

# The San Francisco Sentencing Commission

## City & County of San Francisco

(Administrative Code 5.250 through 5.250-3)

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### AGENDA

Thursday, September 26, 2024  
10:00 AM – 12:00 PM

Location:  
San Francisco City Hall  
1 Dr Carlton D Goodlett Pl, Room 201  
San Francisco, CA 94102

This meeting will be held in person at the location listed above. Members of the public may attend the meeting to observe and provide public comment at the physical meeting location listed above or by calling in to the number below. Instructions for providing remote public comment by phone are below.

**Join Teams Meeting:** <https://tinyurl.com/Sentencing-Commission>

**Meeting ID:** 222 702 980 624; **Passcode:** PJsqDV

**One tap mobile**

+1 415-906-4659, 451466555# United States, San Francisco  
[Find a local number](#) ; phone conference ID: 451466555#

Members of the public attending the meeting will have an opportunity to provide public comments at the beginning and end of the meeting. Each member of the public will be allotted no more than 3 minutes to speak on any item(s). Explanatory and/or Supporting Documents, if any, will be posted at: <https://sfdistrictattorney.org/sentencing-commission-relevant-documents>

1. Call to Order; Roll call

Pursuant to Sentencing Commission bylaws, acknowledgment of the ancestral homeland of the Ramaytush Ohlone, the original inhabitants of the San Francisco Peninsula

2. Public Comment on Any Item Listed Below (discussion only)

3. Review and Adoption of Meeting Minutes from June 27<sup>th</sup>, 2024 (discussion & possible action)

4. Staff Report on Sentencing Commission Activities, and Reports from the Reentry Council and the Family Violence Council (discussion & possible action)

5. Update on the MacArthur Foundation-funded *Just Home Initiative* by Aaqilah Islam, Manager of Housing Justice System Initiatives & Ashley Qiang Senior Strategy & Planning Analyst (discussion & possible action)

6. Update on MacArthur Foundation-funded *Safety & Justice Challenge Initiative* by Alexandra Lopes, Director of Safety & Justice Challenge (discussion only & possible action)

7. Presentation: Jail Population Trends by Lucas Jennings, Senior Administrative Analyst (discussion & possible action)

8. Presentation: Drug Market Agency Coordination Center (DMACC) by Derrick Lew, Commander and Scott Biggs, Captain (discussion only & possible action)

9. Update on Individuals with Long Jail Stays by Tara Agnese, Director of Policy (discussion & possible action)

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10. Members' Comments, Questions, Requests for Future Agenda Items (discussion & possible action)
11. Public Comment on Any Item Listed Above, as well as Items not Listed on the Agenda
12. Adjournment

# The San Francisco Sentencing Commission

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(Administrative Code 5.250 through 5.250-3)

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### SUBMITTING WRITTEN PUBLIC COMMENT TO THE SAN FRANCISCO SENTENCING COMMISSION

Persons who are unable to attend the public meeting may submit to the San Francisco Safety and Justice Challenge Subcommittee, by the time the proceedings begin, written comments regarding the subject of the meeting. These comments will be made a part of the official public record and brought to the attention of the Subcommittee. Written comments should be submitted to: Alexandra Lopes, San Francisco District Attorney's Office, via email: [alexandra.lopes@sfgov.org](mailto:alexandra.lopes@sfgov.org)

### MEETING MATERIALS AND PUBLIC COMMENT

Explanatory and/or Supporting Documents, if any, will be posted at: <https://sfdistrictattorney.org/sentencing-commission-relevant-documents>. The material can be faxed or mailed to you upon request. In addition to in-person public comment, the Sentencing Commission will hear up to 20 minutes of remote public comment in the order that commenters add themselves to the queue to comment on an item. Because of the 20-minute time limit, it is possible that not every person in the queue will have an opportunity to provide remote public comment. Remote public comments from those who have received accommodation due to disability (as described below) will not count toward the 20-minute limit. Members of the public are encouraged to participate remotely by submitting written comments electronically to Alexandra Lopes via email at [alexandra.lopes@sfgov.org](mailto:alexandra.lopes@sfgov.org). These comments will be made part of the official public record in these matters and shall be brought to the attention of the members of the committee.

### ACCOMMODATIONS

The meeting location is wheelchair accessible. Wheelchair-accessible entrances are located on Van Ness Avenue and Grove Street. Please note: the wheelchair lift at the Goodlett Place/Polk Street is temporarily unavailable. It is being replaced to improve service and reliability and to address the need for multiple repairs and subsequent additional breakdowns. A functioning lift is anticipated after completion of construction in May 2025. Elevators and accessible restrooms are located on every floor. To access the meeting remotely as an accommodation, please visit <https://sfdistrictattorney.zoom.us/j/86037257374> or call (669) 900-6833. For remote public comments, instructions on how to use the Zoom platform can be found [here](#). Captions can be enabled – instructions can be found [here](#). Sign Language Interpretation is available upon request (see "Translation" section below). Allowing a minimum of 48 business hours for all other accommodation requests (for example, for other auxiliary aids and services) helps ensure availability. To request an accommodation, please contact Alexandra Lopes, San Francisco District Attorney's Office, via email or telephone: [alexandra.lopes@sfgov.org](mailto:alexandra.lopes@sfgov.org), (628) 652-4296.

### TRANSLATION

Interpreters for languages other than English are available upon request. Sign language interpreters are also available upon request. For either accommodation, please contact Alexandra Lopes at [alexandra.lopes@sfgov.org](mailto:alexandra.lopes@sfgov.org) at least two business days before the meeting.

### CHEMICAL SENSITIVITIES

To assist the City in its efforts to accommodate persons with severe allergies, environmental illness, multiple chemical sensitivity or related disabilities, attendees at public meetings are reminded that other attendees may be sensitive to various chemical based products. Please help the City accommodate these individuals.

### KNOW YOUR RIGHTS UNDER THE SUNSHINE ORDINANCE (Chapter 67 of the San Francisco Administrative Code)

Government's duty is to serve the public, reaching its decisions in full view of the public. Commissions, boards, councils and other agencies of the City and County exist to conduct the people's business. This ordinance assures that deliberations are conducted before the people and that City operations are open to the people's review. Copies of the Sunshine Ordinance can be obtained from the Clerk of the Sunshine Task Force, the San Francisco Public Library, and on the City's web site at: [www.sfgov.org/sunshine](http://www.sfgov.org/sunshine).

### FOR MORE INFORMATION ON YOUR RIGHTS UNDER THE SUNSHINE ORDINANCE OR TO REPORT A VIOLATION OF THE ORDINANCE, CONTACT THE SUNSHINE ORDINANCE TASK FORCE

Sunshine Ordinance Task Force, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102-4683; Telephone: (415) 554-7724; E-Mail: [soft@sfgov.org](mailto:soft@sfgov.org)

### CELL PHONES

The ringing of and use of cell phones, pagers and similar sound-producing electronic devices are prohibited at this meeting. Please be advised that the Co-Chairs may order the removal from the meeting room of any person(s) responsible for the ringing or use of a cell phone, pager, or other similar sound-producing electronic devices.

### LOBBYIST ORDINANCE

Individuals and entities that influence or attempt to influence local legislative or administrative action may be required by San Francisco Lobbyist Ordinance (SF Campaign and Governmental Conduct Code sections 2.100-2.160) to register and report lobbying activity. For more information about the Lobbyist Ordinance, please contact the Ethics Commission at 30 Van Ness Avenue, Suite 3900, San Francisco CA 94102, telephone (415) 581-2300, FAX (415) 581-2317, and website <http://www.sfgov.org/ethics/>.

## SENTENCING COMMISSION: MEETING MINUTES

Thursday, June 27th, 2024

10:00am - 12:00pm

### Location:

City Hall, Room 201  
1 Dr. Carlton B. Goodlett Place  
San Francisco, CA 94102

## 1. Call to Order; Roll Call

Representative Tara Agnese, Director of Policy for the San Francisco District Attorney's Office's, welcomed everyone and called the meeting to order. Patricia Martinez, Director of Youth and Young Adult Services, called roll for attendance by member seat.

### Members in Attendance:

- Adult Probation - Representative **Alea Brown-Hoffmeister**, *Policy Director*
- Juvenile Probation - Representative **Gabriel Calvillo**, *Assistant Chief*
- Public Defender's Office - Representative **Carolyn Goossen**, *Director of Policy*
- District Attorney's Office - Representative **Tara Agnese**, *Director of Policy*
- Sheriff's Office - Representative **Alissa Riker**, *Director of Programs*
- Police Department - Representative **Alexa O'Brien**, *Special Victims Unit*
- Department of Public Health – Representative **Naveena Bobba**, *Deputy Director of Health*
- Reentry Council – Representative **Freda R. Glenn**, *Operations Manager*
- Superior Court – Representative **Melanie Kushnir**, *Director of Collaborative Courts*
- Sentencing Expert chosen by the Board of Supervisors – Member **Theshia Naidoo**, *Legal Director, Criminal Justice Drug Policy Alliance*
- Academic Researcher with expertise in data analysis appointed by the mayor – Member **Mia Bird**, *Assistant Research Professor at the Goldman School of Public Policy, University of California, Berkley*
- Member of nonprofit organization working with formerly incarcerated people appointed by the Reentry Council – Member **William Palmer**

### Members Absent:

Member of nonprofit organization serving victims chosen by Family Violence Council – vacant member seat.

Pursuant to Sentencing Commission bylaws, Representative Agnese read the acknowledgement of the ancestral homeland of the Ramaytush Ohlone, the original inhabitants of the San Francisco Peninsula.

## 2. Public Comment on Any Item Listed Below (Discussion Only)

No Public Comment received.

### **3. Review and Adoption of Meeting Minutes from September 26<sup>th</sup>, 2023 (Discussion & Possible Action)**

Representative Agnese introduced revisions to Item 4 of the meeting minutes from the Sentencing Commission meeting held on September 26<sup>th</sup>, 2023. Members and representatives reviewed the meeting minutes. No edits or additions to Item 4 of the minutes were requested.

A motion to accept Item 4 of the minutes was introduced by member Naidoo and seconded by representative Calvillo. Revisions to Item 4 of the minutes from the 9/26/23 meeting were unanimously approved in a roll call vote. Motion passed.

### **4. Review and Adoption of Meeting Minutes from December 5<sup>th</sup>, 2023 (Discussion & Possible Action)**

Representative Agnese introduced the meeting minutes from the Sentencing Commission meeting held on December 5<sup>th</sup>, 2023. Members and representatives reviewed the meeting minutes. No edits or additions to the minutes were requested.

A motion to accept the minutes was introduced by representative Calvillo and seconded by representative Bobba. The minutes from the 12/5/23 meeting were unanimously approved in a roll call vote. Motion passed.

### **5. Review and Adoption of Meeting Minutes from March 28<sup>th</sup>, 2024 (Discussion & Possible Action)**

Representative Agnese introduced the meeting minutes from the Sentencing Commission held on March 28<sup>th</sup>, 2024. Members and representatives reviewed the meeting minutes. Representative Brown-Hoffmeister requested a change to reflect the correct Adult Probation representative for March 28<sup>th</sup> meeting: the representative present was changed to Edwin Esquivel, Supervising Probation Officer. No further edits or additions to the minutes were requested.

A motion to accept the revised minutes was introduced by representative Calvillo and seconded by representative Riker. The minutes from the 3/28/24 meeting were unanimously approved in a roll call vote. Motion passed.

### **6. Staff Report on Sentencing Commission Activities, and Reports from the Reentry Council and the Family Violence Council (Discussion & Possible Action)**

Representative Agnese provided an update on Sentencing Commission activities since the last meeting in March. The member seat for the member of nonprofit organization serving victims chosen by Family Violence Council recently became vacant when member Andrew Tan transitioned to another agency. Representative Agnese thanked representative Tan and reported that the Family Violence Council hopes to address the seat vacancy at their next meeting on August 28<sup>th</sup>, 2024. Additionally, the Sentencing Commission continued to explore agenda items for next meeting. Input on topics of interest is welcomed and should be communicated to

representative Agnese. The next Sentencing Commission meeting is scheduled for September 26<sup>th</sup>, 2024, from 10:00 am to 12:00 pm.

Representative Glenn provided an update on the most recent Reentry Council meeting, which took place on April 18th, 2024. The Reentry Council voted to approve new subcommittees. Current state legislation was presented. The Reentry Council voted to support four bills: AB 1186, AB 1986, SB 1001, and SB 1005. Bills were presented to San Francisco's State Legislation Committee on behalf of the Reentry Council on May 22nd, 2024. The State Legislation Committee voted to support the bills. The next Reentry Council meeting is scheduled for July 18th, 2024, at 1:00pm.

Due to the vacancy in the seat for a "member from a nonprofit organization serving victims chosen by the Family Violence Council", there was no update from the Family Violence Council.

## **7. Update on MacArthur Foundation-funded Safety & Justice Challenge Initiative by Alexandra Lopes, Director of Safety & Justice Challenge; and update on California Advancing and Innovating Medi-Cal (CalAIM) by Alissa Riker, Director of Programs (Discussion Only & Possible Action)**

Alexandra Lopes was not present to provide a Safety & Justice Challenge (SJC) update. Representative Agnese provided this update. An SJC site visit occurred in April 2024. SJC partner agencies participated in a retreat on May 3<sup>rd</sup>, 2024, to discuss budget modifications for the SJC grants, an SJC work plan, and a Capstone grant opportunity. San Francisco delegates attended an SJC convening in Houston, Texas on May 9<sup>th</sup> and 10<sup>th</sup>. On May 20<sup>th</sup>, 2024, the City and County of San Francisco (CCSF) submitted an agreed upon budget modification to the MacArthur Foundation for the three existing grants. San Francisco was invited by the MacArthur Foundation to apply for a Capstone grant opportunity. On June 12<sup>th</sup>, 2024, CCSF submitted an application for the Capstone grant. If awarded, CCSF could receive up to \$415,000.

Representative Riker was called on to provide an update on California Advancing and Innovating Medi-Cal (CalAIM). Representative Riker stated that the goal of CalAIM is to advance health outcomes and connectivity. CalAIM placed a mandate on the Sheriff's Office to screen individuals coming into jail and provide assistance with enrollment. The first phase involves getting individuals enrolled in Medi-Cal. Representative Riker presented data on screening and enrollment data, noting that about 1/3 of the jail population lacks insurance. The next phase is to providing pre-release services, which are now Medi-Cal eligible. California is the first state to do this. \$5 million was provided to the Sheriff's Office, with most of this going to the Department of Public Health (DPH). Agencies hope to go live April 1, 2025, and need to submit a readiness assessment by October 1, 2024.

## **8. Presentation: Jail Population Trends by Lucas Jennings, Senior Administrative Analyst (Discussion & Possible Action)**

Representative Agnese thanked the MacArthur Foundation for their investments which have allowed for regular jail population data presentations and called on Lucas Jennings to present on jail population trends.

Lucas Jennings presented jail population data for May 2024, including data on bookings, releases, and average daily population with breakdowns for age, gender, race/ethnicity, charge level, etc.

Representative Goossen requested data comparing jail population demographics to the general population, stating that Hispanics and Blacks are over-represented. Representative Goossen quoted an annual report from Mayor's Office and requested data on Drug Market Agency Coordination Center (DMACC) arrests to understand racial disparities piece in how the city conducts drug enforcement. Mr. Jennings agreed to provide available data and stated that DMACC made up 16% of bookings in May. Representative Riker clarified the date of the press release quoted by representative Goosen and noted that the data was for the entire year.

Representative Naidoo asked about individuals in jail who are identified as unsheltered and a potential way to break down their offenses, stating concern for criminalizing homelessness and the noting the proportion of unsheltered individuals in jail.

Member Palmer expressed concern with the jail population numbers and disparities, asked that we look beyond the data, and expressed thoughts on accountability in state agencies and parole. Member Palmer volunteered to present at a future Sentencing Commission meeting to provide insight on potential solutions and food resolution, stating there is a lot to look at besides who is in jail and prisons and how they are getting there. Member Bird expressed appreciation for these remarks and suggested looking into the data to examine the presence of disparities in initial charges and convictions and in parole and probation revocations versus new bookings.

