge Workgroup and its committees that occur by teleconferencing technology will provide an opportunity for members of the public to address this body and its committees and will otherwise occur in a manner that protects the statutory and constitutional rights of parties and the members of the public attending the meeting via teleconferencing; and, be it

FURTHER RESOLVED, That the staff of the Safety and Justice Challenge Workgroup is directed to place a resolution substantially similar to this resolution on the agenda of a future meeting of the Safety and Justice Challenge Workgroup within the next 30 days. If the Safety and Justice Challenge Workgroup does not meet within the next 30 days, the staff is directed to place a such resolution on the agenda of the next meeting of the Safety and Justice Challenge Workgroup.
**Safety and Justice Challenge December 2021 Report**

### Average Daily Population

<table>
<thead>
<tr>
<th>This Month</th>
<th>Change from last month</th>
<th>Change from last year</th>
</tr>
</thead>
<tbody>
<tr>
<td>861</td>
<td>2%</td>
<td>13%</td>
</tr>
</tbody>
</table>

### Bookings

<table>
<thead>
<tr>
<th>This Month</th>
<th>Change from last month</th>
<th>Change from last year</th>
</tr>
</thead>
<tbody>
<tr>
<td>864</td>
<td>6%</td>
<td>4%</td>
</tr>
</tbody>
</table>

### Releases

<table>
<thead>
<tr>
<th>This Month</th>
<th>Change from last month</th>
<th>Change from last year</th>
</tr>
</thead>
<tbody>
<tr>
<td>848</td>
<td>4%</td>
<td>11%</td>
</tr>
</tbody>
</table>
Monthly difference in bookings vs. releases

- 2020-Dec: -54
- 2021-Jan: 39
- 2021-Feb: 84
- 2021-Mar: 44
- 2021-Apr: 36
- 2021-May: 29
- 2021-Jun: 2
- 2021-Jul: 18
- 2021-Aug: 16
- 2021-Sep: -16
- 2021-Oct: -42
- 2021-Nov: -27
- 2021-Dec: -41
**Snapshot Population December 2021 Report**

**Time in custody for snapshot population on December 21, 2021**

- **Dec**: Low 42, High 49
- **Last 12 Months**: Low 19, High 25
- **Hispanic**: Low 21, High 23
- **API**: Low 6, High 7
- **Other**: Low 4, High 5

**Ethnic and Race Percent**
- Black: 44%
- White: 25%
- Hispanic: 21%
- API: 6%
- Other: 4%

**Gender**
- 95%, Male
- 5%, Female

**Age at Booking**
- 55+: 5%
- 45-54yrs: 13%
- 35-44: 26%
- 25-34yrs: 39%
- 18-24yrs (TAY): 17%
Monthly Bookings December 2021

**Crime Class at Booking**
- Felony: 79%
- Misdemeanor: 21%

**Case Load per Booking Number**
- Multiple cases, 367, 42%
- One case, 497, 58%
- Other

**On View Charges**
- New felonies and non-citable misdemeanors: 70%
- Other: 30%

**Ethnicity and Race**
- Black: 39% (Low 32, High 40)
- White: 25% (Low 24, High 30)
- Hispanic: 25% (Low 26, High 32)
- API: 9% (Low 5, High 9)
- Other: 2% (Low 1, High 3)

**Gender**
- Male: 86%
- Female: 14%

**Age at Booking**
- 55+: 8%
- 45-54yrs: 12%
- 35-44: 31%
- 25-34yrs: 36%
- 18-24yrs (TAY): 13%

**Monthly Bookings December 2021**
- Dec
- Last 12 Months
Monthly Releases December 2021

Average and median length of stay for released individuals

- **Released for month 848**
- **Average length of stay for month**
  - Days 31.94
- **Median length of stay for month**
  - 3.38 days

### Dec Last 12 Months

<table>
<thead>
<tr>
<th>Race</th>
<th>Dec</th>
<th>Last 12 Months</th>
</tr>
</thead>
<tbody>
<tr>
<td>Black</td>
<td>36%</td>
<td>Low 31 High 42</td>
</tr>
<tr>
<td>White</td>
<td>28%</td>
<td>Low 24 High 31</td>
</tr>
<tr>
<td>Hispanic</td>
<td>27%</td>
<td>Low 26 High 32</td>
</tr>
<tr>
<td>API</td>
<td>8%</td>
<td>Low 6 High 8</td>
</tr>
<tr>
<td>Other</td>
<td>2%</td>
<td>Low 1 High 3</td>
</tr>
</tbody>
</table>

### Ethnocand Race Percent 2%

<table>
<thead>
<tr>
<th>Race</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>Other</td>
<td>8%</td>
</tr>
<tr>
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<td>Hispanic</td>
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</tr>
<tr>
<td>White</td>
<td>36%</td>
</tr>
<tr>
<td>Black</td>
<td>8%</td>
</tr>
</tbody>
</table>

### Gender

- **Male** 84%
- **Female** 16%

### Age at Booking

- **55+** 8%
- **45-54yrs** 12%
- **35-44** 27%
- **25-34yrs** 38%
- **18-24yrs (TAY)** 15%
Snapshot Residency December 2021

Snapshot Population by Residency

- Unknown, 1%
- SF Address, 46%
- Unsheltered / Transient, 36%
- Out of County, 17%

Map showing residency distribution with a color scale indicating different resident counts. Map credits: Leaflet | Data by © OpenStreetMap, under ODbL.
**Sentenced of the Snapshot Population December 2021**

### Legal Status of Confined Individuals

- **Pretrial, 849**
- **Sentenced, 22**
- **Other, 2**

### Ethnic and Race Percent

- **Black**: 50% - Low 25, High 58
- **White**: 23% - Low 4, High 29
- **Hispanic**: 18% - Low 13, High 38
- **API**: 9% - Low 4, High 16
- **Other**: 0% - Low 0, High 19

### Sentenced Type

- **Jail**: 68%
- **CDCR**: 32%

### Age at Booking

- **55+**: 5% - 27%
- **45-54 yrs**: 27%
- **35-44**: 27%
- **25-34 yrs**: 27%
- **18-24 yrs (TAY)**: 14%
END OF SLIDESHOW
Coordinated Entry and Problem Solving Services for Justice-Involved Households

Safety and Justice Forum

http://hsh.sfgov.org
Serving Justice-Involved Households

Agenda:

- Introductions (All)
- Purpose/Goal of today’s Meeting (Jimisha)
- Funding Details (Jimisha)
- Coordinated Entry and Problem Solving Services (Jimisha/Michelle)
  - Eligibility for Services
  - Definition of Homelessness
  - Description of Services
- Proposed Strategy (Jimisha/Michelle)
- Discussion (All)
- Other Items (All)
Clarification: Scope of Discussion

- Not Prop C and Shelter
  - Prop C funds were awarded to HSH to open a Navigation Center for households involved in the justice system.
    - Funds work-ordered to ADP
  - ADP is designing and implementing this program.
  - This implementation is complementary to, and separate from, HSH’s investment in Coordinated Entry and Problem Solving services for justice-involved households

- Not Coordinated Entry strategy meeting
- Not PSH, RRH or EHV discussion
Purpose and Goals

- HSH would like to more intentionally reach households involved in the criminal justice system to offer Problem Solving and Coordinated Entry services
- Prop C allocation to implement a 2-year pilot with this population

General Goal –
- Bridge gaps between systems
- Quickly allocate these funds to a trusted and well-known community provider who is already working with the target population
- Embed services in existing system/infrastructure

Goal for Today –
- Gather general feedback about strategy and specific feedback/wisdom around implementation
Funding Details

- 2-year funding (FY21-22 and FY22-23)
- $1,000,000 per FY to offer Coordinated Entry and Problem Solving services
Eligibility for Services

- Coordinated Entry and Problem Solving services are available to households who:
  - Have a connection to San Francisco
  - Are homeless or at risk of homelessness
### HSH Adult Definition: Household Type; SF Connection; Homelessness Status