## **9. Members' Comments, Questions, and Requests for Future Agenda Items (discussion & possible action)**

Member Palmer volunteered to present on solutions for change regarding jail and prison populations at a future Sentencing Commission meeting. Representative Agnese noted this offer and reminded the Commission about efforts underway to schedule a future presentation on DMACC.

## **10. Public Comment on Any Item Listed Above, as well as Items not Listed on the Agenda**

Joanna Hernandez commented that she sees a need for funding for life skills classes for those in jail and suggested inviting community and grassroots voices to Sentencing Commission meetings.

Patricia Martinez commented on disparities for young adults in Latino/a communities and requested a jail population slide on the Latino/a community as it pertains to DMACC.

David Mauroff commented that the rates of people going to prison in San Francisco are incredibly low, however people are coming out to the community in need of resources. Mr. Mauroff reported that pretrial caseloads are at an historic high and said he would like to hear about the plan and resources for people being released to the community.

Representative O'Brien commented on a trend of young adults committing violent crimes in groups, with older individuals recruiting younger individuals because younger individuals may be released more quickly. Representative O'Brien commented that removing police from schools has been detrimental, as the Police Department has worked to be more community-oriented, and they see a need for increased involvement from community-based organizations and domestic violence officers.

Member Palmer commented on the needs of young adults including those from Bay View, Hunter's Point, and South of Mission; commented on a need to teach reading and writing; suggested against incarcerating young adults; and commented on the responsibilities of parents and the community related to youth development.

A member of the public commented on the presence of police in the school system, the school-to-prison pipeline, potential biases and how these may influence interactions with youth, the role of community organizations to support youth in schools, and a need for programs addressing traumas and mentorship for youth.

A member of the public commented on factors that impact charging youth, community factors that may lead to crime, the importance of available resources for young juveniles reentering the community, and collaboration between those who are justice-involved and those who experience harm.

## **11. Adjournment**

Representative Agnese reminded members that the next Sentencing Commission Meeting is scheduled for September 26th, 2024, at 10:00am. A motion to adjourn the meeting was introduced by member Palmer and seconded by representative Riker. The motion to adjourn the June 27<sup>th</sup> meeting of the Sentencing Commission was unanimously approved in a roll call vote. Motion passed.

Meeting was adjourned.



# Sentencing Commission



Thursday, September  
26th, 2024





Supported by the John D. and Catherine T. MacArthur Foundation

# Jail Population August 2024 Report



## Average Daily Population

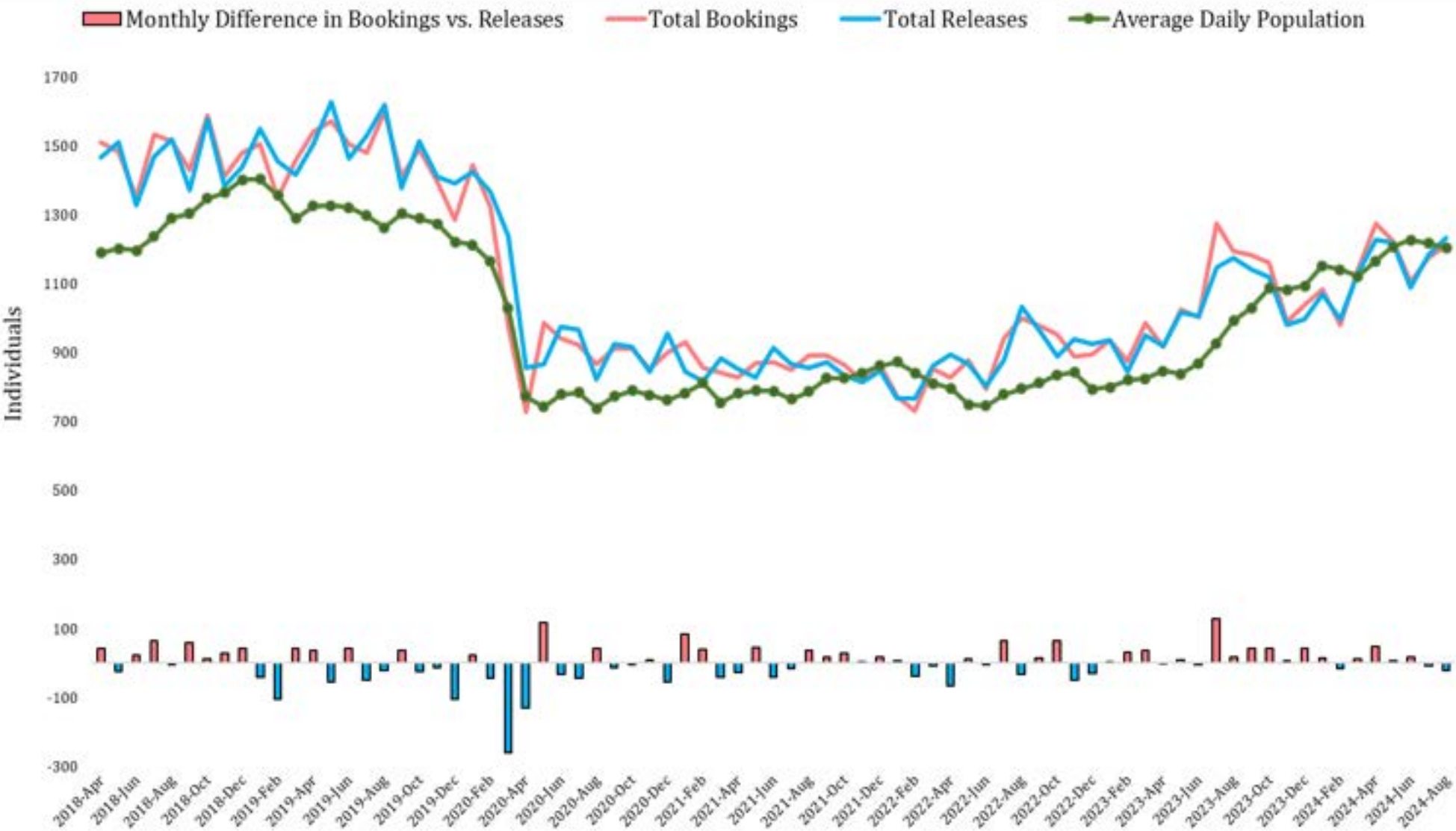
This Month	Change from last month	Change from last year
1204	-1% 	21% 

## Bookings

This Month	Change from last month	Change from last year
1212	3% 	2% 

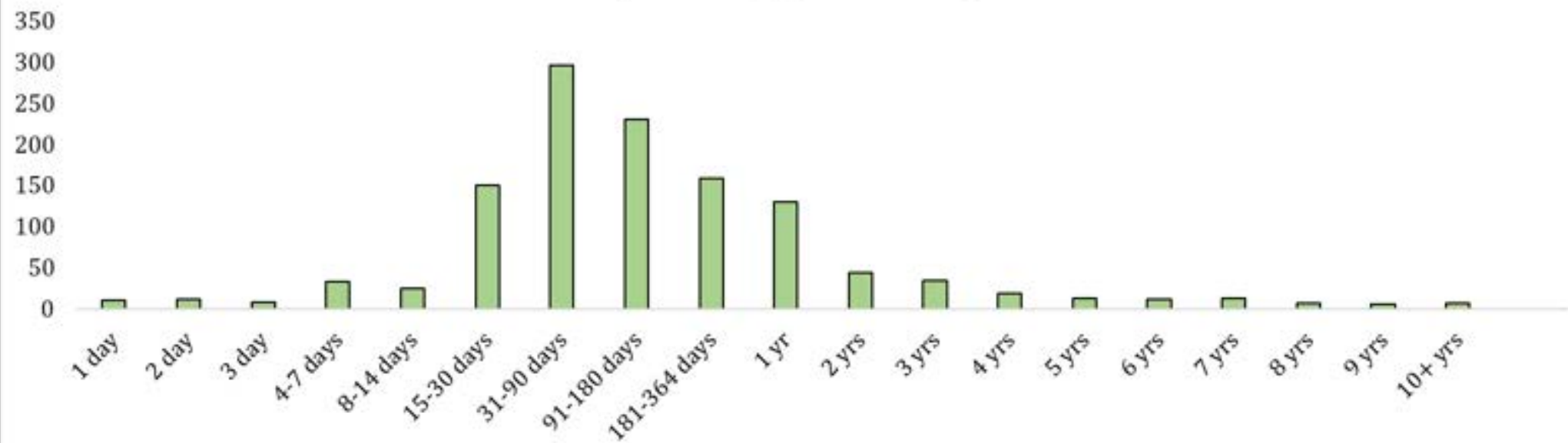
## Releases

This Month	Change from last month	Change from last year
1233	4% 	5% 



# Jail Population August 2024 Report

Time in custody snapshot population on August 20th 2024



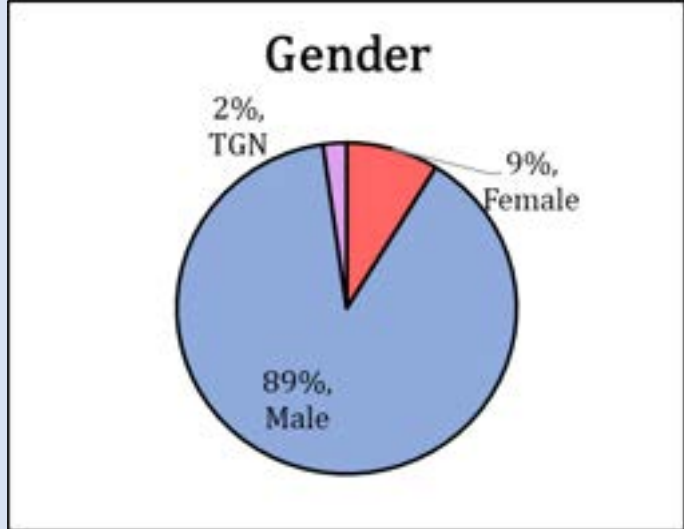
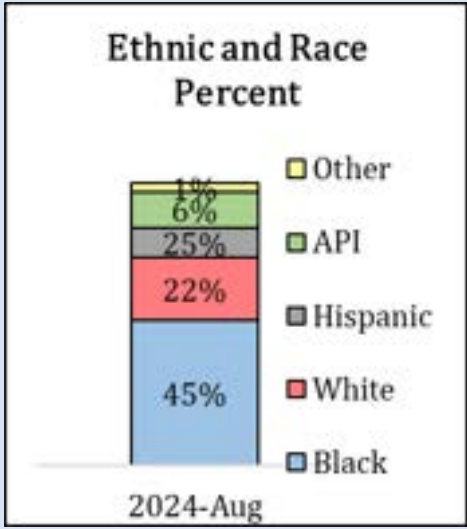
Population  
1205

Average time in  
custody 357

Median time in  
custody 112

Mode time in  
custody 4

Aug	Last 12 Months
Black	45% Low 42 High 45
White	22% Low 22 High 24
Hispanic	25% Low 26 High 28
API	6% Low 5 High 7
Other	1% Low 1 High 6



# Jail Population August 2024 Report

Snapshot  
Population 110

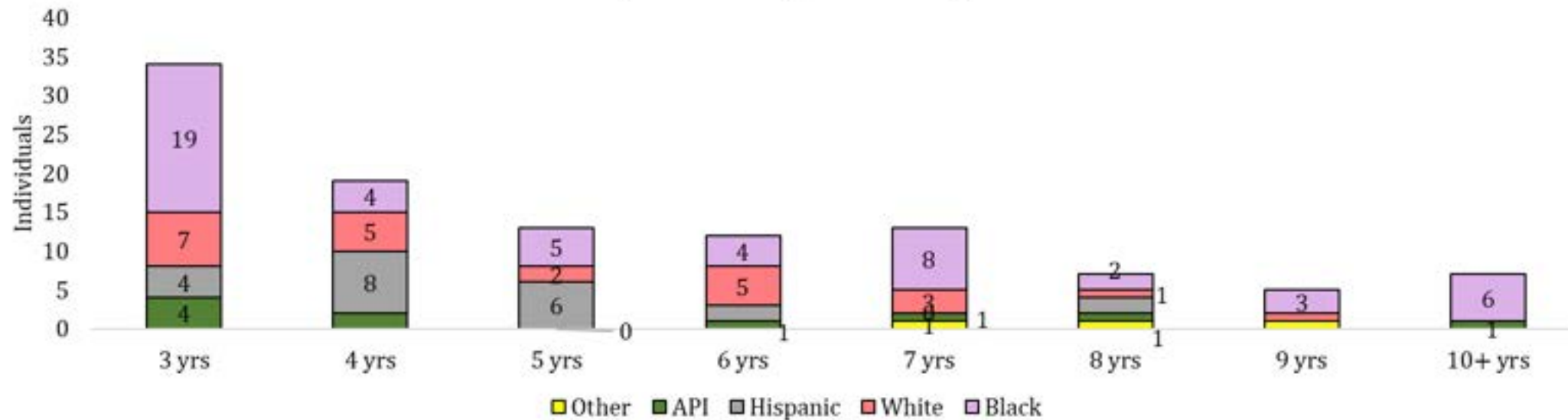
Percent of  
Population 9%

Average time in  
custody 5.77 yrs.

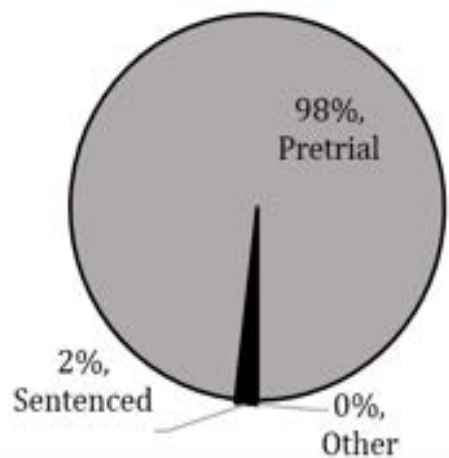
Median time in  
custody 5.25 yrs.

Transgender/  
Non-Binary  
Population 0

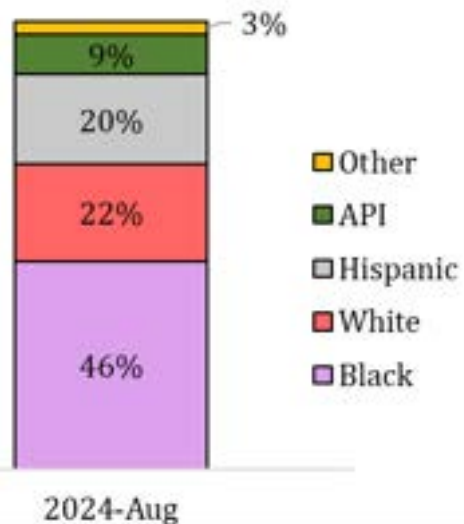
Time in custody over three years on August 20th 2024



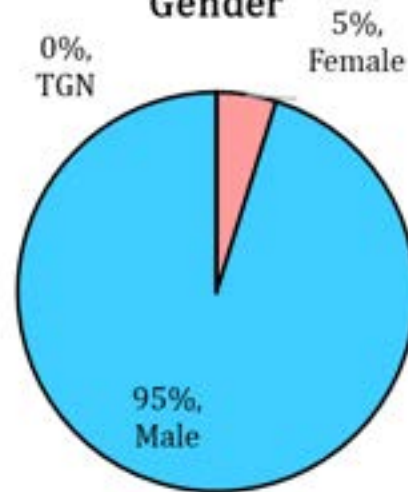
Legal Status



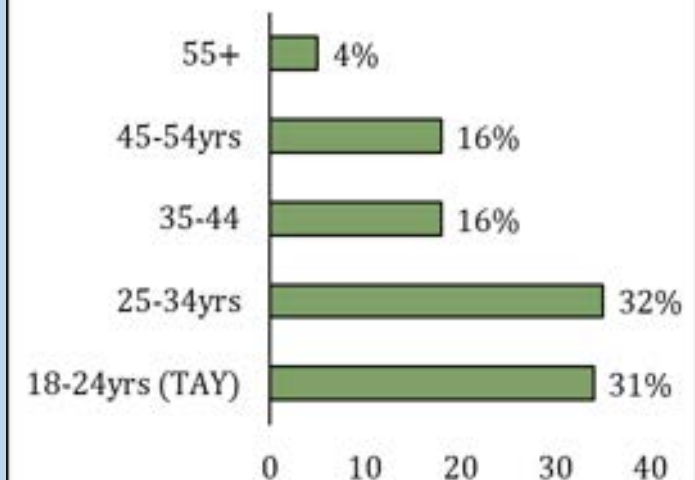
Ethnic and Race Percent



Gender

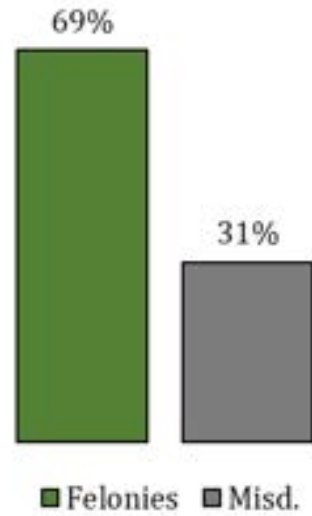


Age at Booking

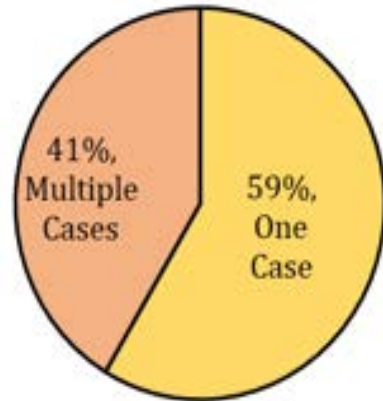


# Jail Population (Bookings) August 2024 Report

Crime Class at Booking



Caseload Per Booking Number



On View Charges

New Felonies and Non-Citable Misdemeanors

53%

Other

47%

Aug

Last 12 Months

Black 34% Low 32 High 37

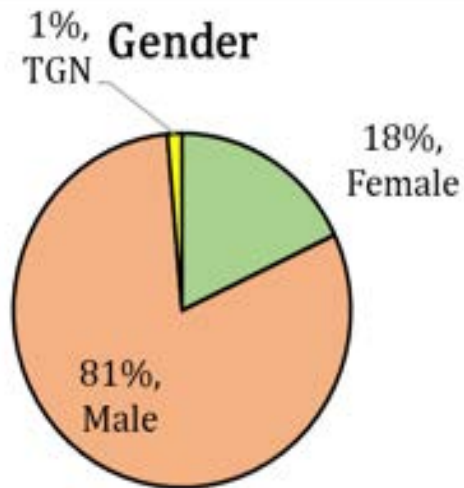
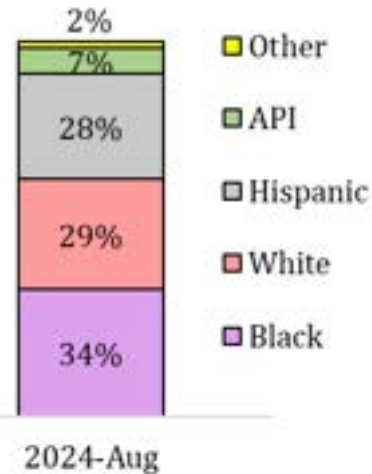
White 29% Low 26 High 31

Hispanic 28% Low 25 High 34

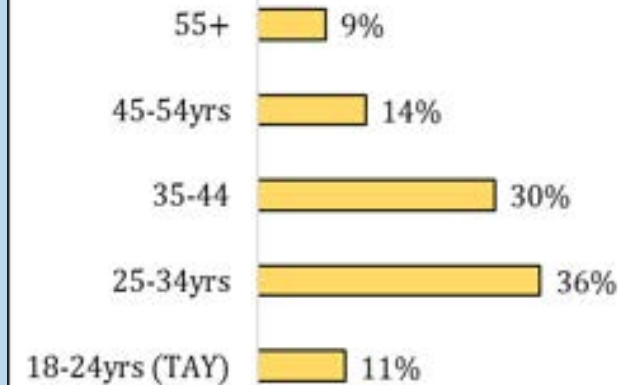
API 7% Low 5 High 7

Other 2% Low 1 High 5

Enthic and Race Percent



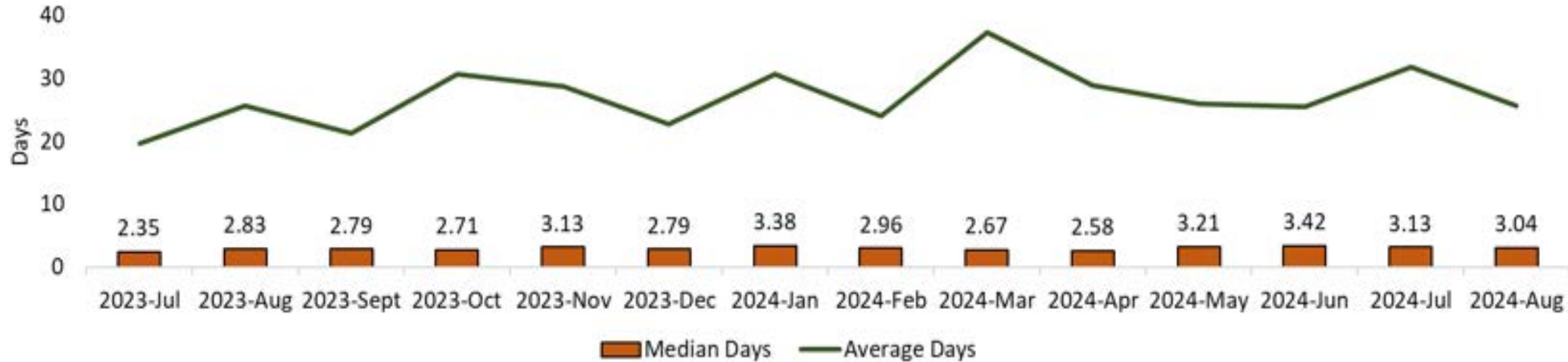
Age at Booking





# Jail Population (Releases) August 2024 Report

Average and median length of stay for released individuals



Released for month 1233

Average length of stay in days 26

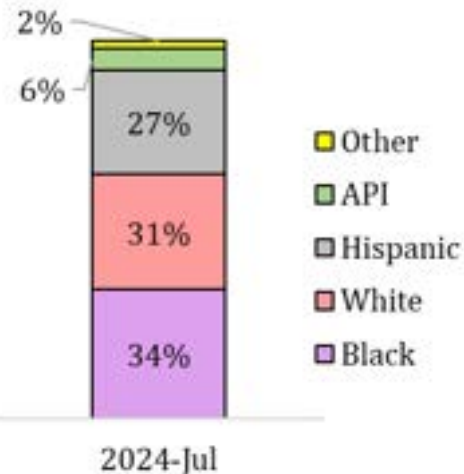
Median length of stay 3.04 days

Mode length of stay 1 day

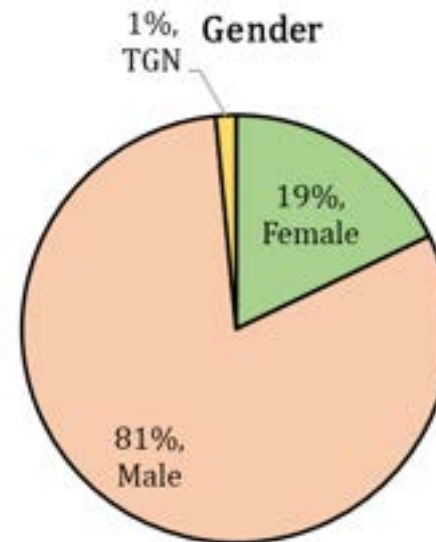
## Aug Last 12 Months

Black	34% Low 32 High 36
White	31% Low 24 High 31
Hispanic	27% Low 26 High 33
API	6% Low 5 High 7
Other	2% Low 1 High 4