<table>
<thead>
<tr>
<th>Populations Served (household type)</th>
</tr>
</thead>
<tbody>
<tr>
<td>▪ An individual age 18 or over living in a household of one or more people without minor children</td>
</tr>
<tr>
<td>▪ An individual under 18 who has been legally emancipated</td>
</tr>
<tr>
<td><em>Transitional Aged Youth</em></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Location (connection to SF)</th>
</tr>
</thead>
<tbody>
<tr>
<td>▪ Stayed in San Francisco at least one (1) of the last seven (7) nights</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Domestic Violence or Sexual or Physical Abuse (status)</th>
</tr>
</thead>
<tbody>
<tr>
<td>▪ Experiencing domestic violence, or sexual or physical abuse where they are staying</td>
</tr>
<tr>
<td>▪ Living in Emergency Shelter</td>
</tr>
<tr>
<td>▪ Living someplace but must immediately leave</td>
</tr>
<tr>
<td>▪ Living someplace but must leave within 14 days</td>
</tr>
<tr>
<td>▪ Living from place to place with no permanent place to stay</td>
</tr>
<tr>
<td>▪ Living in a place not meant for human habitation: doorway, vehicle, park, etc.</td>
</tr>
</tbody>
</table>
The process to help eligible San Francisco individuals experiencing homelessness, or at imminent risk of homelessness, get assistance to resolve or prevent an episode of homelessness from the Homelessness Response System.
Coordinated Entry Description of Services

Access
• People experiencing homelessness or risk of homelessness can connect with the homelessness Response System in various ways

Problem Solving
• A collaborative conversation to possibly identify and secure an immediate housing solution with an adult personal network

Prioritization/Assessments
• Assesses homelessness history, housing barriers, and vulnerability to ensure the highest need adult to a housing program which is intended to exit the adult from their episode of homelessness.

Referral
• Match and referral to housing opportunity
Description of Services

Problem Solving Services

• Problem Solving is a unique approach that supports households resolve their current housing crisis outside of existing shelter or housing programs in the Homelessness Response System.

• Households are offered assistance that explores and identifies creative solutions to resolve housing crises in real time.

• Problem Solving staff provides support by getting to know more about each household’s housing background, connection to social supports and their current needs.

• Services include financial assistance to move into safe, indoor housing outside of the Homelessness Response System.
Description of Services

Benefits of Problem Solving

Problem Solving is a valuable and very needed addition to current strategies to combat homelessness in San Francisco.

❖ System
  • Reduces inflow into a limited and strained system.
  • Reduces demand for shelter and other interventions.
  • Faster; less expensive; more flexible.

❖ Households
  • Strength-based and empowerment driven intervention.
  • Valuable engagement and trust-building tool.
  • Most appropriate intervention for some.
  • Provides potential resolution now vs. waitlist later.
  • May be primary or only resource available for some.
  • Reduces stigma, negative impact, and potential trauma often associated with homelessness.

http://hsh.sfgov.org
Description of Services

Examples of Problem Solving Expenditures:

- **Removal of Housing Barriers** (i.e. pest extermination)
- **Moving Costs** (i.e. moving truck)
- **Reunification costs** (i.e. plane or bus ticket – or furniture/refrigerators)
- **Move-In Assistance**
  - Move-in assistance for housing outside the San Francisco Homelessness Response System, including deposits, first and last month’s rent
  - Contribution to rent costs of another household (non-lease agreements) if it will allow the participant to move into the unit or maintain/return to the unit
  - Furniture, such as a bed, which makes it possible for a person to move into a shared living situation
  - Utility bills, including deposits or contributions to the utility costs of another household
  - Grocery cards or gas cards
- **Rental Assistance after Move-In**
HSH-funded Provider would be required to:

- Use the ONE system to enter and report data
- Issue checks for Problem Solving funds
  - Fiscal agent pilot; ETA mid 2022
Strategy: Focusing on Pre-Trial and Discharge Planning

• Reality:
  • Not enough support for people leaving jail
  • Large justice involved population – limited funding

• Time limited; funding-limited pilot:
  • Identify a clear partnership-structure to start bridging gaps and invest in right away

• Proposal:
  • Focus pilot on Pre-trial and Discharge Planning
  • These services touch people who would be homeless when they exit jail – HSH would like to provide services before discharge
  • Goal is to have these services thrive so that we, together, can make argument for increased and ongoing funding

http://hsh.sfgov.org
Discussion

• What questions come up for you around the proposed strategy?
• What design components do you need to consider?
• What would justice-involved providers and clients need to know in order to access these services?
  • What other groups or forums do we need to share this information with?
• Gather feedback around other implementation considerations