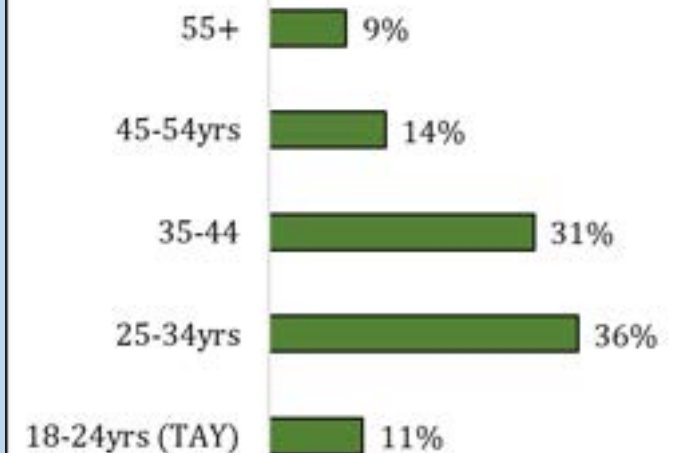
## Ethnic and Race Percent



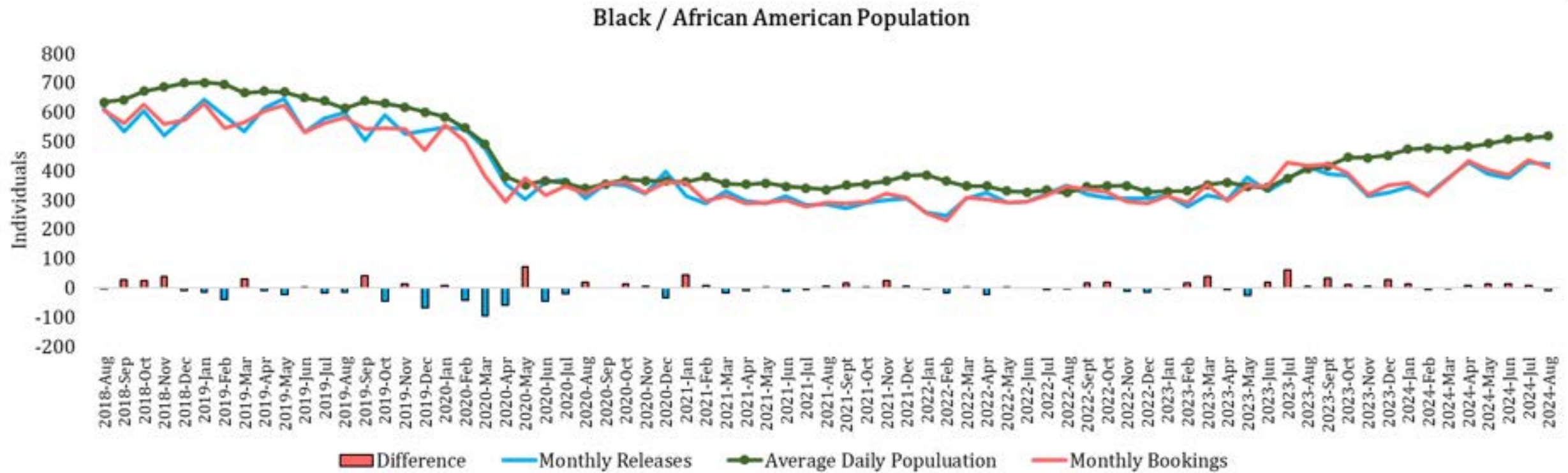
## Gender



## Age at Booking



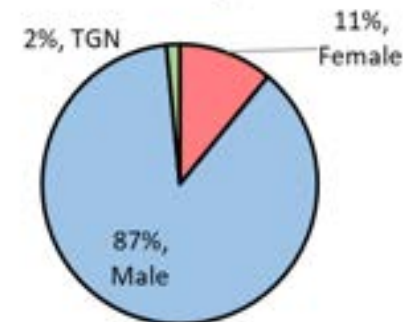
# Jail Population August 2024 Report



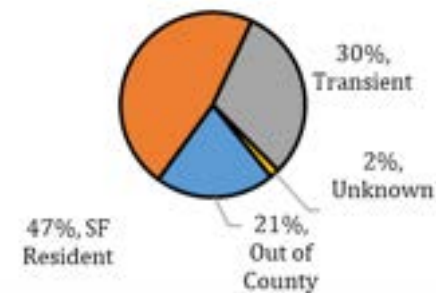
**Age at Booking**



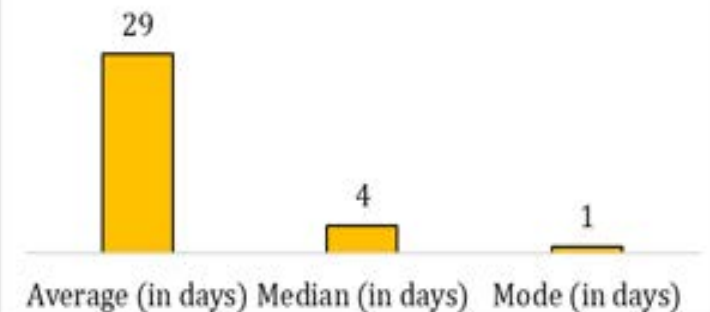
**Gender Black Population**



**Snapshot Population Residency**



**Length of Stay for those Released**

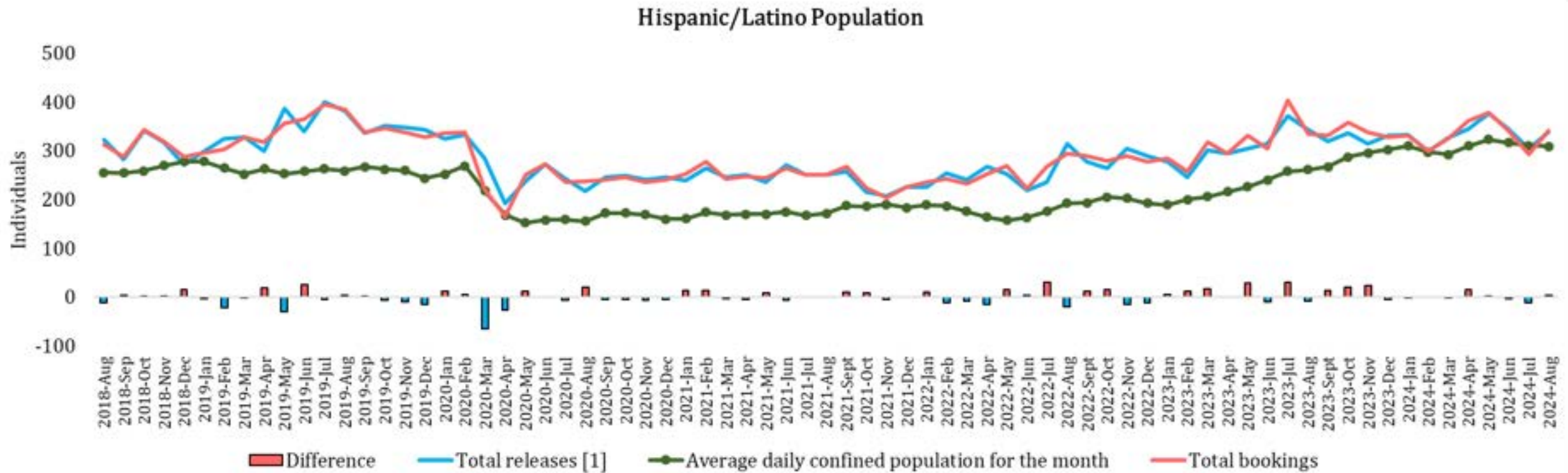


Snapshot  
Population

Black

546

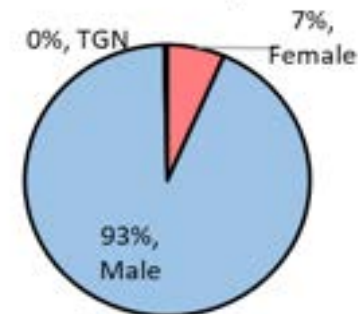
# Jail Population August 2024 Report



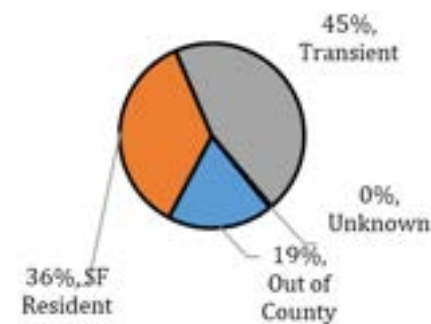
**Age at Booking**



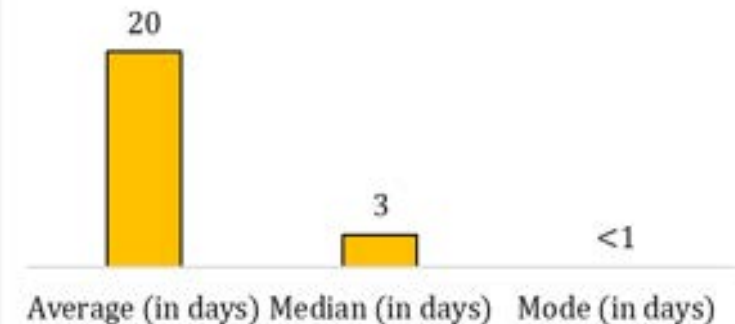
**Gender Latin Population**



**Snapshot Population Residency**



**Length of Stay for those Released**



Snapshot  
Population

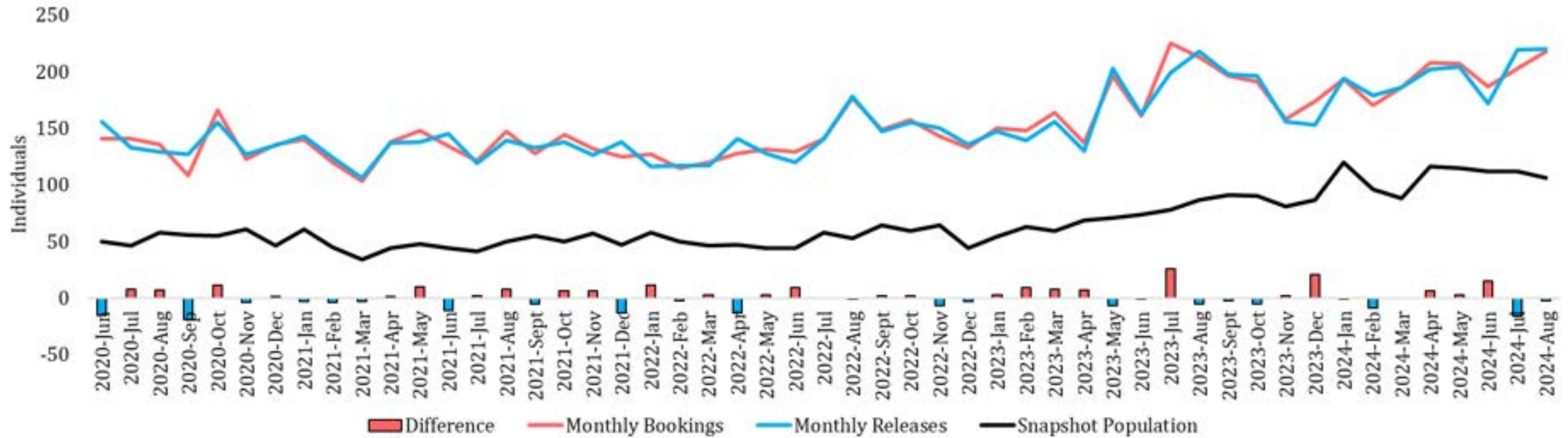
Hispanic

307

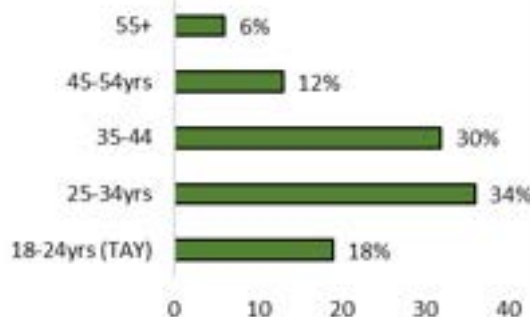


# Jail Population August 2024 Report

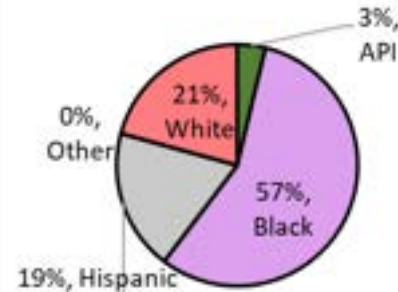
## Female Population



### Age at Booking



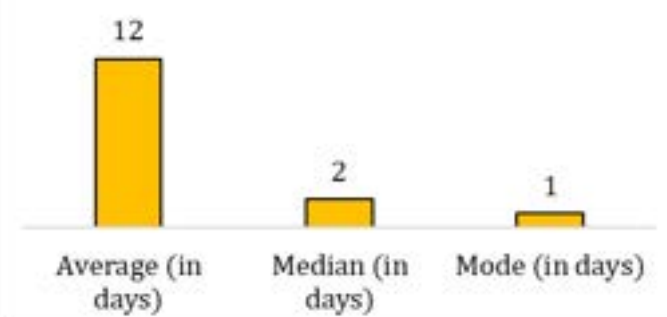
### Ethnic and Race Percent of Female Population



### Snapshot Population Residency



### Length of stay among individuals released



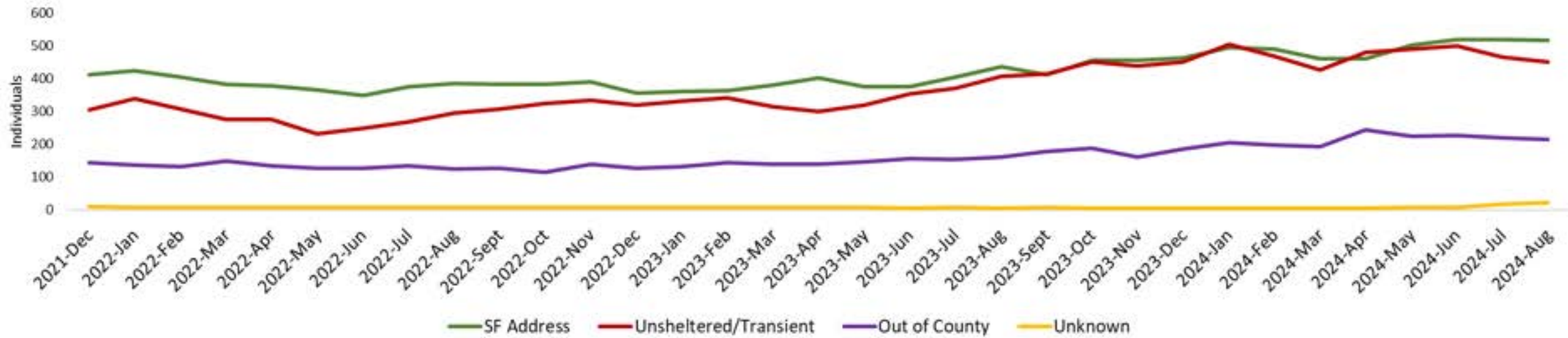
Snapshot  
Population

Female

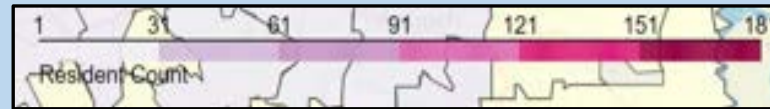
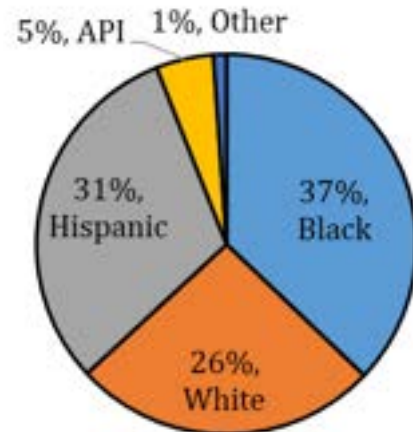
106

# Jail Population (Snapshot) August 2024 Report

## Historical Trends of Residency

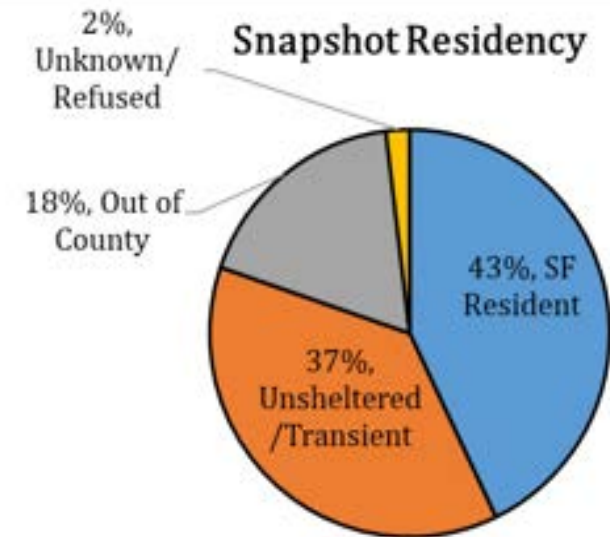


## Unsheltered Ethnic and Race Percent



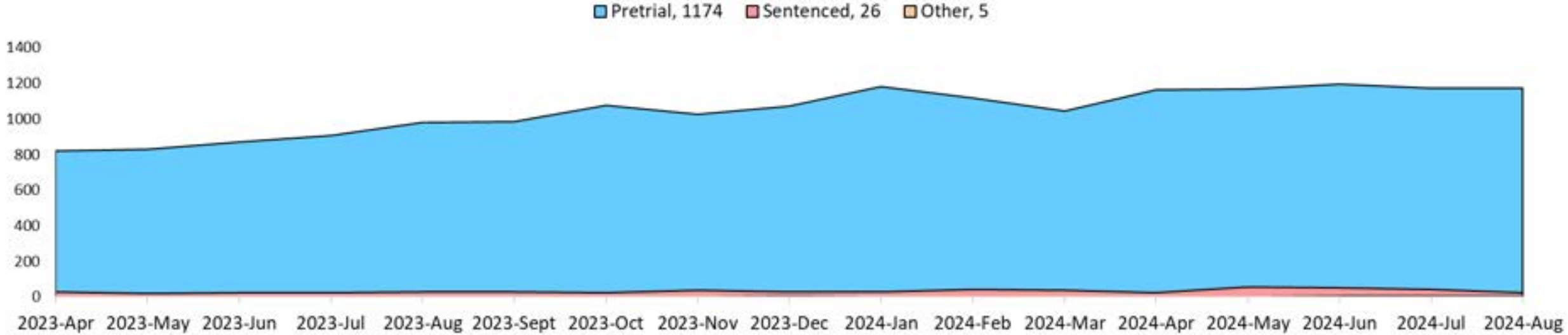
Leaflet | Data by © OpenStreetMap, under ODbL.

## Snapshot Residency

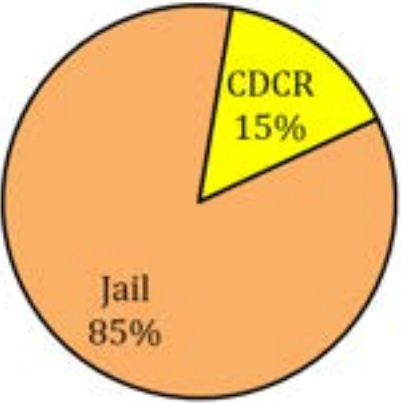


# Jail Population August 2024 Report

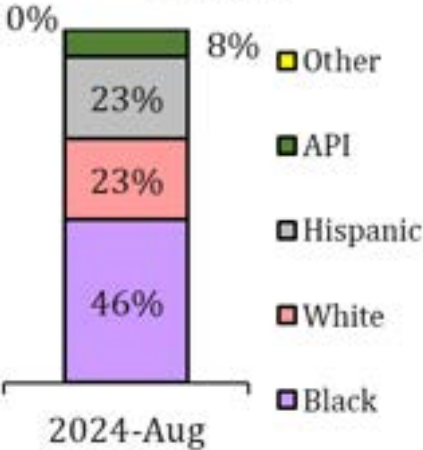
## Legal Status of Confined Individuals



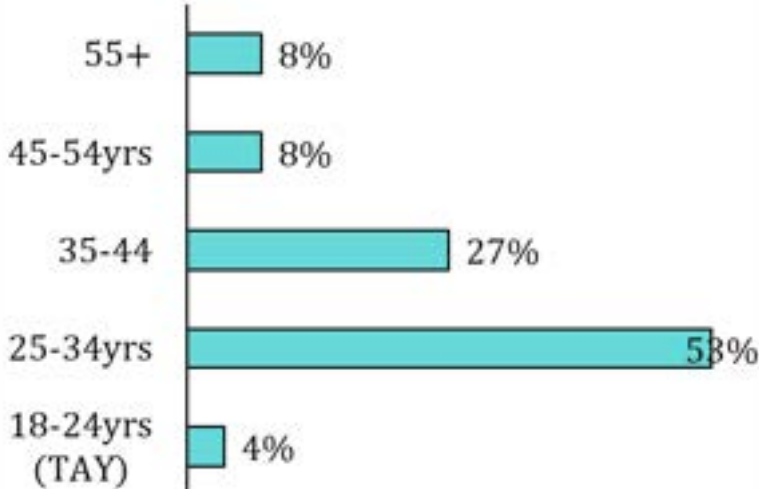
## Sentenced Type



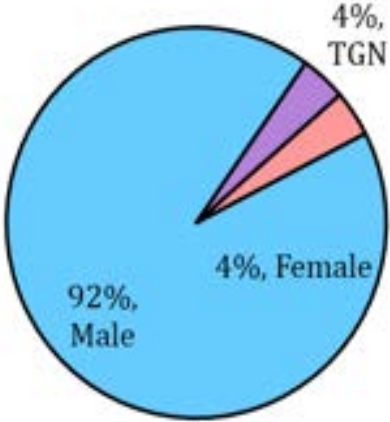
## Ethnic and Race Percent



## Age at Booking

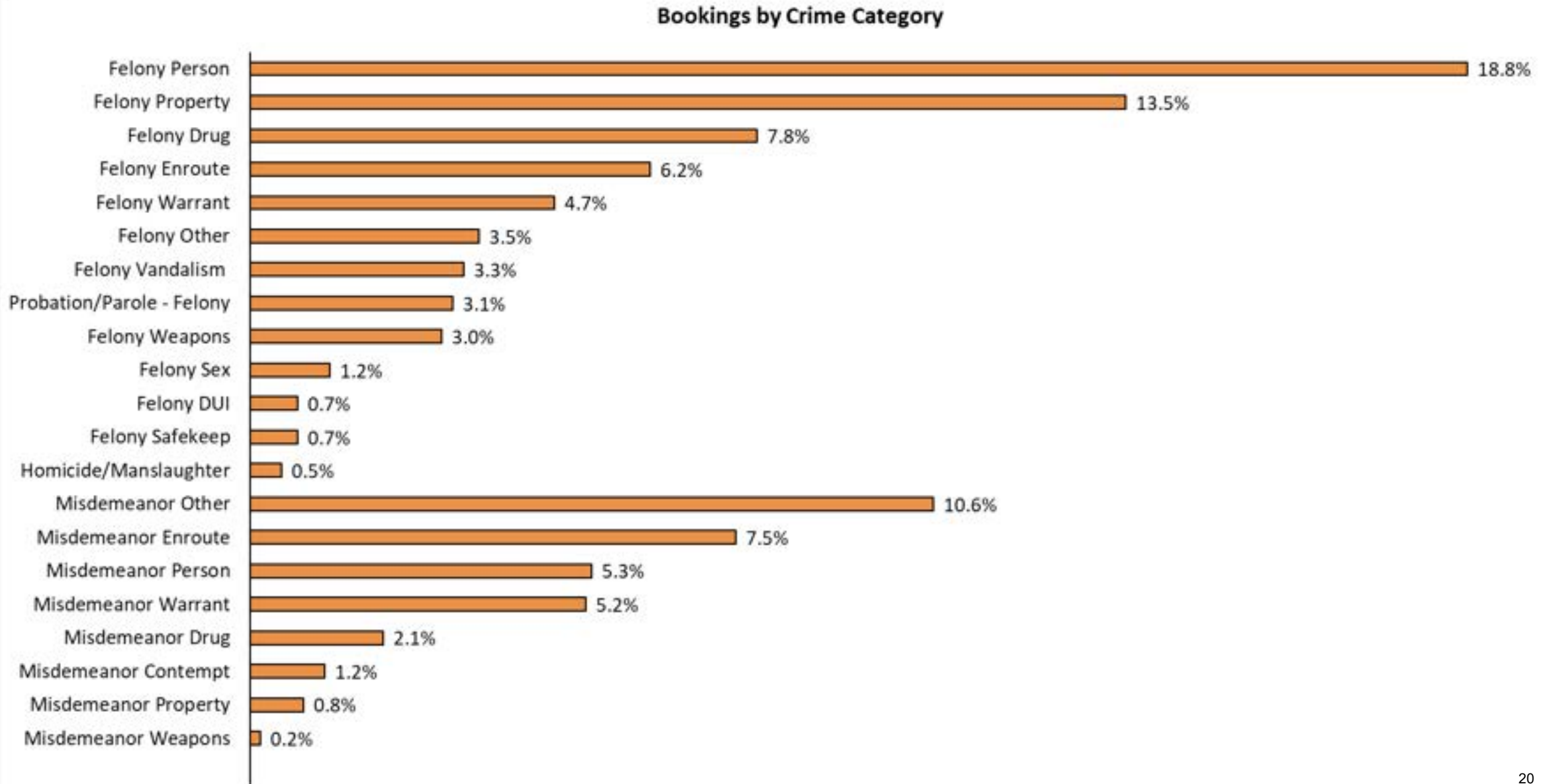


## Gender



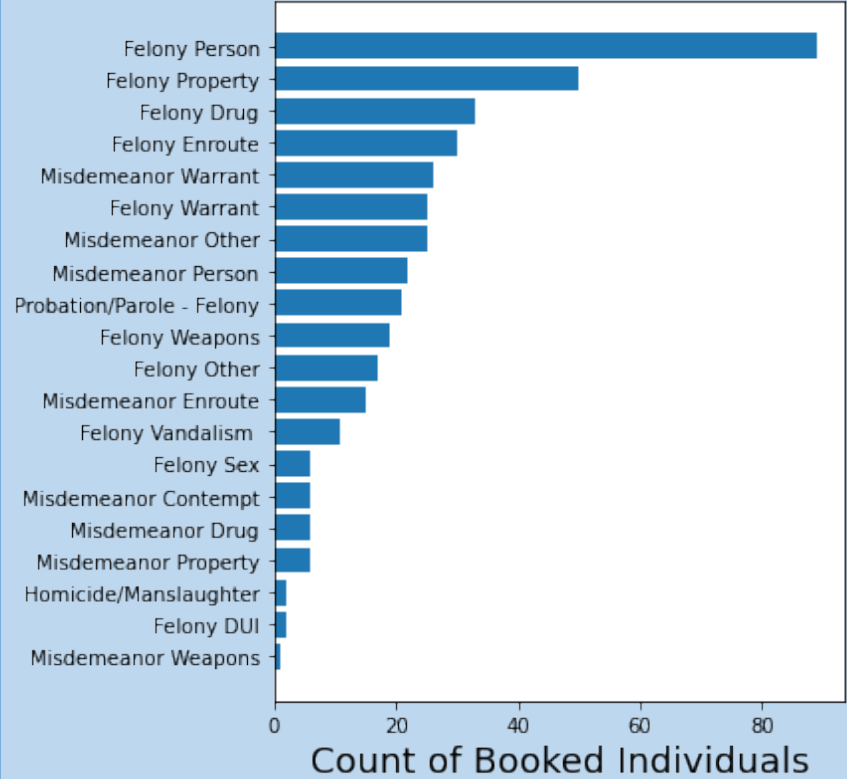


# Jail Population (Bookings) August 2024 Report

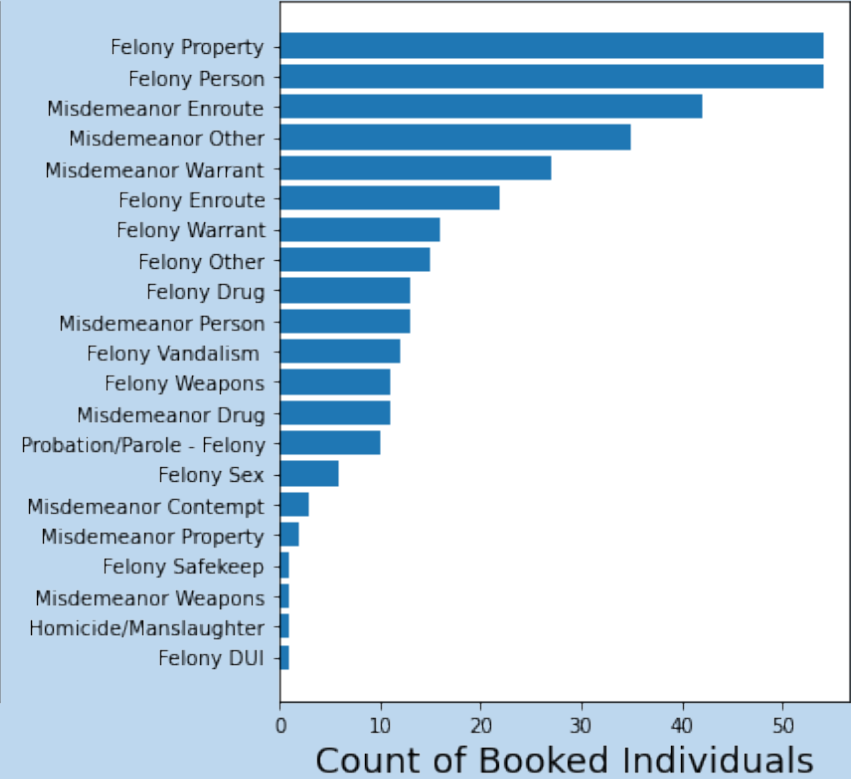


# Jail Population (Bookings) August 2024 Report

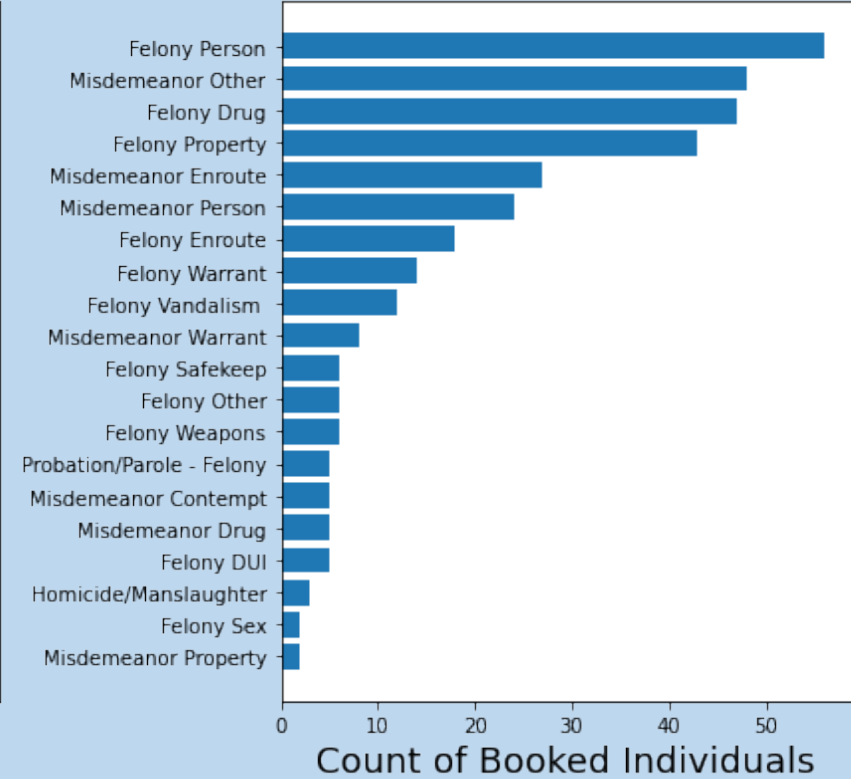
Black/African American: Charge Category



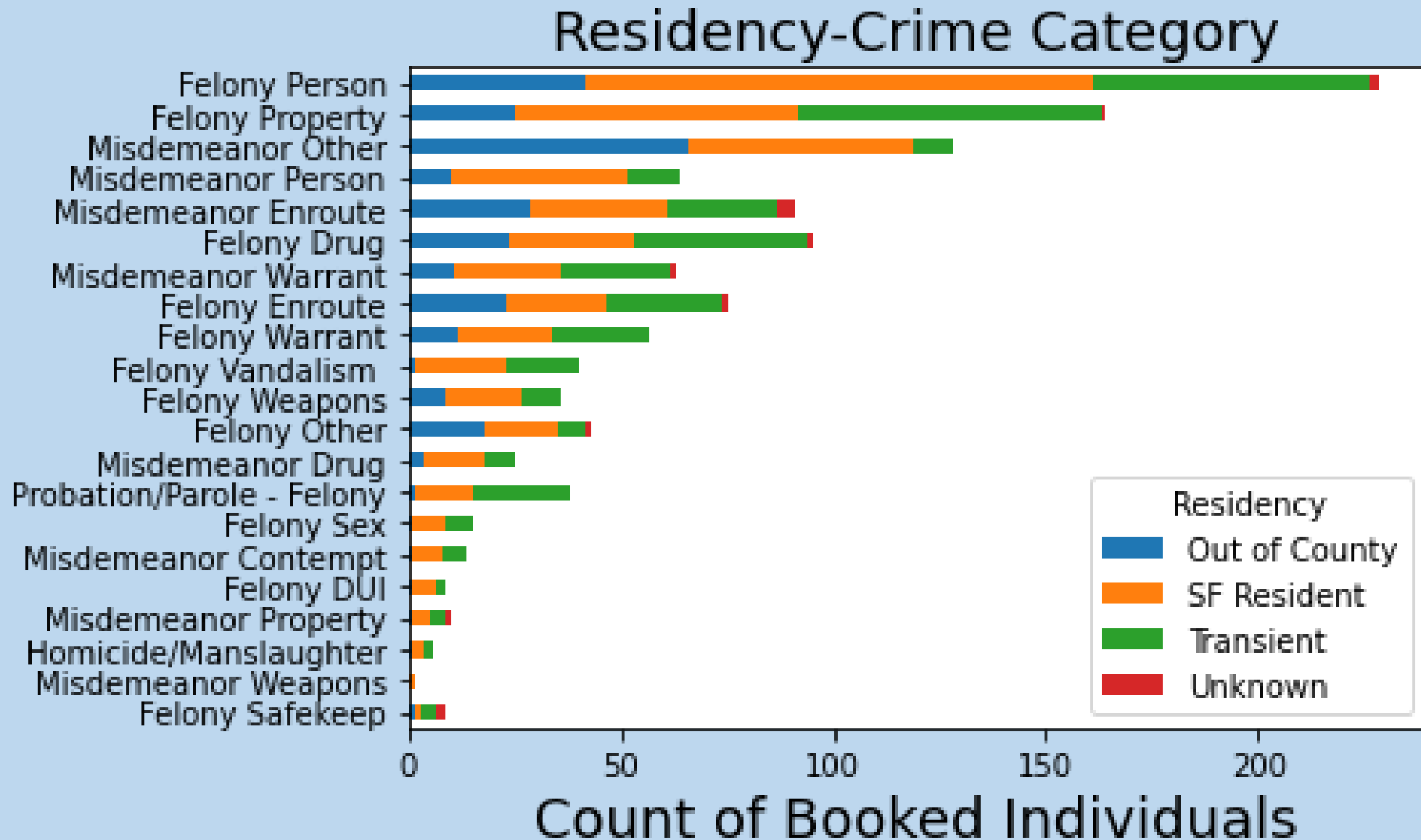
White: Charge Category



Hispanic: Charge Category

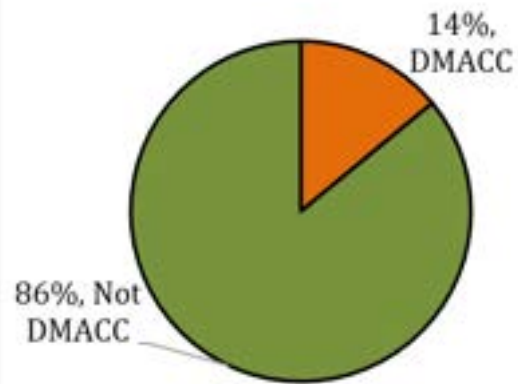


# Jail Population (Bookings) August 2024 Report

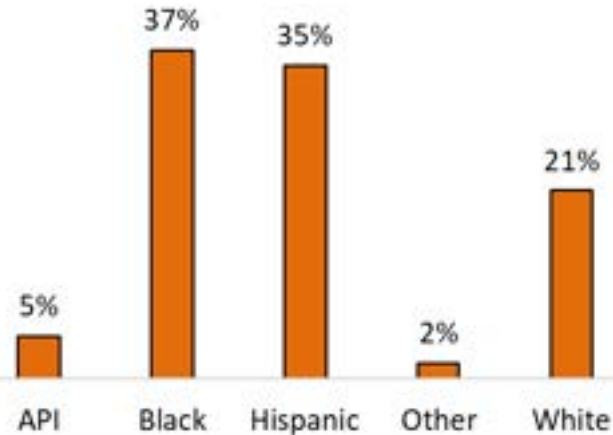


# Jail Population (Bookings-DMACC) August 2024 Report

## Percent of August Bookings

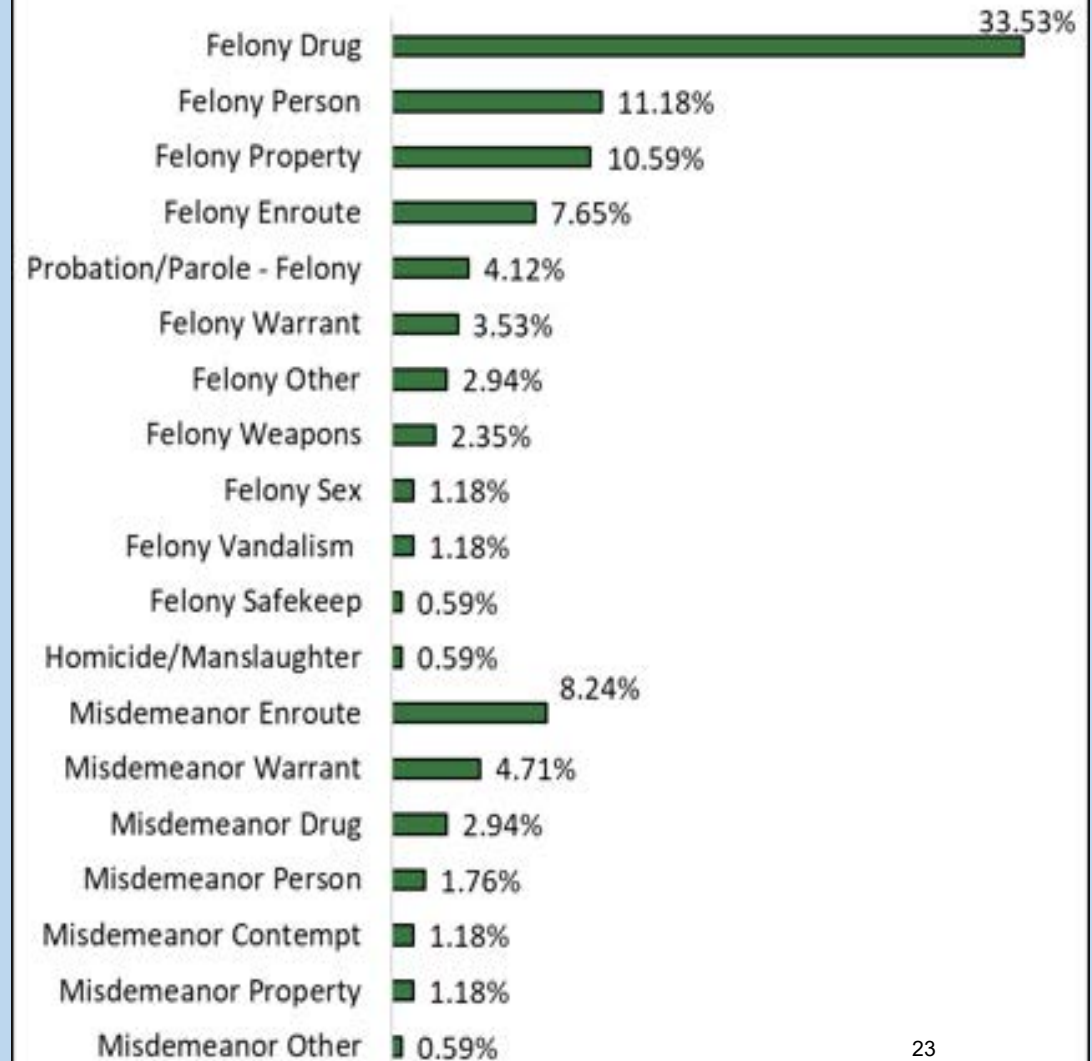


## Race Category August Bookings

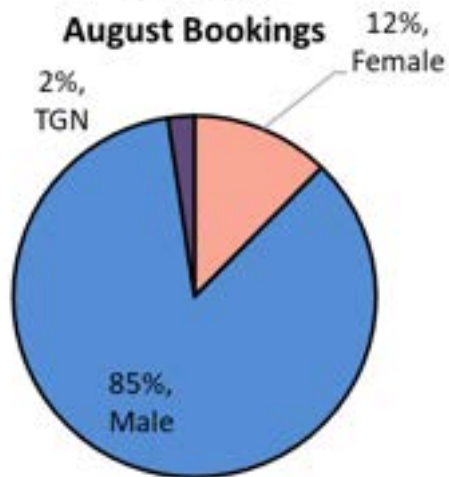


## Top Charge Category of August DMACC

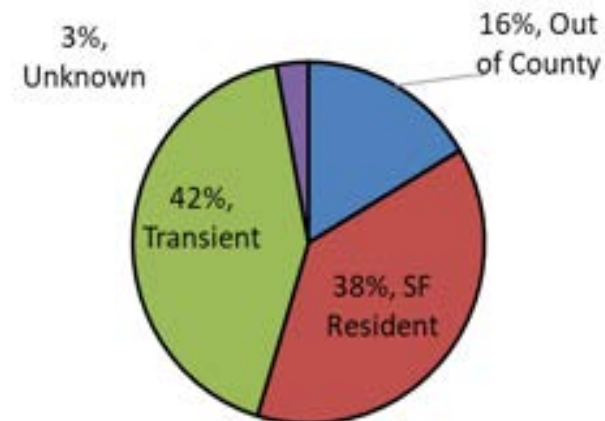
(by DMACC percentage)



## Gender August Bookings



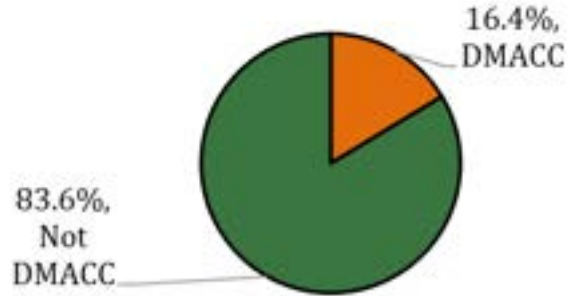
## Residency August Bookings



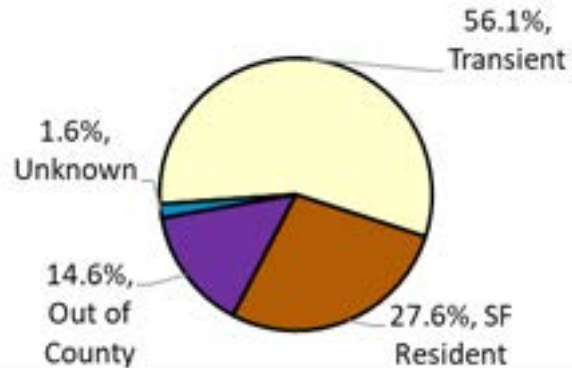
# Jail Population (DMACC since inception) August Report

2,807 Bookings since DMACC started May 30<sup>th</sup> 2023 thru September 1<sup>st</sup> 2024

## Percent of Bookings

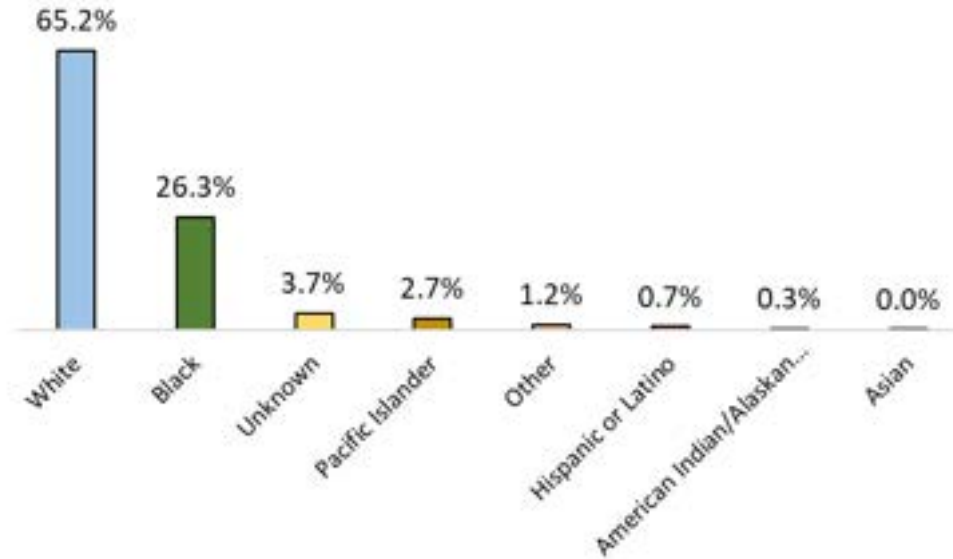


## Residency

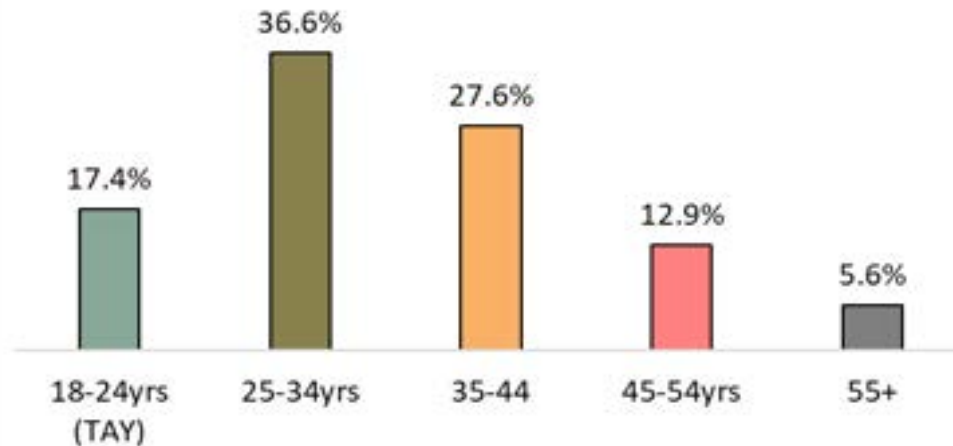


\*Unsheltered/Transient data is gathered during the intake process at the county jail. This information is based on details recorded by the arresting officer on the field arrest card during the booking process.

## Race



## Age at Booking



## Ethnicity





## Jail Population (DMACC since inception) August Report

Includes Dealer Charges: 11351 HS/F,  
11351.5 HS/F, 11352(a) HS/F,  
11359(a) I, 11359(b) HS/M,  
11370.1 HS/F, 11375(b)(1) HS/F,  
11375(B)(2) HS/F, 11378 HS/F,  
11379(a) HS/F

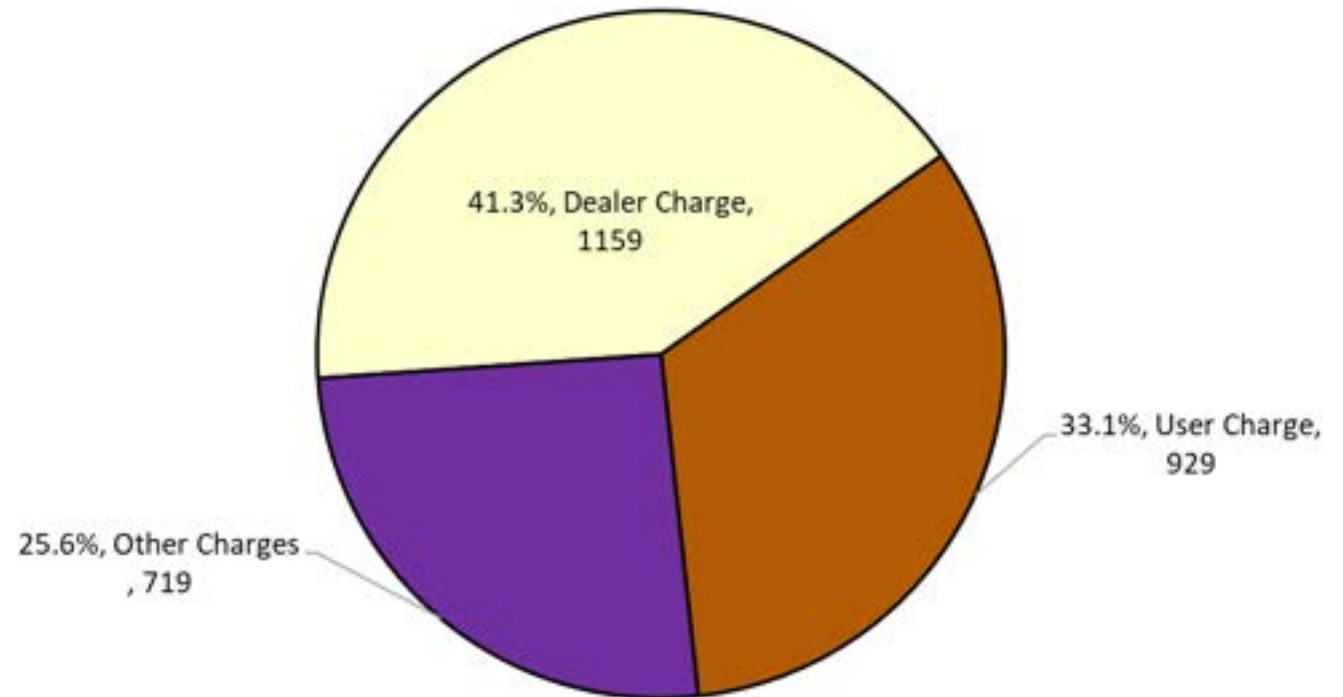
Includes User Charges:

Excludes anyone with a dealer charge but has these designated charges:

11350(a) HS/M, 11364(a) HS/M,  
11377(a) HS/F, 11377(a) HS/M,  
11550(a) HS/M

Other Charges: Booking does not have any designated dealer or designated user charges.

**Drug Charge at Booking**



# Drug Market Agency Coordination Center

## DMACC



Safety with Respect



**CITY & COUNTY OF SAN FRANCISCO**

Police Department

September 2024

## Problem Statement

- A permissive environment has created positive conditions for negative actors in San Francisco, resulting in open-air drug markets in the Tenderloin.
  - Economic opportunities (sales)
  - Availability and low prices of fentanyl and other drugs (use)
  - Lack of overall consequences
- The current drug environment creates unsafe and unhealthy conditions resulting in societal fear and economic loss in San Francisco.

# Tenderloin Night Market





## DMACC - Vision

- A safer and healthier San Francisco with emphasis on implementing corrective actions for people participating in open air drug markets on the streets through consequences for those selling and using drugs in public, pathways to treatment and other recovery options for those with substance use disorder, and overall improvement of unsafe and unhealthy street and neighborhood conditions.

## DMACC - Situation

- Highly Organized Network of Sellers
- Fentanyl/Methamphetamine
- Well-known location (Tenderloin)
- Substance Use Services



Lethal Dose of Fentanyl

Complicated  
Network

Prevalence  
of Drugs

Historic  
Drug Scene

Harm  
Reduction

## DMACC - Overall Strategy

- Enhanced coordination and cooperation between City, State, and Federal civilian and law enforcement agencies to provide a sequenced response to the open-air drug market and associated quality of life issues.



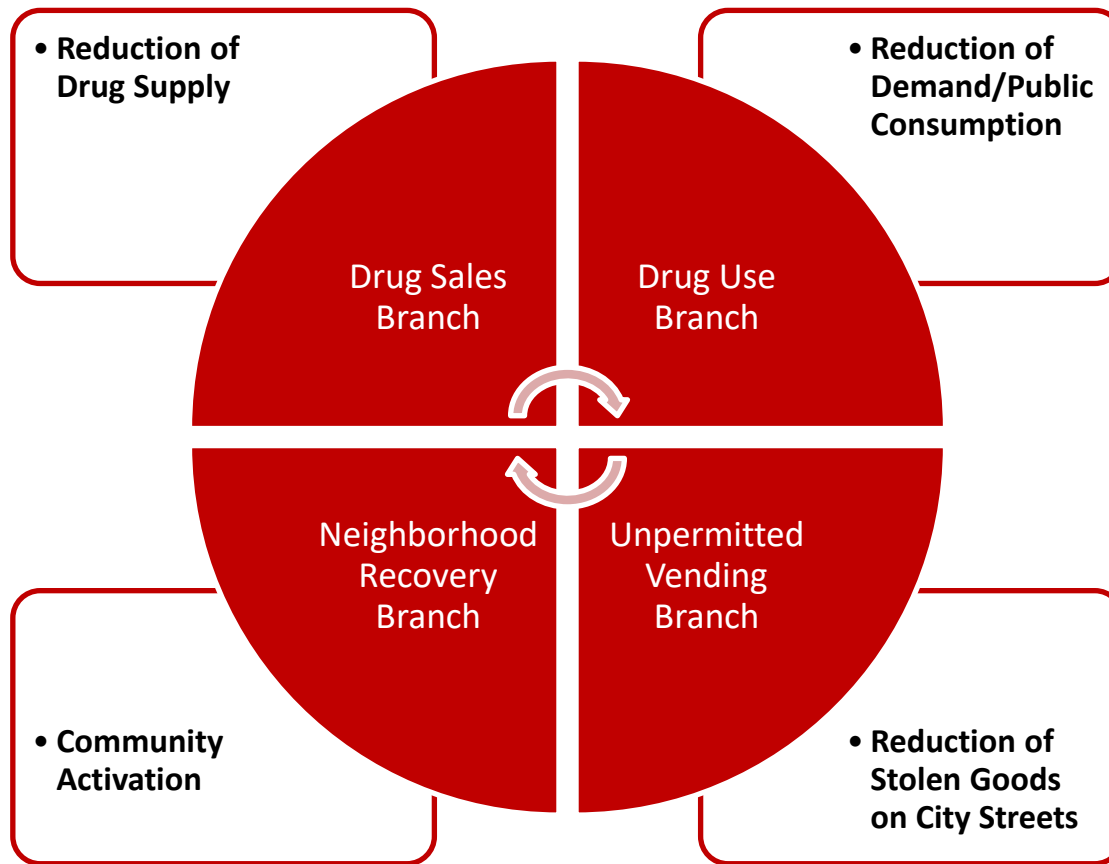
The diagram illustrates the DMACC Overall Strategy process flow. It consists of three sequential steps, each represented by a colored box with a blue border. The first box is light red and labeled 'Clear'. The second box is light gray and labeled 'Hold'. The third box is light blue and labeled 'Activate'. Each box is positioned in front of a solid red rectangular background element. The boxes are arranged horizontally, suggesting a sequential process.

Clear

Hold

Activate

## DMACC - Overall Strategy

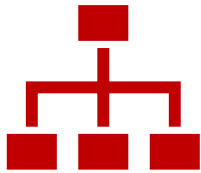




## Drug Sales Branch Goals

- Disrupt and deter narcotics sales by changing the risk/reward proposition for drug traffickers via increased enforcement, investigation, and prosecution.
- Reduce the inflow of illegal narcotics into the Tenderloin operational areas by applying law enforcement pressure to known transit routes and storage locations.

# Drug Sales – Enforcement Strategy



## Realignment of Resources

Narcotics Investigations

Narcotics 11550 team

Fugitive Recovery Team

Tenderloin UC Street Teams

Healthy Streets Operation Center



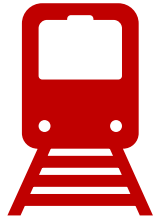
## Investigations

Dynamic scheduling of  
enforcement/investigations

Use of tactics: buy/bust, buy/walk,  
surveillance in hot areas

Collaboration with DA/USAO -  
submit robust/prosecutable cases

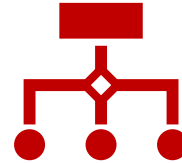
# Drug Sales – Enforcement Strategy



## Interdiction

CHP – focus on vehicle enforcement in known transportation routes

BART – Partner with local LE to increase enforcement/presence along transit lines

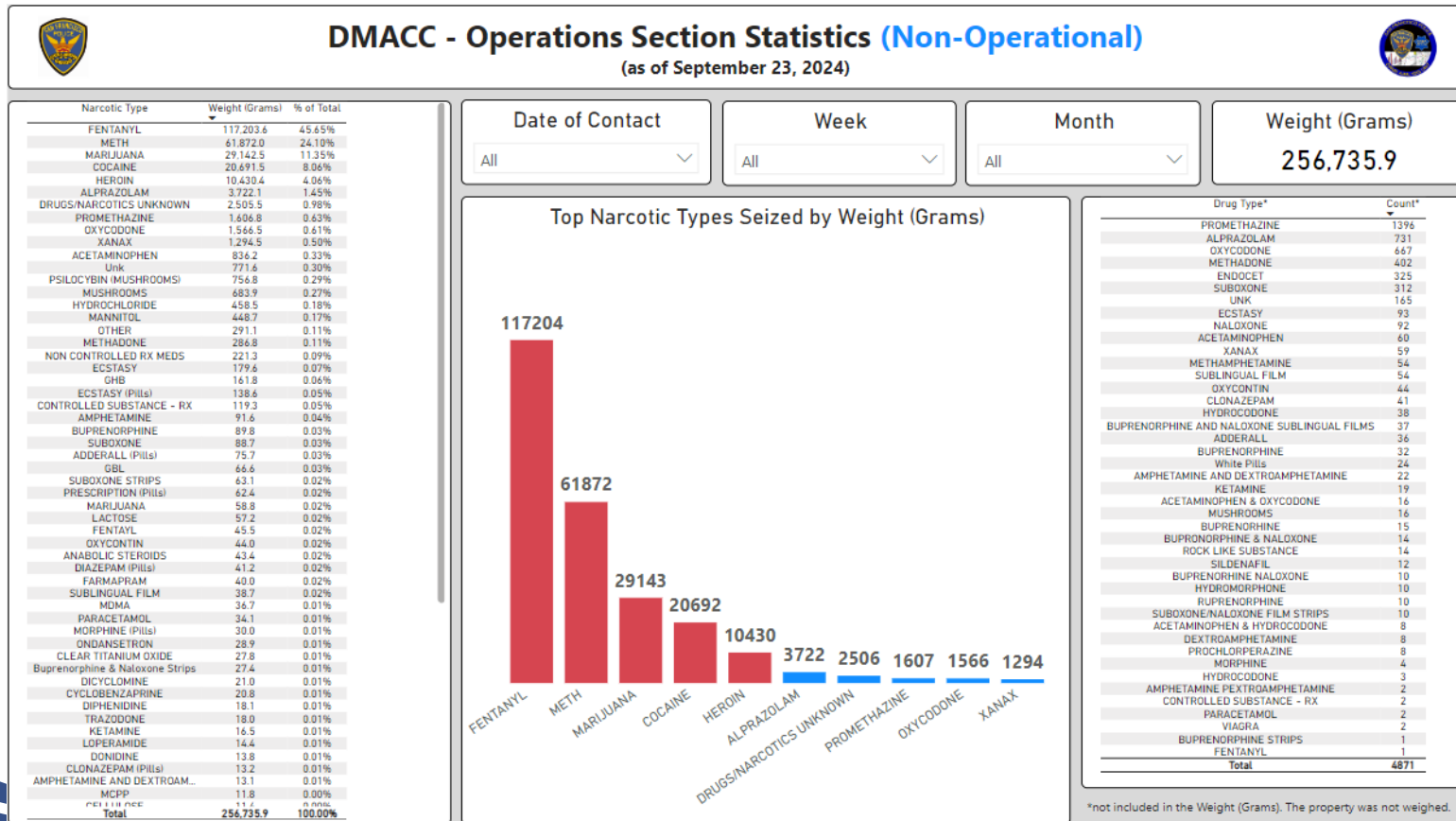


## Coordination

Coordinate State and Federal LE efforts through DMACC

- Prioritize resource deployments to hotspots
- Information sharing
- Leverage strengths and resources of LE partner agencies

## Drug Sales Branch



# Drug Use Branch

- Goal
  - Reduce demand for narcotics by strategically partnering with City agencies and sequencing services with enforcement.
- Enforcement Strategy
  - Creation of SFPD 11550 DRE Team
  - Coordinate CHP led 11550 training to include external LE agencies for increased 11550 enforcement capabilities
- Services
  - Coordinated, sequenced efforts between LE and City agencies to increase service "touches" and probability of acceptance of services
  - Successes:
    - Launch of TL Night Navigator Program (DPH)
    - Launch of Journey Home Program (HSH/HSA)

## Drug Use Branch

### DMACC - DPH - Behavioral Health - Drug Use Branch

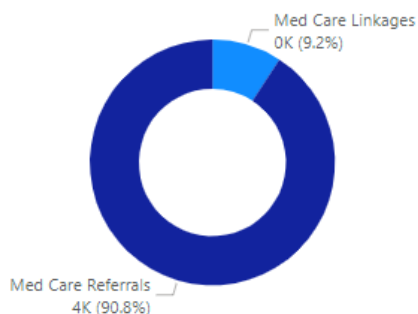
#### BEST Neighborhoods GOLD TL & SoMA Team

BEST Neighborhoods outreaches to people with complex behavioral health needs who are experiencing homelessness and connects them to ongoing care and support. BEST data displays only the TL & SoMA team's outreach.

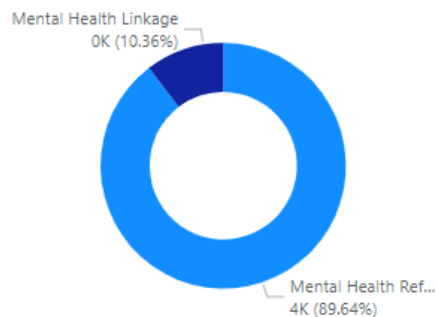
TL/SOMA BEST Engagements

5385

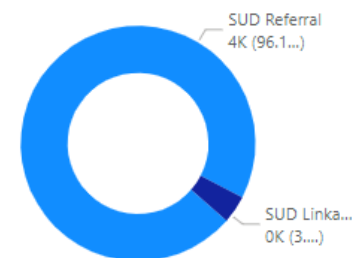
#### BEST Medical Care Referrals\* & Linkages\*\*



#### BEST Mental Health Referrals & Linkages



#### BEST Substance Use Disorder Referrals & Linkages



\*A "referral" is when an outreach team directs a client to the appropriate medical specialists and a "linkage" is when the client successfully engages with the medical provider they've been referred to.

# Illegal Vending Branch

- Goal
  - Disrupt illegal vending via two-pronged approach of coordinating joint DPW and DPH vending operations supported by LE and deterring supply of stolen goods via strategic partner operations
- Enforcement Strategy
  - Vending – Consistent, coordinated operations between DPW and DPH targeting vending hotspots supported by LE.
    - Sequenced with efforts from MTA/DPT and cleaning from DPW
  - Retail theft – Planned "blitz" enforcement operations working in conjunction with retailers and their personnel
- Successes:
  - \$15.3 Million Grant to combat organized retail theft crime

# Neighborhood Recovery Branch

- Goal
  - To facilitate the revitalization and sustainable development of neighborhoods facing challenges from rampant drugs sales, use, and illegal vending.
- Partnerships
  - HSOC/JFO, Community Stakeholders, Community Ambassador Programs (UA, OCEIA), City Agencies, Community Engagement
- Sustainability
  - Establish a framework for ongoing community development and equality, ensuring that positive changes are sustainable over time



## Neighborhood Recovery Branch

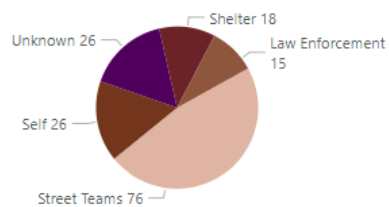
### DMACC - HSA - Journey Home - Neighborhood Recovery Branch

Journey Home offers relocation services for unhoused people who may need travel and relocation assistance to reunite or reconnect with their home town support systems. Journey Home began September 2023, which is when data starts.

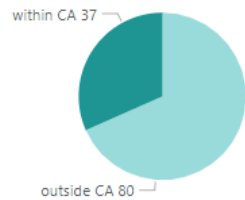
Total Journey Home Referrals

161

Referral Source



Completed Journey's Destination



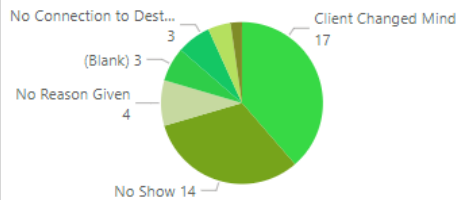
Total Completed Journeys

117

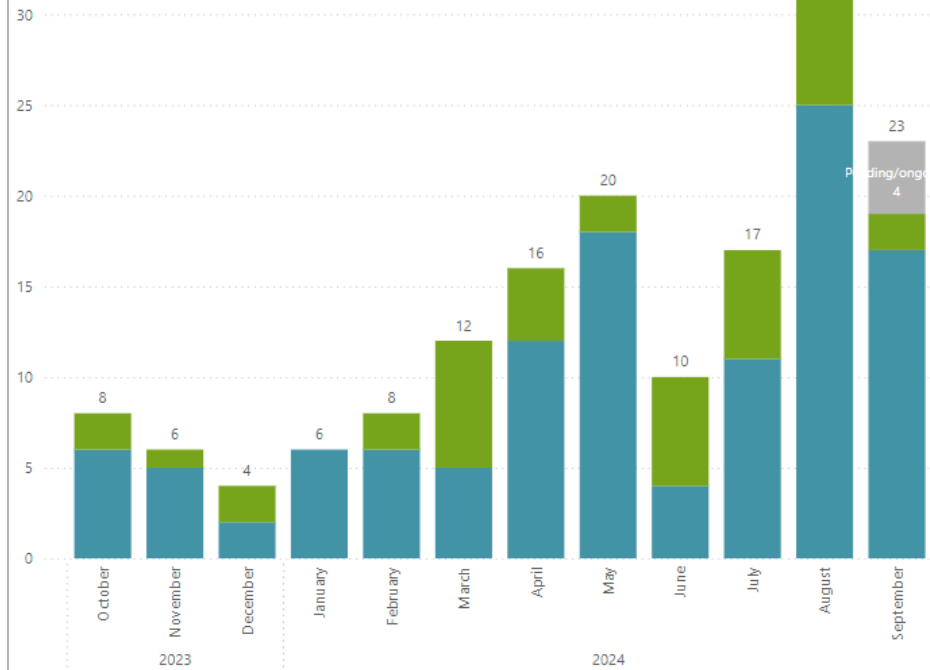
Total Not Complete & Ongoing

44

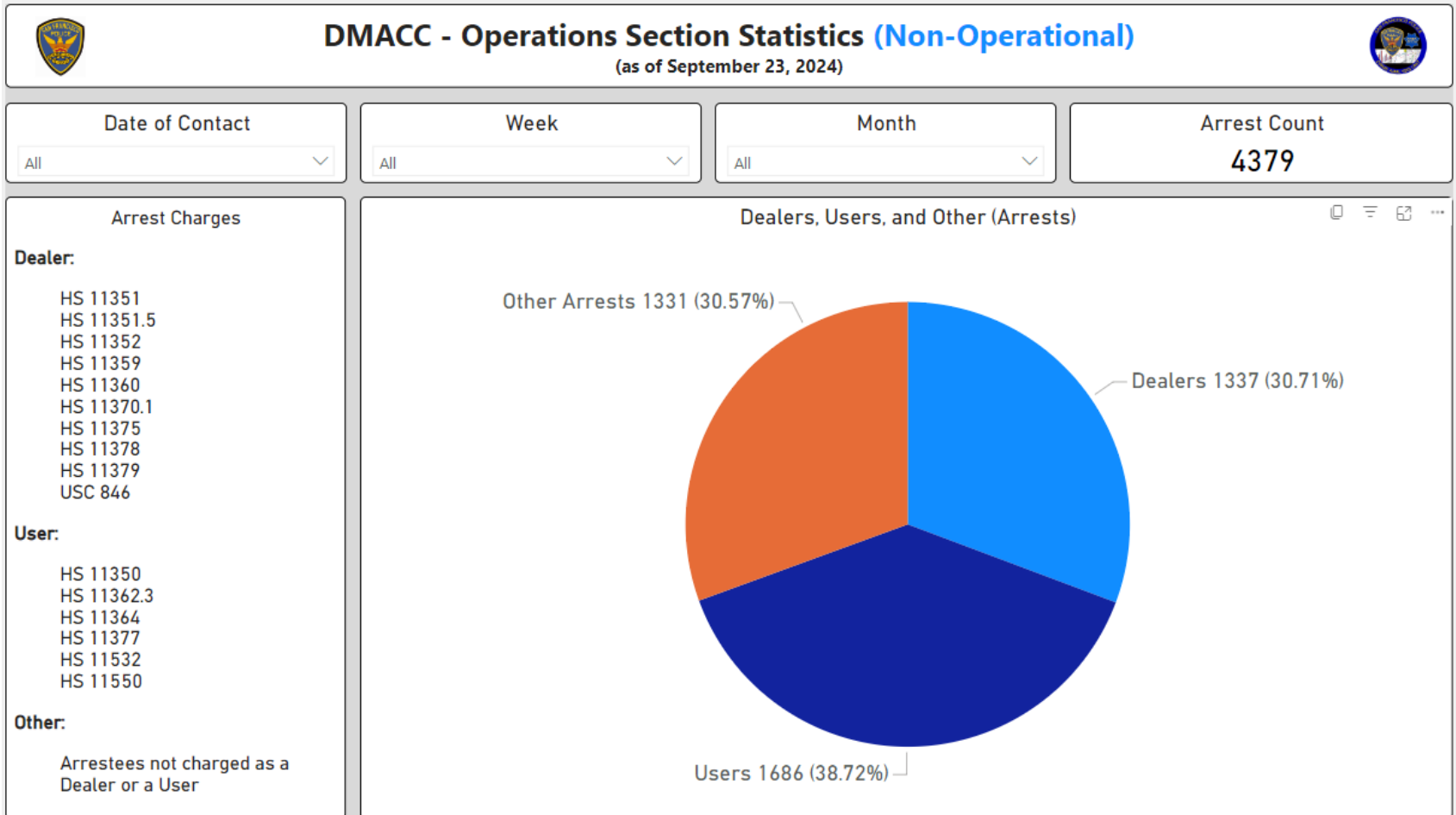
Reason for Not Completed & Ongoing Journeys



Journey Home Outcomes



## DMACC Statistics – 05/29/2023 - Present



## Partner Agencies

### Law Enforcement

San Francisco Police (SFPD)  
SF Sheriff's Office (SFSO)  
Drug Enforcement Agency (DEA)  
SF District Attorney  
US Attorney's Office  
Adult Probation  
California Highway Patrol (CHP)  
CA Dept. of Corrections  
BART PD  
Federal Protective Services  
ATF  
FBI

### City Agencies

Department of Emergency Management (DEM)  
San Francisco Fire Department (SFFD)  
Department of Public Works (DPW)  
Department of Public Health (DPH)  
Dept. of Homelessness and Supportive Housing  
SF Human Services Agency  
SF Planning Department  
SF City Attorney's Office  
SF Municipal Transportation Agency  
Dept. of Parking & Traffic  
SF Rec & Park  
SF Juvenile Probation Dept.  
Office of Economic & Workforce Development  
Ambassador Programs



# Individuals with Long Jail Stays



September, 2024



# Individuals with Long Jail Stays (2 years or more)

---

**Update | Preliminary Data | Next Steps**



**Jail  
Population  
Data**



**Victim  
Services  
Data**



**Qualitative  
Case File  
Review**



**Superior  
Court  
Data**

Preliminary Data

138

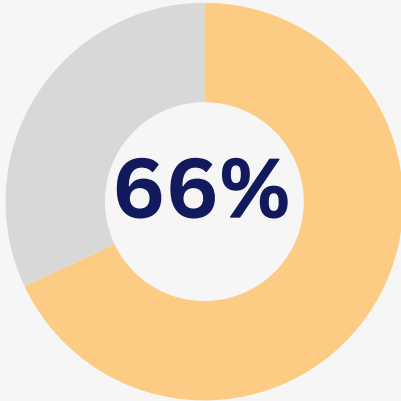
Individuals in Jail for 2 or More Years

Represents 11% of the jail population

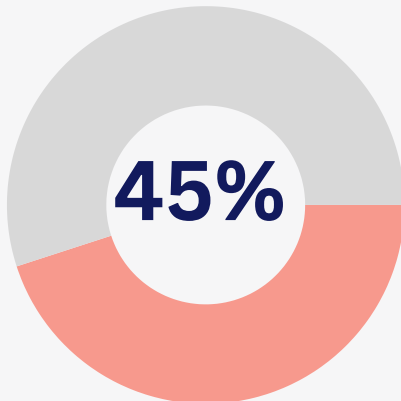


38% in for >5 years

Race / Ethnicity



of Defendants are Black or Brown



of Victims Served are Black or Brown

269

Unique victims served by SFDA Victim Services Division



33% of Victims Served are Children

Case File Review

Stratified Random Sample: 13 people with 22 cases (Length of Stay, Charge Type, Defense Type)

Case Processing Themes

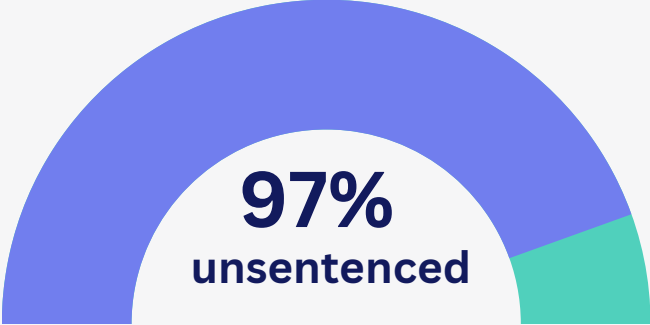
- Case complexity/Seriousness
- Numerous & Varied Motions Filed
  - 27 distinct types of motions identified
- Attorney Changes/Reassignments

63%

Lead Charge: Homicide or Att. Homicide

92%

Rep by Pub Def or Conflict Counsel



195

Court Cases

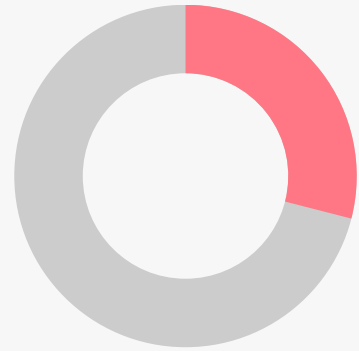


13,068

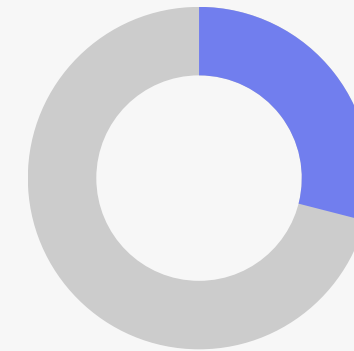
Hearings

Average Hearings/Case 67

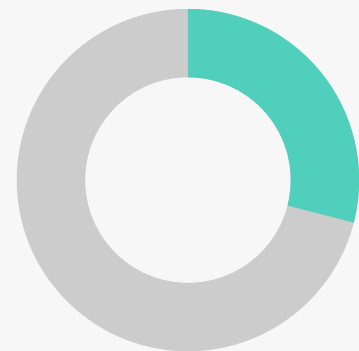
# Next Steps



**Continue to  
Review Case  
Files**



**Explore Cost  
Estimates**



**Try to Quantify  
Continuances**



**Open Forum  
for Feedback &  
Conversation**



# Questions



## SENTENCING COMMISSION: MEETING MINUTES

Thursday, March 28, 2024

10:00am - 12:00pm

### Location:

City Hall, Room 201  
1 Dr. Carlton B. Goodlett Place  
San Francisco, CA 94102

### 1. Call to Order; Roll call

Representative Tara Agnese, Director of Policy for the San Francisco District Attorney's Office, welcomed everyone and called the meeting to order at 10:05am. Alexandra Lopes, San Francisco District Attorney's Office's Director of Safety and Justice Challenge, conducted roll call for attendance.

#### Members in Attendance:

- Adult Probation - Representative **Edwin Esquivel**, *Supervising Probation Officer*
- Juvenile Probation - Representative **Gabe Calvillo**, *Assistant Chief*
- District Attorney's Office - Representative **Tara Agnese**, *Director of Policy*
- Sheriff's Office - Representative **Paul Miyamoto**, *Sheriff*
- Police Department - Representative **Robert O'Sullivan**, *Acting Assistant Chief*
- Department of Public Health - Representative **Naveena Bobba**, *Deputy Director of Public Health*
- Superior Court - Representative **Melanie Kushnir**, *Director of Collaborative Courts*  
Sentencing Expert chosen by the Board of Supervisors - **Theshia Naidoo**, *Legal Director, Criminal Justice Drug Policy Alliance*

#### Members Absent:

- Public Defender's Office - Representative **Carolyn Goosen**, *Director of Policy*
- Reentry Council - Representative **Karen Roye**, *Director of Child Support Services*
- Member of Non-Profit Organization Serving Victims Chosen by Family Violence Council - Member **Andrew Tan**
- Member of Non-Profit Organization Working with Formerly Incarcerated People appointed by the Reentry Council - **William Palmer**
- Academic Researcher with expertise in data analysis appointed by the mayor - **Mia Bird**, *Assistant Research Professor at the Goldman School of Policy, University of California, Berkley*

Pursuant to Sentencing Commission bylaws, Representative Agnese read the ancestral homeland acknowledgement of the Ramaytush Ohlone, who are the original inhabitants of the San Francisco – Peninsula.

## **2. Public Comment on Any Item Listed Below (discussion only)**

No Public Comment received.

## **3. Review and Adoption of Meeting Minutes from September 26th, 2023 (discussion & possible action)**

Members reviewed the revised meeting minutes for Item 4 from the Sentencing Commission held on September 26, 2023. Members had no questions or revisions to minutes. Due to lack of quorum, there was no vote on the 9/26/23 Minutes.

## **4. Review and Adoption of Meeting Minutes from December 5th, 2023 (discussion & possible action)**

Representative Naveena Bobba requested a minor revision to the meeting minutes to reflect the correct representative from the Department of Public Health (DPH), as Ms. Bobba was not present at the 12/5/23 meeting. Sneha Patil, Director of Policy and Planning attended for DPH. Members had no further questions or revisions to minutes. Due to lack of quorum, there was no vote on the 12/5/23 Minutes.

## **5. Staff Report on Sentencing Commission Activities, and Reports from the Reentry Council and the Family Violence Council (discussion & possible action)**

Representative Agnese informed attendees of the recent activities since the last meeting on December 5<sup>th</sup>. The 2023 Annual Report of the Sentencing Commission was completed and submitted to the Board of Supervisors in December and shared with Members and partners in January. Activities are underway to plan for the 2024 meetings of the Sentencing Commission. Sentencing Commission Members and members of the public were invited to provide input on potential topics of interest for 2024. The next Sentencing Commission meeting will be held on Thursday, June 27<sup>th</sup>, 2024, at 10:00 am.

Representative Roye provided an update from the Reentry Council.

Representative Agnese provided an update on recent activities of the Family Violence Council (FVC). The last FVC meeting was held on February 28, 2024. Concerns were shared regarding federal Victims of Crime Act (VOCA) funding cuts will impact services and those who serve victims of crime. The FVOC's Crime Victims Fund is facing a \$700 million cut in fiscal year 2024-2025. In addition, work is underway to extend the sunset date of the FVC. At its last meeting, the FVC reviewed preliminary data captured as part of its annual report. The FVC received an alert regarding elder abuse and blessing scams. The next Family Violence Council meeting will be held on May 22, 2024, at 3:00 pm.

## **6. Update on the MacArthur Foundation-funded Just Home Initiative by Aaqilah Islam, Manager of Housing Justice System Initiatives & Ashley Qiang Senior Strategy & Planning Analyst (discussion & possible action)**

Aaqilah Islam presented updates on the Just Home Initiative, which was launched in May 2022 with the goals of reducing the jail population and reducing racial disparities in the San Francisco criminal justice and homelessness response systems. The initiative has four key objectives: 1) bring homeless system and criminal justice system partners together to develop more pathways to housing stability, 2) provide resources to plan and develop housing and service solutions to effectively address the needs of people who are justice-involved and at-risk of or experiencing homelessness, 3) develop a new city-wide 2023 strategic plan on homelessness, and 4) advance equity for those disparately impacted by homelessness and criminal justice involvement.

Talent Poole, Department of Homelessness and Supportive Housing (HSH), and SF Pretrial participated in Homebase's Bridging Boundaries Action Lab, a forum for key partners to come together and improve collaboration to address housing solutions for justice-involved individuals experiencing homelessness. Just Home is working on improving outreach materials for high housing and service needs, mapping out data sources, and implementing a plan for data sharing.

Ms. Islam reported that there are major disparities that remain in SF's homeless and jail populations where BIPOC people are disproportionately overrepresented. Lastly, Ms. Islam shared that Talent Poole is working with artist, Silent James, to develop visual representations of the experiences of individuals who have experienced homelessness and incarceration.

## **7. Update on MacArthur Foundation-funded Safety & Justice Challenge Initiative by Alexandra Lopes, Director of Safety & Justice Challenge (discussion only & possible action)**

Alexandra Lopes provided updates on the Safety & Justice Challenge (SJC) Initiative. Since the previous Sentencing Commission on December 5<sup>th</sup>, 2023, the Accept & Expend (A&E) process for the Sustainability grant has been completed and approved. The resolution was signed by the Mayor on February 6<sup>th</sup>, 2024. Ms. Lopes shared that the San Francisco Superior Court recently hired a court analyst under the SJC grant. Ms. Lopes shared information about the SJC Work Group meetings, which kicked off in December 2023. There was an emergency SJC Work Group meeting February 2024 to discuss the SJC Capstone grant opportunity. The next SJC Work Group meeting is April 30, 2024.

## **8. Presentation: Jail Population Trends by Lucas Jennings, Senior Administrative Analyst (discussion & possible action)**

Lucas Jennings, Senior Analyst at the Sheriff's Office, presented jail population data for February 2024, including data on bookings, releases, and average daily population with breakdowns for age, gender, race/ethnicity, charge level, etc.

Representative Agnese expressed appreciation that a new metric, the mode (i.e., the most common number that appears in a data set), is now included in the data slides and noted that the

mode on slide 3 is reported as 7 days. Ms. Agnese asked for clarification on whether slide 3 represents the jail's Average Daily Population (ADP). Ms. Agnese inquired about Slide 6, which shows a mode of 1 day and similarly asked for clarification on whether this slide represents the jail's Released population. Ms. Agnese requested that the mode also be provided for the Black population in jail.

## **9. Presentation: Toward a New Understanding: California Statewide Study of People Experiencing Homelessness by Kelly Knight, PhD, Professor at the Department of Humanities & Social Sciences, University of CA – San Francisco (discussion & possible action)**

Professor Kelly Knight presented findings from a California statewide study of people experiencing homelessness. The presentation covered homelessness, behavioral health, and justice involvement, and a review of research in these areas. Professor Knight presented on the study's methods and findings, and shared information on evidence-based care and treatment for people experiencing homelessness with cooccurring mental health and substance use disorders; housing first, behavioral health, and permanent supportive housing, including examples of successful programs in these areas; and policy recommendations on homelessness, reentry support for those exiting incarceration, access to treatment, harm reduction, and racial equity.

Representative Kushner commented about common language regarding abstinence-based approaches and harm reduction approaches and said we don't share a common language on these approaches, and coming up with a common goal has been challenging. Ms. Kushner asked a question about post-traumatic stress disorder (PTSD) diagnosis and where this came from. Professor Knight responded that this information from the study was self-reported based on symptoms and was not an official diagnosis in the study.

Representative Agnese expressed appreciation for the study's methodological approach, noted the importance of mixed methods research and participatory action research, and noted that 'one size fit all' approaches to services do not work for all individuals – there is a need to expand service options so that there's something for everyone.

Representative Naidoo thanked Professor Knight and noted that there was a past presentation on abstinence-based and harm reduction approaches to services. Ms. Naidoo asked Professor Knight to address these approaches. Professor Knight responded to share that she was aware of the presentation, noting that her area of expertise is qualitative methods, that in her opinion the prior presenter selected data that supported the presenter's opinion, noting the importance of scientific methods and including lived experience in research, and further noting research studies that support housing first approaches.

Representative Bobba commented on the study's cost findings and asked how much money could help prevent individuals from becoming homeless. Professor Knight shared that the study found the following: 70% of participants believe a monthly rental subsidy of \$300-500/month would have prevented their homelessness for a sustained period; 82% believe a one-time payment of \$5-10,000 would have prevented their homelessness; and 90% believe receiving a Housing Choice Voucher would have prevented homelessness.

## **10.Members' Comments, Questions, Requests for Future Agenda Items (discussion & possible action)**

No comments, questions, requests were recorded.

## **11.Public Comment on Any Item Listed Above, as well as Items not Listed on the Agenda**

Approximately 86 members of the public attended the meeting in person and approximately 20 members of the public attended the meeting virtually. Five members of the public commented on Agenda Item 9: one of these public comments was provided virtually and four public comments were provided by in person attendees. Collectively these public comments: asked questions about the study and whether it was peer-reviewed or requested by the state; noted that 70% of the members of the public who were in attendance at the meeting were people who experienced homelessness and incarceration and noted a need for recovery-based housing; expressed a concern that the study is not representative of people in San Francisco; noted the need for more programs and services; and noted the high number of deaths, the high jail population, and the need to include people of color at the table when making decisions about people and priorities.

## **12.Adjournment**

Representative Tara Agnese reminded members that the next Sentencing Commission Meeting is scheduled for June 27<sup>th</sup>, 2024.

Due to lack of quorum, there was no vote to adjourn the meeting. Ms. Agnese adjourned the meeting. Meeting adjourned at 12:04 PM.